# City of Foster City and Estero Municipal Improvement District California



Annual Comprehensive Financial Report
Prepared by the Financial Services Department
Fiscal Year Ended June 30, 2021

## **Annual Comprehensive Financial Report**

### **Prepared by the Financial Services Department**

### For the Fiscal Year Ended June 30, 2021

Sanjay Gehani, Mayor

Richa Awasthi, Vice Mayor Sam Hindi, Councilmember

Jon Froomin, Councilmember Patrick Sullivan, Councilmember

Kevin Miller, Interim City Manager

Benjamin L. Stock, City Attorney

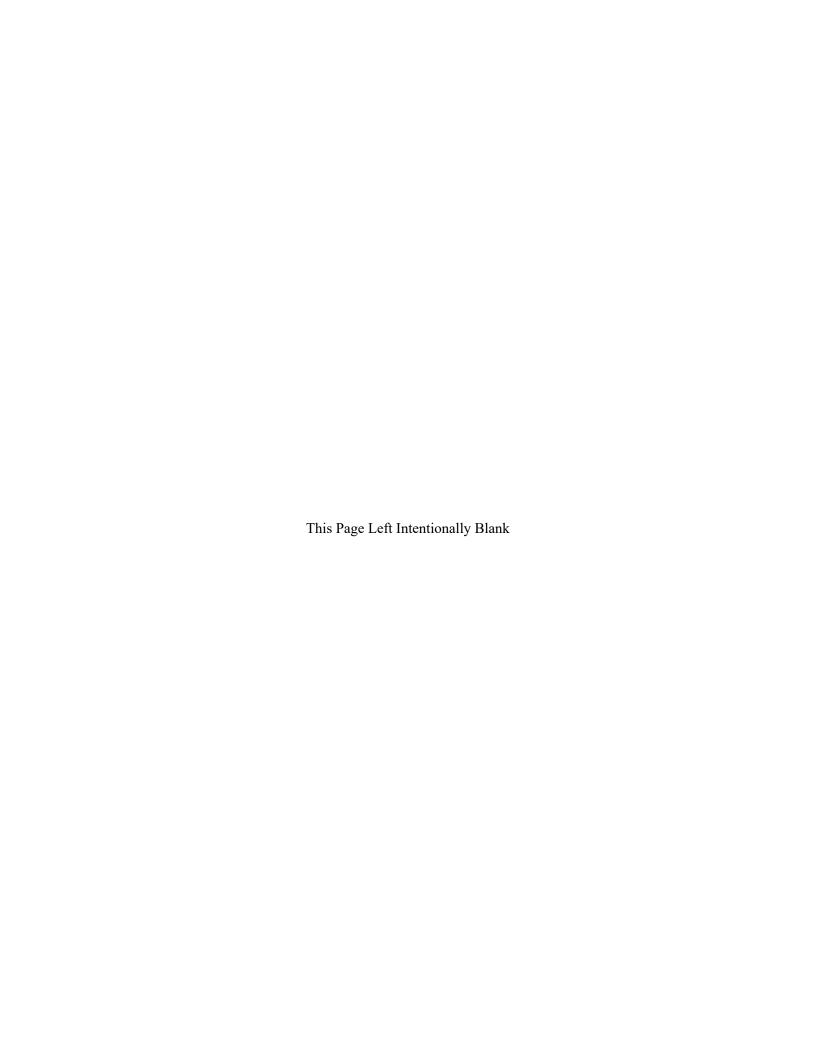
Priscilla Schaus, Communications Director/City Clerk Marlene Subhashini, Community

**Development Director** 

Edmund Suen, Finance Director Maria Saguisag-Sid, Human Resources

Director

Tracy Avelar, Police Chief Louis Sun, Public Works Director



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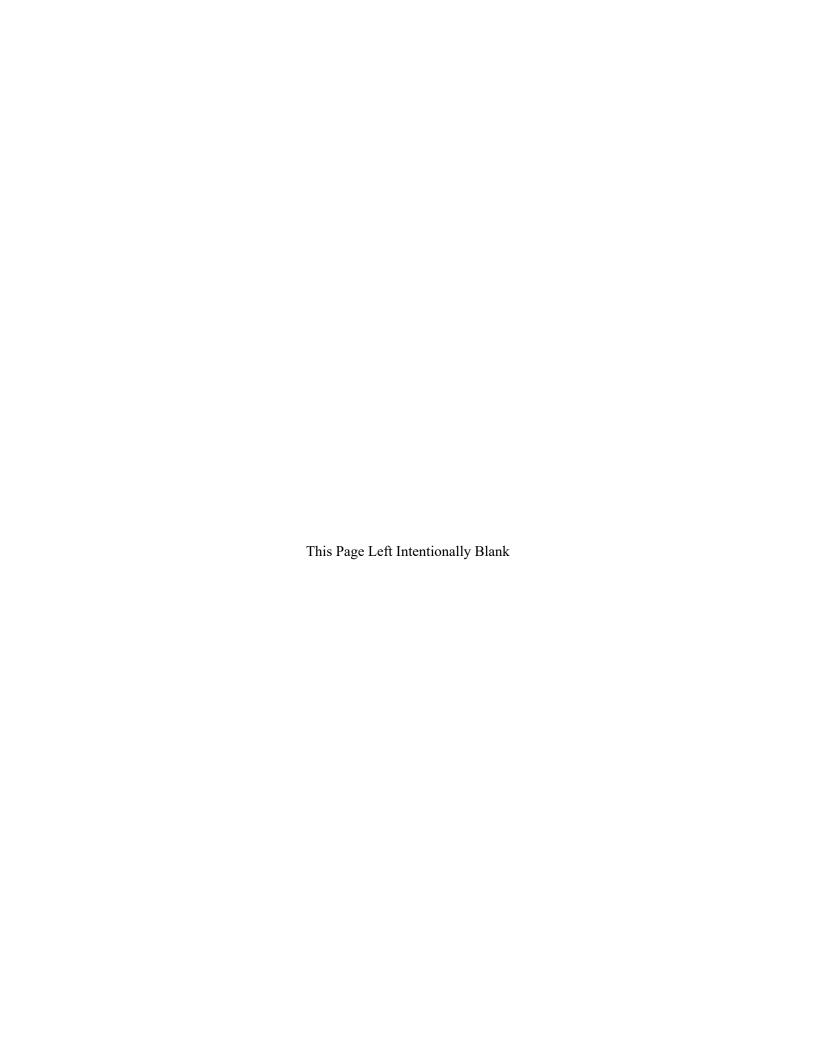
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## **INTRODUCTORY SECTION**



## City of Goster City

#### ESTERO MUNICIPAL IMPROVEMENT DISTRICT

610 FOSTER CITY BOULEVARD FOSTER CITY, CA 94404-2222 (650) 286-3200 FAX (650) 574-3483

November 9, 2021

Honorable Mayor and Members of the City Council, Board of Directors of the Estero Municipal Improvement District, and Citizens of Foster City

City of Foster City, California

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

The Annual Comprehensive Financial Report (ACFR) of the City of Foster City (City) and the Estero Municipal Improvement District (District) for the fiscal year ended June 30, 2021 is hereby submitted. This report was prepared by the Financial Services Department, which is responsible for both the accuracy of the presented data and the completeness and fairness of the presentation of this report, including all disclosures. We believe the data, as presented, are accurate in all material aspects and presented in a manner designed to fairly set forth the financial position and results of operations of the City/District as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain an understanding of the City/District's financial affairs have been included.

The City/District prepared the Annual Comprehensive Financial Report using the financial reporting requirements as prescribed by the Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments. This GASB Statement requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the management's discussion and analysis and should be read in conjunction with it. The management's discussion and analysis can be found immediately following the report of the independent auditor.

The Annual Comprehensive Financial Report is organized into three sections:

- The *Introductory Section* includes this transmittal letter, the City/District's organizational chart and a list of principal officials. This section is intended to familiarize the reader with the organizational structure of the City/District, the nature and scope of the services it provides, and the specifics of its legal operating environment.
- The *Financial Section* includes the management's discussion and analysis, the basic financial statements, notes and other required supplementary information. The basic financial statements include the government-wide financial statements that present an overview of the City/District's entire financial operations and the fund financial statements that present the financial information for each of the City/District's major funds, as well as non-major governmental and other funds. Also included in this section is the independent auditor's report on the financial statements and schedules.
- The *Statistical Section* contains comprehensive statistical data on the City/District's financial, physical, economic, social, and political characteristics.

The City/District's Annual Comprehensive Financial Report includes the funds of the primary government and enterprise activities that are not considered separate legal entities. Currently, there are no component units for which the primary government is financially accountable. Therefore, no financial balances or activities are reported as component units as of and for the fiscal year ended June 30, 2021.

#### INDEPENDENT AUDIT

The City/District requires that its financial statements be audited annually by an independent certified public accountant selected by the City Council/District Board. The City/District has contracted with Maze & Associates to conduct the audit for FY 2020-21 and the independent auditor's opinion is included in this report.

#### PROFILE OF THE GOVERNMENT

The District was created by the California State Legislature in 1960 as a general-purpose district with municipal power, including the power to issue municipal bonds. The Board of Directors of the District was created and issued over \$80 million in bonds to provide the infrastructure for a new, master-planned community, which was to be built on what then were a dairy farm and salt ponds adjacent to the San Francisco Bay. The bond proceeds were used to fill and reclaim the land and to finance construction of a man-made lagoon for storm drainage and recreation, a water system, a sewer system, a street system that included roads, bridges and streetlights, a parks system, and a fire station. The first residents of this new community known as "Foster City" moved into their homes in 1964.

The City was officially incorporated on April 27, 1971. The newly elected City Council also began to serve as the Board of Directors for the District. The City is a general law city and has a Council-Manager form of government. Policy-making and legislative authority are vested in a governing council consisting of the City Mayor/District Board President and four other members. There are five City Council/District Board Members elected by seat number for staggered four-year terms, with a two-term limit. The City Manager is responsible for carrying out the policies and ordinances of the Council/Board, for overseeing day-to-day operations of the City/District, and for appointing the heads of the various departments. The City Council / District Board appoint the City Manager, City Attorney, Planning Commissioners, and Citizen Advisory Committee Members. The City Council/District Board is financially accountable for City/District operations and the Successor Agency. The Annual Comprehensive Financial Report includes all funds of the City/District, and the Successor Agency's activities are reported under fiduciary fund type as private purpose trust fund.

Located on the San Francisco Peninsula, ten (10) miles south of the San Francisco International Airport, the City/District encompasses a geographic area of 12,345 acres, of which 9,726 acres (15.20 square miles) are part of San Francisco Bay and Belmont Slough, and 2,619 acres (4.09 square miles) are land. The City/District serves a population of 32,842 residents and provides a full range of municipal services, including police protection; water and wastewater services; construction and maintenance of streets, storm drains, lagoons, levees, bridges, and infrastructure; community development and redevelopment; maintenance and protection of the physical environment; construction and maintenance of parks and recreational amenities; leisure, entertainment and educational programs; and general government operations and services. The City/District receives fire suppression, prevention and advanced life support programs/services through its member agency status with the San Mateo Consolidated Fire Department, a Joint Powers Authority between Foster City, the Belmont Fire Protection District, and the City of San Mateo

#### ACCOUNTING AND BUDGETING SYSTEMS

The City/District's financial picture is more readily understood with a general introduction to our accounting and budgeting systems. These systems provide the means for allocating available resources and for the proper control and recording of revenues and expenditures.

As part of our ongoing effort to maintain fiscal stewardship and financial accountability, the City/District uses a fully computerized accounting system. The accounting system is updated regularly to keep abreast of changing accounting techniques and principles. In developing, evaluating, and maintaining the City/District's accounting system, consideration is given to the adequacy of internal controls. Internal controls are designed to provide reasonable, but not absolute, assurance regarding: 1) the safeguarding of assets against loss from unauthorized use or disposition, and 2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. The City/District's internal accounting controls are designed to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The City/District's budget is a detailed operating plan that identifies estimated costs and results in relation to estimated revenues. The budget includes: 1) the programs, projects, services and activities to be carried on during the fiscal year; 2) the estimated revenue available to finance the operating plan; and, 3) the estimated spending requirements of the operating plan. The budget represents a process where policy decisions by the City Council/District Board are made and then implemented. The City/District is required to adopt an annual budget on or before June 30 for the ensuing fiscal year. From the effective date of the budget, the amounts stated therein as proposed expenditures become appropriations to the various departments. All appropriations, with the exception of those for the Capital Improvement Projects funds lapse and must be re-authorized at the end of the fiscal year if they have not been spent or legally committed.

In addition to internal controls, the City/District also maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embedded in the annual appropriated budget approved by the City Council/District Board. The City Council and District Board may amend the budget by resolution. The budget is adopted at the object level of expenditure within departments. The City Manager may transfer appropriations from one program, activity, or object to another within a department within the same fund but not between departments or funds. Accordingly, the lowest level of budgetary control established by the City Council/District Board is at the department level. The City/District also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at year-end with the exception of the Capital Improvement Projects funds.

#### LOCAL ECONOMY

Fiscal year (FY) 2020-21 marked the 1st full fiscal year of economic impacts from the COVID-19 public health emergency. Although the City's largest revenue source, property taxes was largely insulated because of its lagging characteristics (most assessed values are determined based on a January 1 lien date, which is 6 months ahead of the beginning of each fiscal year), transient occupancy tax (TOT), the City's 2<sup>nd</sup> largest General Fund revenues category, plunged 77.4% in FY 2020-21 to \$0.99 million compared to pre-pandemic level of \$4.39 million in FY 2018-19. Sales tax revenues and the City's Recreation Center based revenues also suffered significant declines compared to pre-pandemic levels. Fortunately, strong property tax revenues, better than expected building permits fees, and \$0.41 million of federal CARES Act assistance for the COVID-19 public health emergency were sufficient to overcome those shortfalls, resulting in an overall \$3.23 million favorable General Fund actual to budget revenue (excluding Transfers In) outcome for the full fiscal year. The overall actual to budget revenue gains along with the City's expenditure reduction strategy (e.g. a citywide hiring freeze through December 31, 2020 and the reduction and/or elimination of discretionary services and supplies expenditures) combined with labor concessions of a zero cost-of-living wage adjustment across all bargaining units and unfilled staff vacancies in the 2<sup>nd</sup> half of the fiscal year due in part to a very tight labor market resulted in a preliminary General Fund surplus of \$6.37 million. Notwithstanding, since the City's General Fund had an already healthy \$\$58.60 million at the end of FY 2019-20, the City Council authorized a \$7.50 million additional discretional payment (ADP) to CalPERS in FY 2020-21 to reduce the City's unfunded accrued liability (UAL). The net effect of the ADP was a \$1.13 million net reduction Fund Balance for FY 2020-21 and an ending Fund Balance in the General Fund of \$57.47 million.

#### LONG-TERM FINANCIAL PLAN

The City/District fiscal policies establish the framework upon which short and long-term financial decisions are made. In particular, it identifies the long-range goals needed for fiscal sustainability and guides the development of strategies necessary to achieve these goals.

The City/District has a reserve policy for its General Fund at a minimum level of 331/3% to 50.0% of annual operating expenditures and for its Water and Wastewater Enterprise Funds a level of 25% of annual operating expenses. The reserve policy serves as a method to deter the City from spending beyond its sustainable means during periods of economic growth, while also providing the City a mechanism to maintain services at desired levels during economic downturns. In addition, a \$2 million emergency reserve is established for each of the three Capital Projects Funds programs – City, Water and Wastewater. The emergency reserve provides a level of financial resources for business continuity in the event a catastrophic occurrence. Moreover, since fiscal year 2011-2012, the City/District has generally provided long-term funding of capital improvement projects over a 10-year horizon.

The City/District has also established internal services funds (ISF) to accumulate funding for vehicle and equipment replacement, information and technology equipment maintenance and replacement, building repairs and maintenance, self-insurance for potential legal liability, and post-employment medical benefits. These ISFs serve as another component of the City/District's prudent long-term plan, to not only budget for the cost of operations from year-to-year, but to also accumulate resources to continue a high level of quality services for the future.

The City/District has adopted a five-year financial projection model as its basis for developing a long-term financial plan. The plan takes into consideration various financial and economic factors received from multiple sources. Such information includes residential and commercial property value trends, assessed valuation data, unemployment rates, consumer spending trends, consumer price indices, interest rates, investment performance of the CalPERS investment portfolio, State budget and financial forecasts, and qualitative data received from discussions and interviews with key business leaders in Foster City.

The City/District uses long-term financial planning to ensure stability through the ups-and-downs within economic cycles. It also allows decision makers to better understand the true effects of policy decisions. Through the City/District's long-term financial planning, the City/District has built up a \$52.98 million Unassigned Fund Balance for the General Fund as of June 30, 2021.

CalPERS pension reform continues to have a significant impact on the City's long-term financial plan. In addition to the current unfunded liability, the decrease in the actuarial assumption for CalPERS investment rate of return from 7.50% to 7% over a three year period from FY 2018-19 to FY 2020-21 and changes in demographic assumption have contributed to an increase in the City/District's employer contribution costs. The City/District's mandatory unfunded accrued liability payment increased by \$0.62 million from \$5.59 million to \$6.21 million in FY 2020-21 and will expand by another \$0.58 million to \$6.79 million (lump sum payment due in July 2021) in FY 2021-22. Total employer pension contributions (the aggregate of normal cost, required unfunded accrued liability payment, and the \$7.5 million ADP) for FY 2020-21 amounted to \$16.07 million.

The City/District has been closely monitoring employee compensation and benefits costs and has taken measures to address this issue, including funding post-employment medical benefit liabilities. Historically, the City/District has taken a conservative approach in providing reasonable compensation and benefits to the employees, which has kept the City/District's liabilities at a manageable level compared to other local governments. In the years following the Great Recession (December 2007 to June 2009), the City/District took steps in trimming personnel costs by reducing the work force, implementing shared services, shifting some defined benefits to defined contribution, establishing a second tier retirement plan before the California Public Employees' Pension Reform Act (PEPRA) went into effect on January, 2013, and making ADPs to pay down the City's UAL. Even as the economy has since recovered and continues to contend with the COVID-19 crisis, the City/District will continue to carefully consider the long-term implications of its decisions regarding personnel-related spending and liabilities.

The City's five-year financial projections include 2% annual wage increases for the entire period. The modest 2% annual increases is reflective of the continued uncertainty surrounding the voracity of economic recovery from COVID-19 and additional funding needs for the City's Capital Projects Fund for repairing and/or replacing the City's aging infrastructure. As customary, the City/District took a conservative approach in its revenue forecasts by excluding entitled projects such as the Gilead Sciences' Chess-Hatch development site until such time Gilead secures approved plans and permits to develop that site. In November 2018, the City Council formed a Pension Subcommittee to identify options to address the City/District's unfunded CalPERS pension liability. The Subcommittee has since recommended and the City Council authorized making two ADPs of \$3.48 million and \$7.5 million respectively in FY 2018-19 and FY 2020-21 to pay down the City's UAL and mitigate future pension cost escalation.

#### **MAJOR INITIATIVES**

The following major accomplishments and initiatives are noted/completed or are in progress as of June 30, 2021:

- <u>Foster City's 50<sup>th</sup> anniversary</u> The City celebrated its golden 50<sup>th</sup> anniversary in 2021 with a series of hybrid celebratory events over the course of the year. Today, Foster City is a thriving community with a strong "sense of place".
- <u>Public Safety</u> The City continues to be among the safest; the FBI & Unified Crime Reporting (UCR) crime statistics ranked Foster City as the 10<sup>th</sup> safest city in California in 2020.
- <u>General Fund Financial results</u> The City/District's Fund Balance totaled \$57.47 million. Unassigned Fund Balance improved by \$2.12 million to \$52.98 million. During the year, the City Council authorized a \$7.5 million payment to CalPERS to reduce its unfunded accrued liability, resulting in a net savings in future employer contributions of approximately \$9.73 million.
- <u>WIFIA Loan</u> In November 2020, the District received approval for a \$66.86 million Water Infrastructure Finance and Innovation Act (WIFIA) loan for its joint wastewater treatment plant project with the City of San Mateo (San Mateo received a separate WIFIA loan). The loan matures on August 1, 2055 and has an interest rate of 1.14% per annum. WIFIA is a federal loan program administered by the Environmental Protection Agency (EPA) for eligible water or wastewater projects.
- <u>COVID-19 workplace modifications</u> The City utilized technology to help streamline operations, including online business license renewals.
- <u>Levee Improvements project</u> The City received a Aaa credit rating from Moody's Investor Services and a AA+ credit rating from S&P Global Ratings and issued \$85 million (par value) of 2020 General Obligation Bonds for its Levee Improvements project in August 2020. Construction is in progress with a scheduled completion date of January 2024.
- Preparation of FY 2021-22 budget and 5-Year Financial Plan in a COVID-19 environment The FY 2021-22 adopted General Fund budget included a \$3.19 million revenue estimate for American Rescue Plan Act (ARPA) funding for the recovery of loss revenues from the pandemic. In July 2021, the City received \$4.05 million of ARPA monies which was \$0.86 million better than original estimates. As a result, the General Fund's estimated surplus for FY 2021-22 is now \$1.99 million. The General Fund's Unassigned Fund Balance as of June 30, 2021 stood at \$52.98 million and represents a reserve level of over 100% of FY 2021-22 budgeted General Fund operations expenditures of \$48.65 million. This healthy reserve level is the culmination of the City's prudent financial and budget policies and puts the City in a strong position to weather the continued economic impacts of COVID-19 public health emergency and not compromise providing essential services to the Foster City community.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City/District for the year ended June 30, 2020. This was the 28<sup>th</sup> consecutive year that the City/District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City/District published an easily readable and efficiently organized Annual Comprehensive Financial Report, which satisfied both accounting principles accepted in the United States of America and applicable legal requirements. The Certificate of Achievement is valid for a period of one year. I believe our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and City staff will be submitting it to the GFOA for eligibility for another certificate.

The preparation of this Annual Comprehensive Financial Report could not have been accomplished without the professional, efficient, and dedicated service of the Financial Services Department staff. In particular, I would like to express my appreciation to the following members who contributed to the development of this report: Fiti Rusli, Assistant Finance Director and Karen Li, Senior Accountant.

I also like to thank the Maze & Associates audit team for their cooperation and assistance.

Sincere appreciation is also expressed to the Mayor/President and the members of the City Council/District Board, the City Manager, the Financial Services staff, the operating departments, and members of the Audit Committee for their interest and support towards conducting the financial operations of the City/District in a responsible and progressive manner.

Respectfully submitted,

Edmund Suen Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Foster City and Estero Municipal Improvement District, California

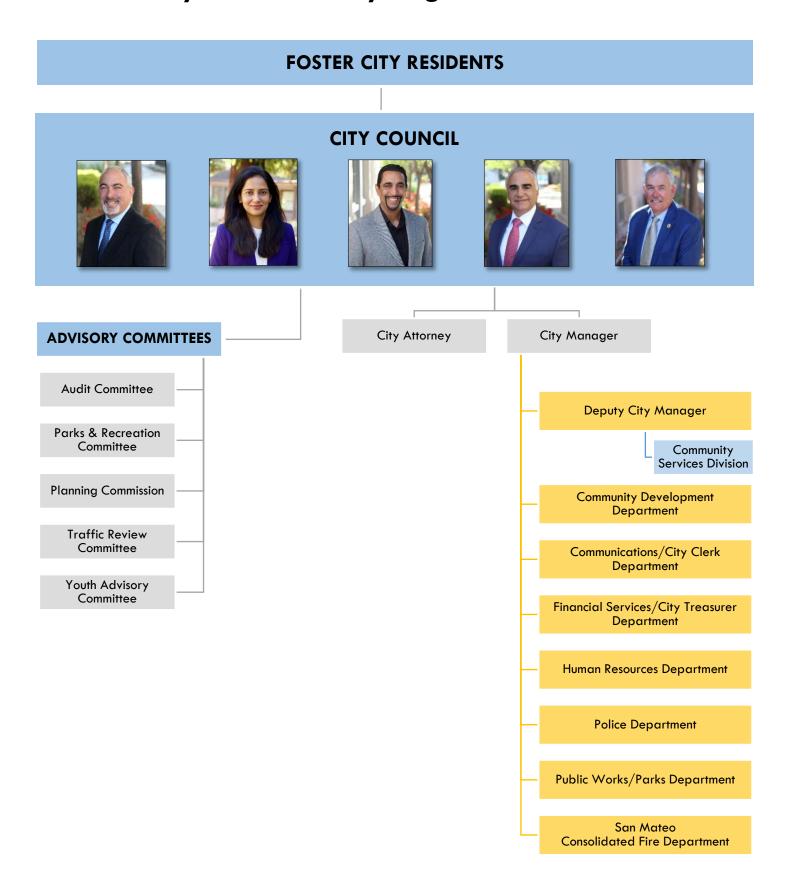
For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Christopher P. Morrill

Executive Director/CEO

## City of Foster City Organization Chart



## **FINANCIAL SECTION**



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council of the City of Foster City and the Board of Directors of the Estero Municipal Improvement District Foster City, California

#### Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Foster City and the Estero Municipal Improvement District (City/District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City/District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City/District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City/District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City/District as of June 30, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principles

Management adopted the provisions of Governmental Accounting Standards Board Statement No. 84 – *Fiduciary Activities*, which became effective during the year ended June 30, 2021, and established the new fund type, Custodial Funds, and eliminated the fund type of Agency Funds as discussed in Note 2L to the financial statements.

The emphasis of this matter does not constitute a modification to our opinions.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and other required supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City/District's basic financial statements. The Introductory Section, Supplementary Information and Statistical Section as listed in the Table of Contents are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2021, on our consideration of the City/District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City/District's internal control over financial reporting and compliance.

Pleasant Hill, California

Maze & Associates

October 30, 2021



Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

This section of the City of Foster City/Estero Municipal Improvement District's (City/District) Annual Comprehensive Financial Report presents a narrative overview and analysis of the City/District's financial activities for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with the Transmittal Letter and accompanying Basic Financial Statements.

#### FINANCIAL HIGHLIGHTS

#### City-wide:

- As of June 30, 2021, the City/District's total assets and deferred outflows, increased by \$119.53 million, or 24.8%, to \$601.37 million, of which \$427.81 million represented governmental assets and \$173.56 million represented business-type assets.
- The City/District's total liabilities and deferred inflows, increased by \$102.46 million, or 63.3%, to \$264.32 million, of which \$204.30 million were governmental liabilities and \$60.02 million were business-type liabilities.
- The City/District's total net position increased by \$17.07 million, or 5.3%, to \$337.05 million. Of this amount, \$22.21 million (unrestricted governmental net position) and \$47.40 million (unrestricted business-type net position) may be used to meet the government's ongoing obligations to citizens/customers, and creditors.
- City-wide revenues increased by \$1.49 million, or 1.7%, to \$92.18 million, of which \$60.01 million were generated by governmental activities and \$32.17 million were generated by business-type activities.
- City-wide expenses decreased by \$0.8 million, or 1%, to \$75.11 million, of which \$52.20 million were incurred by governmental activities and \$22.91 million were incurred by business-type activities.
- Detailed analysis is provided under the GOVERNMENT-WIDE FINANCIAL ANALYSIS caption.

#### Fund Level:

- Governmental Fund balances increased \$66.79 million, or 50.9%, to \$198.04 million. Of this amount, \$52.98 million, or 26.8%, were in unassigned fund balance and available for spending at the City's discretion.
- Governmental Fund revenues were \$59.85 million, an increase of \$1.46 million or 2.5%, from \$58.39 million in the prior fiscal year.
- Governmental Fund expenditures increased by \$36.67 million, or 74.1%, to \$86.14 million in FY 2020-21 from \$49.47 million in the prior fiscal year.
- Enterprise Fund net position increased by \$8.97 million, or 8.8 %, to \$111.03 million. Of this amount, \$44.88 million were in unrestricted net position and available for spending at the District's discretion.
- Enterprise Fund operating revenues were \$33.37 million in FY 2020-21, an increase of \$3.17 million from \$30.2 million in FY 2019-20.
- Enterprise Fund operating expenses were \$23.19 million in FY 2020-21, an increase of \$0.12 million from \$23.07 million in FY 2019-20.
- Detailed analysis is provided under the FINANCIAL ANALYSIS OF THE CITY/DISTRICT'S FUNDS caption.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT

The City/District's annual report comprises of six parts:

- 1) Introductory section, which includes the Transmittal Letter and general information;
- 2) Management's Discussion and Analysis (this part);
- 3) Basic Financial Statements;
- 4) Required Supplementary Information;
- 5) Combining Statements for non-major governmental funds, internal service funds, fiduciary funds, and budgetary comparison schedules for non-major governmental funds; and
- 6) Statistical Information.

The *Basic Financial Statements* are comprised of three components: 1) Government-wide financial statements; 2) Fund financial statements; and 3) Notes to the basic financial statements.

The **Government-Wide Financial Statements** are designed to provide readers with a broad overview of City/District finances in a manner similar to a private-sector business.

The <u>statement of net position</u> presents information on all the City/District's assets and liabilities, with the difference between the assets and liabilities shown as <u>net position</u>. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City/District is improving or deteriorating.

The <u>statement of activities</u> presents information showing how the City/District's net position changed during the current fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods, such as revenues pertaining to uncollected taxes and expenses pertaining to earned but unused vacation and sick leave.

Both of these government-wide financial statements distinguish functions of the City/District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or in part a portion of their costs through user fees and charges (business-type activities). The governmental activities of the City/District include general government, public safety, public works, community development, and parks and recreation. The business-type activities of the City/District include water and wastewater operations. The government –wide financial statements are prepared on the accrual basis, which means they measure the flow of all economic resources of the City/District as a whole.

The **Fund Financial Statements** are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City/District, like other states and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All the funds of the City/District can be divided into three primary categories: *governmental funds, proprietary funds,* and *fiduciary funds*.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT (CONTINUED)

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the City/District's programs.

The focus of governmental funds is narrower than that of the government-wide financial statements. It is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds organized according to their type. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Low and Moderate Income Housing Assets Fund, Foster City Affordable Housing Fund, City Capital Projects Fund, Capital Asset Preservation Fund and Levee Capital Project Fund, all of which are considered to be *major funds*. Data from the remaining governmental funds are combined into a single, aggregated column entitled "Non-Major Governmental Funds". Individual and combining fund data for each of these non-major governmental funds is provided as *other supplementary information* in this report.

**Proprietary funds** are generally used to account for services for which the City/District charges customers – either outside customers, or internal units or departments of the City/District. Proprietary funds provide the same type of information shown in the government-wide financial statements, only in more detail. The City/District maintains the following two types of proprietary funds:

- Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City/District uses enterprise funds to account for the water and wastewater operations.
- Internal service funds are used to report activities that provide supplies and services for certain City/District programs and activities. The City/District uses internal service funds to account for the City/District's vehicle rental, equipment replacement, self-insurance, information technology, building maintenance, longevity recognition benefits, the Public Employees Medical and Hospital Care Act (PEMHCA) benefits, and compensated absences payoff. Since these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Fiduciary funds are used to account for the financial activities where the City/District acts as an agent on behalf of others, holding amounts collected, and disbursing them as directed or required. The City/District's fiduciary activities are reported in the separate Statements of Fiduciary Net Position and the Agency Funds Statement of Changes in Net Position. These activities are excluded from the City/District's other financial statements because the City/District cannot use these assets to finance its own operations.

*Notes to the Basic Financial Statements* provide additional information that are essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### OVERVIEW OF THE ANNUAL COMPREHENSIVE FINANCIAL REPORT (CONTINUED)

The *required supplementary information* includes the City/District's General Fund, Low and Moderate Income Housing Assets Fund, and budgetary comparison schedule and the Schedule of Funding Progress for the City/District's pension plans and OPEB obligations. The City/District adopts an annual appropriated budget for its General Fund, Low and Moderate Income Housing Asset Fund, and budgetary comparison schedules are provided to demonstrate compliance with this budget.

The *other supplementary information* contains the combining and individual fund statements and schedules, which provide information for non-major governmental funds and the internal service funds, all of which are presented immediately following the required supplementary information.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Condensed Statement of Net position June 30, 2021 and 2020

	Governmen	Governmental Activities Business-Type Activities Total						Percent	
	2021	2020	2021	2020	2021	2020	Amount Change	Change	
Assets:	2021	2020	2021			2020	Change	Change	
Current and other assets	\$ 273,368,998	\$ 202,497,904	\$ 68,819,317	\$ 74,035,501	\$ 342,188,315	\$ 276,533,405	\$ 65,654,910	23.74%	
Capitalassets	129,905,492	102,819,233	103,360,569	86,222,517	233,266,061	189,041,750	44,224,311	23.39%	
Totalassets	403,274,490	305,317,137	172,179,886	160,258,018	575,454,376	465,575,155	109,879,221	23.60%	
Deferred outflows of resources	24,535,715	15,340,131	1,383,793	923,685	25,919,508	16,263,816	9,655,692	59.37%	
Totalassets and deferred									
outflows combined	427,810,205	320,657,268	173,563,679	16 1,18 1,703	601,373,884	481,838,971	119,534,913	24.81%	
Liabilities:									
Current and other liabilities	19,625,939	13,149,347	10,964,010	7,865,329	30,589,949	21,014,676	9,575,273	45.56%	
Long-term liabilities	178,491,448	83,671,304	48,727,733	48,607,606	227,219,181	132,278,910	94,940,271	71.77%	
To tal Lia bilities	198,117,387	96,820,651	59,691,743	56,472,935	257,809,130	153,293,586	104,515,544	68.18%	
Deferred inflows of resources	6,186,737	8,146,137	326,949	420,950	6,513,686	8,567,087	(2,053,401)	-23.97%	
Total liabilities and deferred									
inflows combined	204,304,124	104,966,788	60,018,692	56,893,885	264,322,816	161,860,673	102,462,143	63.30%	
Net position:									
Net investment in capital assets	129,905,492	102,819,233	66,148,527	62,401,864	196,054,019	165,221,097	30,832,922	18.66%	
Restricted	71,387,356	10,601,909	-	-	71,387,356	10,601,909	60,785,447	573.34%	
Unrestricted	22,213,233	102,269,338	47,396,460	41,885,954	69,609,693	144,155,292	(74,545,599)	-5 1.7 1%	
Total net position	\$ 223,506,081	\$ 215,690,480	\$ 113,544,987	\$ 104,287,818	\$ 337,051,068	\$ 319,978,298	\$ 17,072,770	5.34%	

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

#### **Net Position**

Net position may serve over time as a useful indicator of a government's financial position. This analysis focuses on the net position and year-to-year changes in net position of the City/District as a whole. The City/District's combined net position was \$337.05 million. This represents the difference between the sum of total assets and deferred outflows of resources and the sum of total liabilities and deferred inflows. The overall net position increased by \$17.07 million to \$337.05 million, or 5.3%, from \$319.98 million in the prior fiscal year. This change in net position reflects an overall increase in the Statement of Activities and is explained later in this report. In FY 2014-15, the City/District implemented GASBs 68 and 71, which required the recording of net pension liability and pension related deferred inflows and outflows. In FY 2016-17, the City/District implemented GASB 73, which required the recording of net pension liability for the Longevity Recognition Benefits Program. In FY 2017-18, the City implemented GASB 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions ("OPEB"), for its retiree health benefits. See Note 9 and 13 for details on the effects of these accounting standards.

The largest portion, approximately 58.2% or \$196.05 million of the City/District's net position represents its investment in infrastructure and other capital assets (e.g., land, building, other improvements, etc.). The City/District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

The restricted portion of the City/District's net position of \$71.39 million or 21.2% represents resources that are subject to restrictions, which were placed by outsiders and cannot be changed by the City/District.

The remaining balance of unrestricted net position of \$69.61 million, or 20.7%, is for unrestricted uses in accordance with finance-related legal requirements reflected in the City/District's fund structure. These can be used to finance day-to-day operations without constraints established by legal requirements or restrictions.

At the end of FY 2020-21, the City/District had positive balances in all three categories of net positions for the government as a whole.

	Governmen	Go vernmental Activities			
	2021	2020	Change	Change	
Assets:					
Current and other as sets	\$ 273,368,998	\$ 202,497,904	\$ 70,871,094	35.00%	
Capitalassets	129,905,492	102,819,233	27,086,259	26.34%	
Totalassets	403,274,490	305,317,137	97,957,353	32.08%	
Deferred outflows of resources	24,535,715	15,340,131	9,195,584	59.94%	
Lia bilities:					
Current and other liabilities	19,625,939	13,149,347	6,476,592	49.25%	
Long-term liabilities	178,491,448	83,671,304	94,820,144	113.32%	
To tal Lia bilities	198,117,387	96,820,651	101,296,736	104.62%	
Deferred inflows of resources	6,186,737	8,146,137	(1,959,400)	-24.05%	
Net position:					
Net investment in capital assets	129,905,492	102,819,233	27,086,259	26.34%	
Restricted	71,387,356	10,601,909	60,785,447	573.34%	
Unrestricted	22,213,233	102,269,338	(80,056,105)	-78.28%	
Total net position	\$ 223,506,081	\$ 215,690,480	\$ 7,815,601	3.62%	

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The net position of the City/District's governmental activities increased by \$7.82 million. This increase consists of three components:

- 1. **Net investment in capital assets** The \$27.09 million increase was due to capital asset additions (primarily from construction in progress for the Levee project) greater than the sum of capital asset disposals, retirements, and depreciation.
- 2. **Restricted net position** The \$60.79 million increase was due primarily to the addition of restricted net positions from the Levee Capital Project Fund and the Debt Service Fund (for the City's Levee project) of \$50.17 million and \$9.94 million respectively in FY 2020-21.
- 3. **Unrestricted net position** The \$80.06 million decline was due mainly to the \$7.82 million improvement in net position as indicated in the Statement of Activities less the increases in Net Investment in Capital Assets and Restricted Net Position of \$27.09 million and \$60.79 million respectively.

	Business-Ty	pe A	c tivitie s		Amount	Percent	
	2021		2020		Change	Change	
Assets:							
Current and other as sets	\$ 68,819,317	\$	74,035,501	\$	(5,216,184)	-7.05%	
Capitalassets	 103,360,569		86,222,517		17,138,052	19.88%	
Totalassets	 172,179,886		160,258,018		11,921,868	7.44%	
Deferred outflows of resources	 1,383,793		923,685		460,108	49.81%	
Lia bilities:							
Current and other liabilities	10,964,010		7,865,329		3,098,681	39.40%	
Long-term liabilities	48,727,733		48,607,606		120,127	0.25%	
To tal Lia bilities	 59,691,743		56,472,935		3,218,808	5.70%	
Deferred inflows of resources	 326,949		420,950		(94,001)	-22.33%	
Net position:							
Net investment in capital assets, net of related debt	66,148,527		62,401,864		3,746,663	6.00%	
Unrestricted	47,396,460		41,885,954		5,510,506	13.16%	
To tal net po s itio n	\$ 113,544,987	\$	104,287,818	\$	9,257,169	8.88%	
				_			

The net position of the City/District's business-type activities increased by \$9.26 million. This increase consists of two components.

- 1. **Net Investment in capital assets, net of related debt** The \$3.75 million increase was due to new asset additions during the year greater than depreciation charges. Most of the new asset increases were from construction in progress for the City/District apportionment of the joint wastewater treatment plant project with the City of San Mateo. Detailed analysis of the Capital Assets is provided under Note No. 6.
- 2. Unrestricted net position The \$5.51 million increase was due mainly to the change in net position as indicated in the Statement of Activities of \$9.26 million less the \$3.75 million for the net increase in capital assets.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

**Changes in Net Position** – The following table identifies the changes in net position for governmental and business-type activities:

	Government	al A	ctivities	I	Business-Type Ac		ctivities		Total	tal		Amount	Percent
	2021		2020		2021	2	2020		2021	2020		Change	Change
Program Revenues													
Charges for services	\$ 4,645,646	\$	5,109,649	\$	33,368,906 \$	3	30,202,743	\$	38,014,552 \$	35,312,392	\$	2,702,160	7.65%
Operating grants and contributions	1,572,224		1,302,269						1,572,224	1,302,269		269,955	20.73%
Capital grants and contributions	1,347,461		979,700		446		21,216		1,347,907	1,000,916		346,991	34.67%
General Revenues													
Taxes	45,740,834		41,958,844		-		-		45,740,834	41,958,844		3,781,990	9.01%
Contributions not restricted to													
specific programs	4,073,476		4,424,946		-		-		4,073,476	4,424,946		(351,470)	-7.94%
Unrestricted investment and													
rental income	2,191,807		5,672,389		(1,247,738)		81,433		944,069	5,753,822		(4,809,753)	-83.59%
Gain (loss) on JPA Investment	(1,549)		663,404		-		-		(1,549)	663,404		(664,953)	-100.23%
Gain (loss) on Sale of Capital Asset	-		-		-		(10,665)		-	(10,665)		10,665	-100.00%
Other	 443,850		237,699		50,647		49,043		494,497	286,742		207,755	72.45%
Total Revenues	60,013,749		60,348,900		32,172,261	3	30,343,770		92,186,010	90,692,670		1,493,340	1.65%
Expenses													
General government	6,088,435		6,702,456		-		-		6,088,435	6,702,456		(614,021)	-9.16%
Public safety	26,085,045		26,733,077		-		-		26,085,045	26,733,077		(648,032)	-2.42%
Public works	4,575,342		5,376,875		-		-		4,575,342	5,376,875		(801,533)	-14.91%
Community development	3,254,326		2,980,907		-		-		3,254,326	2,980,907		273,419	9.17%
Parks and recreation	10,678,377		11,256,138		-		-		10,678,377	11,256,138		(577,761)	-5.13%
Interest on long term debt	1,516,623		-		-		-		1,516,623	-		1,516,623	100.00%
Water operations	-		-		14,711,672	1	4,978,448		14,711,672	14,978,448		(266,776)	-1.78%
Wastewater operation	 -		-		8,203,420		7,876,915		8,203,420	7,876,915		326,505	4.15%
Total Expenses	 52,198,148		53,049,453		22,915,092	2	22,855,363		75,113,240	75,904,816		(791,576)	-1.04%
Excess (deficiency) of revenues over (under)													
expenses before transfers	7,815,601		7,299,447		9,257,169		7,488,407		17,072,770	14,787,854		2,284,916	15.45%
Transfers in (out)			-		-		-		-	-		-	-
Change in net position	7,815,601		7,299,447		9,257,169		7,488,407		17,072,770	14,787,854		2,284,916	15.45%
Net position, beginning of year	215,690,480		208,391,033		104,287,818	9	96,799,411		319,978,298	305,190,444		14,787,854	4.85%
Prior period adjustment	 -		-		-		-		-	-		-	
Net position, end of year	\$ 223,506,081	\$	215,690,480	\$	113,544,987 \$	5 10	04,287,818	\$	337,051,068 \$	319,978,298	\$	17,072,770	5.34%

Key changes to revenue categories are explained below:

- Charges for Services The \$0.5 million decrease in Governmental Activities was primarily from declines in recreation program fees of \$1.11 million due to the COVID-19 public health emergency and general government fees of \$0.25 million. These declines was partially mitigated by gains in community development fees of \$0.94 million. Revenues for Business-Type activities increased by \$3.17 million as water rates, fixed meter charges and wastewater rates were all raised in FY 2020-21 to pay for anticipated increases in water purchases, operating costs, and debt service payments for financing the wastewater treatment plant capital improvements project.
- Operating Grants and Contributions Governmental Activities for operating grants and contributions increased by \$0.27 million to \$1.57 million as the City received federal CARES Act assistance associated with the COVID-19 public health emergency for \$0.41 million.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

- <u>Capital Grants and Contributions</u> Governmental Activities for capital grants and contributions saw a \$0.37 million increase to \$1.35 million as the City received funding for sports fields, street rehabilitation, and traffic signals capital improvement projects.
- <u>Taxes</u> The \$3.78 million increase in Governmental Activities included higher property tax revenues of \$6.45 million primarily from new development and higher reassessed values from the sales of existing homes diminished by a \$2.51 million decline in transient occupancy tax as a result of a severe drop in business travel due mainly to the COVID-19 public health emergency.
- <u>Unrestricted Investment and Rental Income</u> The \$3.49 million decrease in Governmental Activities is largely due to steep declines in investment yields as the Federal Reserve kept the Discount Rate to near zero as the COVID-19 health emergency persisted over the course of the entire fiscal year. The \$1.33 million decrease in Business-Type Activities was also impacted by the Federal Reserve action as well as the 2019 Wastewater Revenue Bond interest expense which is netted against investment income.

#### Key changes in **expense** categories are explained below:

- <u>General Government</u> Expenses decreased by \$0.61 million to \$6.09 million, mainly from staff separations and unfilled vacancies.
- <u>Public Safety</u> Expenses decreased by \$0.65 million to \$26.09 million in the Public Safety (Police and Fire) departments. Unfilled vacancies in both sworn and police dispatchers contributed to the savings.
- <u>Public Works</u> Expenses decreased by \$0.80 million to \$4.58 million as both personnel vacancies and work plan delays curbed spending.
- <u>Community Development</u> Expenses increased by \$0.27 million to \$3.25 million. The City provide a \$0.3 million commercial façade improvement grant to a local shopping center.
- <u>Parks and Recreation</u> Expenses declined by \$0.58 million to \$10.68 million as operating expenses decreased with the cancellation of programs in the City's recreation center.
- <u>Water Operation</u> Expenses decreased by \$0.27 million or 1.8% to \$14.71 million with utility expenses (primarily water purchases) declining from \$9.73 million to \$9.47 million.
- <u>Wastewater Operation</u> Expenses increased by \$0.33 million or 4.2% to \$8.20 million with slight gains in both personnel and operating costs.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### FINANCIAL ANALYSIS OF THE CITY/DISTRICT'S FUNDS

#### **Governmental Funds**

As of June 30, 2021, the City/District's governmental funds reported combined fund balances of \$198.04 million. Of this total, \$0.02 million are non-spendable, \$71.13 million are considered restricted funds, \$73.91 million are committed by the City Council/District Board for specified projects or uses, and the remaining \$52.98 million are unassigned and available for general use.

Total revenues, expenditures, and changes in fund balances for the fiscal years ended June 30, 2021 and June 30, 2020 are shown below.

		2021 2020				Increase / (Dec	rease)	
	-		Percent of			Percent of		Percent
		Amount	Total		Amount	Total	Amount	Change
Revenues by Source								
Taxes	\$	48,326,501	80.75%	\$	44,477,091	76.17%	\$ 3,849,410	8.65%
Licenses and permits		3,472,940	5.80%		3,399,595	5.82%	73,345	2.16%
Intergovernmental		2,438,138	4.07%		1,915,314	3.28%	522,824	27.30%
Charges for current services		1,841,360	3.08%		1,807,364	3.10%	33,996	1.88%
Fines and forfeitures		68,347	0.11%		90,960	0.16%	(22,613)	-24.86%
Park-in-lieu		-	0.00%		480,000	0.82%	(480,000)	-100.00%
Investment and rental income		2,052,552	3.43%		4,719,935	8.08%	(2,667,383)	-56.51%
Other		1,650,893	2.76%		1,500,190	2.57%	150,703	10.05%
Total revenues		59,850,731	100.00%		58,390,449	100.00%	1,460,282	2.50%
Expenditures by Function								
General Government		6,779,021	7.87%		5,944,704	12.02%	834,317	14.03%
Public safety		28,058,943	32.57%		23,389,575	47.28%	4,669,368	19.96%
Public works		2,860,679	3.32%		3,114,099	6.30%	(253,420)	-8.14%
Community development		3,874,174	4.50%		2,884,972	5.83%	989,202	34.29%
Parks and recreation		10,544,668	12.24%		9,386,057	18.97%	1,158,611	12.34%
Capital outlay		32,503,065	37.73%		4,747,124	9.60%	27,755,941	584.69%
Interest on long term debt		1,516,623	1.76%		-	0.00%	1,516,623	100.00%
Total expenditures		86,137,173	100.00%		49,466,531	100.00%	36,670,642	74.13%
Revenues over (under) expenditures		(26,286,442)			8,923,918		(35,210,360)	
Sale of capital assets		642,545			622,025		20,520	
Issuance of long term debt		91,835,167			-		91,835,167	
Transfer in		8,012,976			5,978,262		2,034,714	
Transfer out		(7,412,976)			(5,255,112)		(2,157,864)	
Net change in fund balances		66,791,270			10,269,093		\$ 56,522,177	
Fund balances, beginning of year		131,250,079			120,980,986			
Fund balances, end of year	\$	198,041,349		\$	131,250,079			

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### FINANCIAL ANALYSIS OF THE CITY/DISTRICT'S FUNDS (CONTINUED)

Key changes to **revenue** categories are explained below:

- <u>Taxes</u> The increase of \$3.85 million is due to gains in property tax revenues and property tax in lieu of vehicle license fees (VLF) totaling \$6.45 million but diluted by declines in transient occupancy tax and sales tax of \$2.51 million and \$0.09 million respectively.
- <u>Licenses and permits</u> Combined total revenues had slight gains, increasing from \$3.40 million to \$3.47 million.
- <u>Intergovernmental</u> The \$0.52 million increase is substantially from the receipt of \$0.41 million of federal CARES Act assistance associated with the COVID-19 public health emergency.
- <u>Park in-lieu fees</u> The City did not have any development projects that were subject to park-in-lieu payments in FY 2020-21, resulting in a \$0.48 million decline for the year.
- <u>Investment and rental income</u> The decrease of \$2.67 million is primarily from lower investment income driven by the Federal Reserve's continued monetary policy of maintaining interest rates at near zero so as to stimulate the U.S. economy in light of the COVID-19 public health emergency.

Key changes in **expenditure** categories are explained below:

- General Government, Public Safety, Public Works, Community Development, and Parks and Recreation

   The aggregate expenditures for these five functions increased by \$7.4 million from FY 2019-20 to FY 2020-21. The primary reason is that the City made two additional discretionary payments of \$4.09 million and \$3.41 million to CalPERS to reduce the unfunded pension liability for its miscellaneous plan and safety plan respectively. Absence of this non-recurring expenditure of \$7.5 million, expenditures actually declined by \$0.10 million as there were multiple staff vacancies.
- <u>Capital Outlay</u> Capital outlay increased by \$27.76 million to \$32.50 million as capital project expenditures accelerated, led by the commencement of construction in the Levee Protection Planning and Improvements project.

The following provides highlights of the six (6) *Major Governmental Funds*.

General Fund – The General Fund represents the single most important governmental fund of the City/District. The governing body and executive staff spend a significant amount of time during the year closely monitoring the financial health and operations of this fund, which provides core municipal services to the public. The total Fund Balance at June 30, 2021 was \$57.47 million, which was a \$1.13 million lower than the prior year's mark of \$58.60 million. Unassigned fund balance finished the year at \$52.98 million, improving by \$2.12 million from the prior year total of \$50.86 million.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### FINANCIAL ANALYSIS OF THE CITY/DISTRICT'S FUNDS (CONTINUED)

General Fund revenues decreased \$2.28 million in FY 2020-21 to \$49.15 million. Property tax revenues, including Motor Vehicle In-Lieu climbed by \$1.87 million to \$37.06 million as new development and reassessment of homes sold contributed to the gains. Transient Occupancy Tax revenues fell by \$2.51 million as the COVID-19 public health emergency decimated business travel and lodging. Sales and use tax revenues was essentially flat at \$3.13 million compared to \$3.15 million in the prior year. Charges for Current Services fell by \$0.67 million as the City's Recreation Center was closed during majority of the fiscal year due to the shelter in place orders associated with the COVID-19 public health emergency. As a result, recreation center programming and related revenues were substantially impaired. Investment and rental income fell by \$1.31 million as short term interest rates (i.e. one-year treasuries) averaged less than 0.10% in FY 2020-21. Intergovernmental revenues rose by \$0.36 million as the City received federal CARES Act assistance associated with the COVID-19 public health emergency for \$0.41 million

General Fund expenditures, excluding Transfers In/Out increased by \$7.23 million to \$50.17 million in FY 2020-21 as the City made a one-time \$7.5 million additional discretionary payment to CalPERS to reduce its unfunded accrued pension liability. Excluding this expenditure, a very tight labor market contributed to unfilled vacant positions.

In aggregate, General Fund expenditures exceeded revenues by \$1.02 million. After deducting \$0.11 million of Net Transfers In/Out, the net decrease in the General Fund was \$1.13 million, resulting in a fiscal year ending June 30, 2021 Fund Balance of \$57.47 million, of which \$52.98 million were Unassigned.

**Low and Moderate Income Housing Assets Fund** – This fund was established for the Housing Successor to continue the existing Low and Moderate Income Housing program. As of June 30, 2021, the Low and Moderate Income Housing Assets Fund had a restricted fund balance of \$2.03 million, an increase of \$0.03 million from the prior year. The fund's revenues sources are the rental income from the existing six affordable housing units and repayments from the first-time home buyers' loans.

Foster City Affordable Housing Fund – This fund was established to utilize the proceeds from the San Mateo County redistribution of unencumbered housing tax increments from the former Foster City Community Development Agency for future affordable housing projects in the City. As of June 30, 2021, the Fund had a Committed Fund Balance of \$0.83 million, a decrease of \$0.09 million from the prior year.

City Capital Projects Fund – The City Capital Projects fund is a key fund of the City/District. This fund pays for infrastructure improvement and significant maintenance projects for which other resources (e.g., Gas Tax, Measure A, Measure M, SB1 funds, etc.) do not pay. As of June 30, 2021, this Fund had a Committed Fund Balance of \$21.36 million which is an increase of \$5.66 million from the prior fiscal year. The increase came primarily from a \$5.19 million Transfers In from the Levee Capital Projects Fund as repayment for monies previously advanced for by the City Capital Projects Fund for the Levee project prior to the issuance of permanent general obligation bond debt financing that was completed in August 2020.

Capital Asset Preservation Fund – The City/District created the Capital Asset Preservation Fund to hold the proceeds from sale of the 11-acre site to North Peninsula Jewish Campus and the proceeds from the sale of the 15 acre site adjacent City Hall to the New Home Company for future capital asset acquisitions and replacements subject to the approval by 4/5<sup>th</sup> of the City Council. As of June 30, 2021, this fund had a committed fund balance of \$43.58 million.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### FINANCIAL ANALYSIS OF THE CITY/DISTRICT'S FUNDS (CONTINUED)

**Levee Capital Project Fund** – In FY 2020-21, the City added a new Levee Capital Project fund for the construction of an upgraded levee system that meets FEMA accreditation for flood protection. The City issued \$85 million (par value) of general obligation bonds in August 2020 for the financing of this project. As of June 30, 2021 this fund had a restricted fund balance of \$50.17 million.

The following provides highlights of the operations of the three (3) *Proprietary Funds* for the year.

Water – Estero Municipal Improvement District provides water services to customers located within the District, primarily the "94404" zip code which encompasses all of Foster City and a portion of San Mateo. Unrestricted net position for the Water Fund totaled \$18.99 million as of June 30, 2021, meeting the Governing Board's policy of holding a minimum operating reserve level of 25% of annual operating expenses plus a \$2 million reserve level for capital improvement projects.

Wastewater – The District provides wastewater collection services to customers in Foster City and partners with the City of San Mateo in a joint powers agreement for a Wastewater Treatment Plant (WWTP). Unrestricted net position totaled \$25.89 million as of June 30, 2021, meeting the District Board's reserve policy requirement of holding a minimum operating reserve level of 25% of annual operating expenses and a \$2 million reserve for capital improvement projects. The total also includes \$2 million for wastewater rate stabilization.

**Internal Service Funds** – These funds provide services and funding mechanisms to facilitate the operating departments within the City/District in providing services to the community. These services include vehicle / fleet rental, equipment replacement, self-insurance risk management, information technology, building maintenance, and funding for the Longevity Recognition Benefits Program, Public Employees' Medical and Hospital Care Act (PEMHCA) post-retirement medical programs, and compensated absences liabilities. Total unrestricted net position as of June 30, 2021 was \$35.18 million, which was a \$2.51 million increase from the prior year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The City Council's amended General Fund budget for fiscal year 2020-21 included \$56.53 million in appropriations and transfers out to other funds, with estimated revenues and transfers in from other funds totaling \$47.20 million.

Total revenues for the year were \$3.20 million above amended budget estimates. Property tax topped budget by \$3.10 million with gains in assessed values from new development projects and home sales. Sales tax and rental income exceeded expectations by \$0.33 million and \$0.35 million respectively as sales/use tax from the County Pool grew and rental income from the City's golf operator expanded by \$0.28 million due to a resurgence of golf course and driving range play. Transient Occupancy Tax (TOT) revenues under performed by \$1.43 million due primarily to the continued adverse effects of COVID-19 on business travel. Building Permit revenues bested estimated by \$0.59 million as development activity and leasehold and home improvement were contributors to the stronger results. Intergovernmental revenues had a favorable \$0.58 million outcome, benefitting from the receipt of \$0.41 million of federal CARES Act assistance associated with the COVID-19 public health emergency. Investment income missed budget by \$0.47 million as the combination of depressed investment earnings due to the very low interest rate environment and an unrealized mark-to-market loss battered results.

## CITY OF FOSTER CITY AND ESTERO MUNICIPAL IMPROVEMENT DISTRICT

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### GENERAL FUND BUDGETARY HIGHLIGHTS (CONTINUED)

Total expenditures for the year were \$4.99 million below the final budget. The City budgeted a 2% increase in annual wage adjustment for FY 2020-21. However, due to the continued economic uncertainties from the COVID-19 public health emergency, the 2% increase did not materialize as each of the City's labor agreements had expired prior to FY 2020-21. In addition, multiple staff vacancies did not get filled because of a very tight labor market and changes in the City's organization. There was also \$0.54 million of savings from unspent appropriations in the Community Benefits Program.

#### **CAPITAL ASSETS**

The City/District's investment in capital assets for its governmental and business-type activities as of June 30, 2021 totaled \$233.27 million (net of accumulated depreciation). They include land, buildings, infrastructure, structures and improvements, equipment, vehicles, intangible assets, and construction in progress.

Capital assets for the governmental and business-type activities are presented below to illustrate changes from the prior year:

	Governmen	tal Activities	Business-Ty	pe Activities	Total		Amount	Percent
	2021	2020	2021	2020	2021 202	0	Change	Change
Land	\$ 11,102,221	\$ 11,102,221	\$ 3,553,474	\$ 3,553,474	\$ 14,655,695 \$ 14,65	5,695 \$	-	0.00%
Infrastructure, structures and improvements	76,957,732	80,206,499	25,245,692	25,484,078	102,203,424 105,69	0,577	(3,487,153)	-3.30%
Equipment, vehicles and software	3,664,290	4,078,414	1,518,913	1,633,351	5,183,203 5,71	1,765	(528,562)	-9.25%
Sewer Capacity Rights			16,759,880	17,255,711	16,759,880 17,25	55,711	(495,831)	-2.87%
Construction in progress	38,181,249	7,432,099	56,282,610	38,295,903	94,463,859 45,72	28,002	48,735,857	106.58%
Total	\$ 129,905,492	\$ 102,819,233	\$ 103,360,569	\$ 86,222,517	\$ 233,266,061 \$ 189,04	1,750 \$	44,224,311	23.39%

Capital assets for Governmental activities increased by \$27.09 million with additions of new assets (primarily from the Levee Protection Planning and Improvements project) exceeding depreciation, disposals, and retirements of assets. Infrastructure assets, equipment and software, and construction in progress for business-type activities increased by \$17.14 million as construction of the District's joint wastewater treatment plant project with the City of San Mateo continued.

The City/District depreciates all its capital assets over the assets' estimated useful lives. The purpose of depreciation is to spread the cost of the capital asset over the years of its useful life so that an allocable portion of the cost of the asset is borne by all users. Additional information about the City/District's capital assets can be found in Note 6 to the financial statements.

#### **DEBT ADMINISTRATION**

As of June 30, 2021, the City/District had total long-term obligations of \$227.22 million, which comprised of compensated absences of \$2.15 million, PG&E On-Bill Loan of \$0.10 million, 2020 levee general obligation bonds including unamortized bond premium of \$87.94 million, 2019 wastewater revenue bonds including unamortized bond premium of \$38.87 million, other post-employment benefits (OPEB) liability of \$11.08 million and Net Pension Liability of \$87.08 million (\$83.14 million for CalPERS and \$3.94 million for the Longevity Recognition Benefits Program). Additional information about the City/District's long-term obligations can be found in Note 7 and 9 to the financial statements.

## CITY OF FOSTER CITY AND ESTERO MUNICIPAL IMPROVEMENT DISTRICT

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City/District prides itself in the prudent management of its financial resources through long-term financial strategies and conservative financial decisions. Over the past six years, City Council and City staff have together strengthen the City/District's Net Position so that it may have financial resources to address its unmet needs and unfunded liabilities. In June 2019, the City Council authorized using the FY 2017-18 General Fund surplus to address various needs, including authorizing a \$3.48 million payment to CalPERS to reduce the unfunded pension liability of the City's safety plan. Similarly in March 2020, during the onset of the COVID-19 public health emergency, the City Council authorized designating \$3.5 million of the FY 2018-19 General Fund surplus to the Pension Stabilization Fund. In 2021, the City Council designated the entire \$4.05 million of FY 2019-20 General Fund surplus on top of the \$3.5 million to the Pension Stabilization Fund. A combined \$7.5 million was then remitted to CalPERS in June 2021 to further reduce the City's unfunded pension liability. The City Council will have another opportunity in FY 2021-22 to have a public discussion on the use of the FY 2020-21 General Fund surplus to further address various City needs, including its unfunded pension liability.

Key economic indicators that are being watched closely are as follows:

- Property Taxes The County Assessor's office has projected an approximate 2.4% increase in FY 2021-22 for Foster City. The assumptions for property taxes revenues, including approved development projects have been included in the City's five-year financial projections based on anticipated completion schedules.
- <u>Transient Occupancy Tax (TOT)</u> The City is forecasting that it will take several more years before a full TOT recovery to pre-pandemic levels. As a result, projected revenues for FY 2021-22 are \$2.36 million which is only a 50% recovery from pre-COVID conditions.
- <u>Sales & Use Tax</u> General Fund sales tax revenues are projected to be flat as the absorption of restaurant closures within the City has been proven challenging.
- <u>Investment Income</u> Investment income has been recalibrated substantially lower to reflect the very low interest rate environment as the Federal Reserve continues hold the Federal Discount Rate to near zero.
- <u>CalPERS Pension Rates</u> In December 2016, CalPERS reduced its investment return assumption from 7.5% to 7%. The lower rate of investment return combined with changes in assumptions has resulted in a significant increase in the employer contribution rates for the City's Miscellaneous and Public Safety retirement plans. The provisions of the Public Employees' Pension Reform Act of 2013 (PEPRA) continues to have a slow but gradual impact on the City's pension costs as the most significant cost-savings provisions of PEPRA apply primarily to new employees hired after January 1, 2013. The City's FY 2021-22 employer *normal* contribution rates to CalPERS for its Miscellaneous Plan and Public Safety "Classic" plans are 10.730% and 22.48% respectively. The required FY 2021-22 payment obligation for the City's unfunded accrued liability (UAL) is \$7.02 million. As discussed earlier, the City made a \$7.5 million payment to CalPERS in June 2021 to reduce its unfunded accrued liability (UAL). In addition, CalPERS reported a 21.3% investment return in FY 2020-21 which easily exceeded its 7% actuarial assumption. This positive result will also help lower the City's UAL.
- <u>Development, Planning, Permit and Park In-Lieu Fees</u> Development associated revenues such as building permits, water and wastewater connection fees, real property transfer taxes, plan check fees, and inspection fees have been incorporated into the annual budget.

## CITY OF FOSTER CITY AND ESTERO MUNICIPAL IMPROVEMENT DISTRICT

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2021

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES (CONTINUED)

- Capital Improvement Project Funds The City/District has a funding model for capital improvement projects that was implemented in FY 2010-11 whereby 1/10<sup>th</sup> of the 10 year CIP cash needs are funded annually by the City's General Fund and the Water and Wastewater Enterprise Funds. Funding from the General Fund for FY 2021-22 has been scaled down to \$1.5 million as forecasted revenues remain short of pre-COVID-19 levels. Notwithstanding, the City budgeted \$64.32 million in CIP projects (excluding unspent carryover encumbrances) in FY 2021-22, of which \$56.51 are Wastewater Enterprise Fund projects (primarily the District's proportionate share of the Wastewater Treatment Plant Master Improvement Project that is financed by debt). Of the remaining \$7.81 million, the Levee project accounts for \$2.13 million (financed by general obligation bonds) and \$2.95 million are for traffic and street projects (funded by Special Revenue Funds).
- <u>Water Supply Assurance / Water Costs</u> The City/District currently serves approximately 8,400 utility customers. Under the District's 10-Year Rate Smoothing policy, water rates for FY 2021-22 will increase the standard 5/8" and 3/4" fixed meter charges by 4% and the base consumption rate also by 2.8%.
- Wastewater Rates The wastewater rates assume a 14.25% increase in FY 2021-22 based on currently known operating and capital improvements projects (CIP), including the joint Wastewater Treatment Plant Master Plan Improvement (WWTP) Project with the City of San Mateo. The estimated share of the City/District's project costs is \$154 million. In FY 2018-19, the District issued 2019 wastewater revenue bonds with a par value of \$33.8 million and a bond premium of \$6.6 million. In November 2020, the District received approval for a \$66.86 million Water Infrastructure Finance and Innovation Act (WIFIA) loan for its WWTP project. WIFIA is a federal loan program administered by the Environmental Protection Agency (EPA) for eligible water or wastewater projects. The District does not plan to draw on the WIFIA loan until 2025 as it issued 2021 wastewater revenue notes in July 2021 with a 2025 maturity, at which time they will use the WIFIA loan to repay the maturing notes. This financing plan yields a cost savings of approximately \$1.1 million because of the lower interest rate.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This Annual Comprehensive Financial Report is intended to provide citizens, taxpayers, investors, creditors, and interested parties with a general overview of the City's finances. Questions about this report should be directed to the Financial Services Department at 610 Foster City Boulevard, Foster City, CA 94404.



## **BASIC FINANCIAL STATEMENTS**

### City of Foster City and Estero Municipal Improvement District Statement of Net Position June 30, 2021

	Governmental	Primary Government Business-Type	
	Activities	Activities	Total
ASSETS			
Cash and investments	\$ 247,472,083	\$ 58,450,236	\$ 305,922,319
Receivable, net	4,037,021	7,614,585	11,651,606
Internal balances	(2,516,516)	2,516,516	-
Inventory	125,950	237,980	363,930
Prepaids and deposits	51,575	-	51,575
Restricted cash and investments	341,557	-	341,557
Loans receivable (net)	20,239,059	-	20,239,059
Investment in JPA Equity	3,618,269	-	3,618,269
Capital assets:			
Nondepreciable	49,283,470	59,836,084	109,119,554
Depreciable, net of accumulated depreciation	80,622,022	43,524,485	124,146,507
Total assets	403,274,490	172,179,886	575,454,376
DEFERRED OUTFLOWS OF RESOURCES			
Related to Pension	23,336,899	1,225,099	24,561,998
Related to OPEB	1,198,816	158,694	1,357,510
Total deferred outflows of resources	24,535,715	1,383,793	25,919,508
LIABILITIES			
Accounts payable	5,464,173	9,421,454	14,885,627
Accrued interest	-	648,229	648,229
Accrued payroll	1,003,161	138,874	1,142,035
Refundable deposits	8,057,390	89,139	8,146,529
Unearned revenue	187,889	-	187,889
Long-term liabilities:			
Due within one year	4,913,326	666,314	5,579,640
Due in more than one year	89,940,721	39,118,355	129,059,076
Net Pension Liability:			
Due in more than one year	78,555,177	8,522,971	87,078,148
Total OPEB Liability:			
Due in more than one year	9,995,550	1,086,407	11,081,957
Total liabilities	198,117,387	59,691,743	257,809,130
DEFERRED INFLOWS OF RESOURCES			
Related to Pension	3,691,552	-	3,691,552
Related to OPEB	2,495,185	326,949	2,822,134
Total deferred inflows of resources	6,186,737	326,949	6,513,686
NET POSITION			
Net investment in capital assets	129,905,492	66,148,527	196,054,019
Restricted for:	129,903,492	00,140,327	190,034,019
Housing	2,032,198	_	2,032,198
Roads	5,531,024	_	5,531,024
Parks	2,805,866	- -	2,805,866
Local programs and events	913,845	=	913,845
Levee	50,166,574	- -	50,166,574
Debt services	9,937,849	-	9,937,849
Unrestricted	22,213,233	47,396,460	69,609,693
Total net position	\$ 223,506,081	\$ 113,544,987	\$ 337,051,068
r	20,000,001		. 237,021,000

#### **Statement of Activities**

For the fiscal year ended June 30, 2021

	Program Revenues									
					Operating	Capital				
		(	Charges for		Grants and	Grants and				
Functions/Programs	 Expenses		Services		ontributions	Contributions				
Primary government:										
Governmental activities:										
General government	\$ 6,088,435	\$	457,034	\$	410,034	\$	-			
Public safety - Police	14,797,439		69,667		168,303		-			
Public safety - Fire	11,287,606		70,709		13,589		-			
Public works	4,575,342		162,108		926,727		1,347,461			
Community development	3,254,326		3,476,710		48,493		-			
Parks and recreation	10,678,377		409,418		5,078		-			
Interest on long term debt	1,516,623				-		-			
Total governmental activities	 52,198,148		4,645,646		1,572,224		1,347,461			
<b>Business-type activities:</b>										
Water	14,711,672		17,678,897		-		446			
Wastewater	8,203,420		15,690,009				-			
Total business-type activities	 22,915,092		33,368,906		-		446			
Total primary government	\$ 75,113,240	\$	38,014,552	\$	1,572,224	\$	1,347,907			

#### **General revenues:**

Taxes:

Property taxes

Transient occupancy tax

Franchise tax

Other taxes

Contributions not restricted to specific programs:

Sales and use tax and sales tax in lieu

Unrestricted investment and rental income, net of interest expense

Gain (Loss) on JPA investment

Other

Total general revenues

Change in net position

Net position - beginning of year

Net position - end of year

Net (Expense) Revenue and Changes in Net Position

		Total			
\$ (5,221,367) (14,559,469) (11,203,308) (2,139,046) 270,877 (10,263,881) (1,516,623)	\$ - - - - -	\$	(5,221,367) (14,559,469) (11,203,308) (2,139,046) 270,877 (10,263,881) (1,516,623)		
 (44,632,817)	 2,967,671 7,486,589 10,454,260 10,454,260		2,967,671 7,486,589 10,454,260 (34,178,557)		
41,633,116 992,616 1,185,308 1,929,794	- - - -		41,633,116 992,616 1,185,308 1,929,794		
 4,073,476 2,191,807 (1,549) 443,850 52,448,418 7,815,601 215,690,480 223,506,081	\$ (1,247,738) 50,647 (1,197,091) 9,257,169 104,287,818 113,544,987	\$	4,073,476 944,069 (1,549) 494,497 51,251,327 17,072,770 319,978,298 337,051,068		

#### City of Foster City and Estero Municipal Improvement District Balance Sheet Governmental Funds June 30, 2021

						Major	Fund	ls								
				Special re	evenue	,			Ca	pital Projects						
			Low	and Moderate			_									
				Income	Fos	ster City				Capital		Levee	1	Non-Major		
	Gene	eral	Но	using Assets	Aff	fordable	(	City Capital		Asset	C	apital Project	G	overnmental		
	Fu	nd		Fund	Н	ousing		Projects	F	reservation		Fund		Funds		Total
ASSETS																
Cash and investments	\$ 57,4	25,187	\$	2,044,420	\$	830,749	\$	27,485,790	\$	43,528,619	\$	54,142,423	\$	22,765,100	\$	208,222,288
Receivables, net of allowance:																
Accrued interest	2	49,885		_		_		_		_		51,822		_		301,707
Intergovernmental		75,919		-		-		-		-		-		125,078		200,997
Taxes	3,0	56,384		_		_		_		_		_		156,299		3,212,683
Other		86,440		1,275		_		_		_		_		25,430		213,145
Due from other funds		· -		_		_		1,908		_		_		_		1,908
Prepaids and deposits		1,575		_		_		-		50,000						51,575
Inventory		16,900		_		_		_		-		_		_		16,900
Restricted cash and investments	3	41,557		_		_		_		_		_		_		341,557
Loans receivables, net of allowance		35,250		192,522	4	1,744,551		_		_		_		_		6,172,323
Total assets		89,097	\$	2,238,217		5,575,300	S	27,487,698	\$	43,578,619	\$	54,194,245	\$	23,071,907	S	218,735,083
		.,	Ť			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ť	_,,,,	Ť	,,,,,,,,,	Ť	,,	Ť		Ť	
LIABILITIES																
Accounts payable	\$ 8	375,178	\$	7,435	\$	2,491	\$	326,608	\$	_	\$	4,027,671	\$	99,779	\$	5,339,162
Accrued payroll	9	28,033		_		· -		· -		_		_		5,517		933,550
Refundable deposits		92,351		6,062		_		5,799,708		_		_		359,269		8,057,390
Due to other funds	,-	_		_		_		_		_		_		1,908		1,908
Unearned revenue	1	87,889		_		_		_		_		_		-,,,,,		187,889
Total liabilities		83,451	_	13,497		2,491	_	6,126,316			_	4,027,671	_	466,473		14,519,899
											_					
DEFERRED INFLOWS OF RESOURCES																
														1 000		1 000
Unavailable revenue - Measure M funding		-		-		-		-		-		-		1,908		1,908
Unavailable-loan receivable		34,854		192,522		1,744,551	_	-			_			-		6,171,927
Total deferred inflows of resources	1,2	34,854		192,522	4	1,744,551					_			1,908		6,173,835
FUND BALANCES																
Non-Spendable		18,475		-		-		-		-		-		-		18,475
Restricted		24,823		2,032,198		-		-		-		50,166,574		18,906,991		71,130,586
Committed		47,532		-		828,258		21,361,382		43,578,619		-		3,698,443		73,914,234
Unassigned	52,9	79,962		-				-		-	_	-	_	(1,908)		52,978,054
Total fund balances	57,4	70,792		2,032,198		828,258		21,361,382		43,578,619		50,166,574		22,603,526		198,041,349
Total liabilities, deferred inflows of																
resources, and fund balances	\$ 62.5	89,097	\$	2,238,217	S 5	5,575,300	s	27,487,698	\$	43,578,619	\$	54,194,245	s	23,071,907	\$	218,735,083
- coources, and raine smallets	- 02,0	,0		2,230,217	Ψ 2	,. ,,,,,,,,,,	<b>—</b>	=.,107,070	=	.5,570,017		- 1,17 1,2 10	-	,0/1,/0/		

### **Reconciliation of the Governmental Funds Balance Sheet**

#### to the Statement of Net Position

June 30, 2021

Total Fund Balances - Total Governmental Funds				\$ 198,041,349
Amounts reported for governmental activities in the Statement of Net Position were reported differently because:				
Capital assets used in governmental activities were not current financial resources. Therefore, they were not reported in the Governmental Funds Balance Sheet. Except for the internal service funds reported below, the capital assets were adjusted as follows:	vernment-Wide stement of Net Position	Int	ernal Service Funds	
Non-depreciable	\$ 49,283,470	\$	(32,319)	
Depreciable, net	 80,622,022		(3,664,290)	
Total capital assets	129,905,492		(3,696,609)	126,208,883
First time homebuyer loans receivable are not available to pay current-period expenditures and, therefore, are deferred inflows in the governmental funds.				192,522
The New Home Company loans receivable are unavailable to pay current period expenditures and, therefore, are deferred inflows in the governmental funds.				4,744,551
The Successor Agency loans receivable are unavailable to pay current period expenditures and, therefore, are deferred inflows in the governmental funds.				1,234,854
North Peninsula Jewish Campus loans receivable are unavailable to pay current period expenditures and, therefore, are not reported in the governmental funds.				14,066,736
Revenues from Measure M funding not expected to received with the accrual period are classified as unavailable revenue in governmental funds.				1,908
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Government-Wide Statement of Net Position.  Long term liabilities are not due and payable in the current period and therefore are not transfer in the funds. These liabilities consist of:				36,358,543
not reported in the funds. Those liabilities consist of:  Investment in JPA Equity				3,618,269
Long-term debt				(91,835,167)
Compensated absences				(2,569,142)
Total OPEB liability				(9,383,035)
Net pension liability				(71,039,291)
Total pension liability				(3,943,540)
Deferred outflows due to pension liabilities				22,708,646
Deferred outflows due to OPEB liabilities				1,116,548
Deferred inflows due to pension liabilities				(3,691,552)
Deferred inflows due to OPEB liabilities				(2,325,001)
Net Position of Governmental Activities				\$ 223,506,081

#### City of Foster City and Estero Municipal Improvement District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2021

		Major Funds			Major Funds			
·		Special Re	venue Funds	•	Capital Projects Fund	ds	_	
	General Fund	Low & Moderate Income Housing Assets Fund	Foster City Affordable Housing	City Capital Projects	Capital Asset Preservation	Levee Capital Project Fund	Non-Major Governmental Funds	Total
REVENUES:								
Property taxes	\$ 37,060,897	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,572,219	\$ 41,633,116
Sales and use and sales tax in lieu	3,131,071	-	-	-	<u>-</u>	-	1,073,933	4,205,004
Transient occupancy tax	992,616	-	-	_	-	-	-	992,616
Franchise tax	1,185,308	-	-	_	-	-	-	1,185,308
Property transfer tax	310,457	-	-	_	-	-	-	310,457
Licenses and permits	3,472,940	-	-	_	-	-	-	3,472,940
Intergovernmental	707,668	-	-	_	-	-	1,730,470	2,438,138
Charges for current services	912,542	-	-	-	-	-	928,818	1,841,360
Fines and forfeitures	14,027	-	-	_	-	-	54,320	68,347
Investment and rental income	960,201	76,381	22,084	35,537	515,969	359,801	82,579	2,052,552
Other	400,865	38,286	-	704,655	-	-	507,087	1,650,893
Total revenues	49,148,592	114,667	22,084	740,192	515,969	359,801	8,949,426	59,850,731
EXPENDITURES:								
Current:								
General government	5,921,517	_	_	_	_	246,206	611,298	6,779,021
Public safety - Police	15,969,516	_	_	_	_	,	158,004	16,127,520
Public safety - Fire	11,931,423	_	_	_	_	_	150,001	11,931,423
Public works	2,321,554	_	_	_	_	_	539,125	2,860,679
Community development	3,434,512	100,921	115,209	_	_	_	223,532	3,874,174
Parks and recreation	10,524,051		,	8,280	_	_	12,337	10,544,668
Capital outlay	65,229	_	_	1,814,588	_	29,758,570	864,678	32,503,065
Debt service:				-,0,,-00		==,,,,,,,,,	,	,,
Interest	_	_	_	_	_	_	1,516,623	1,516,623
Total expenditures	50,167,802	100,921	115,209	1,822,868	·	30,004,776	3,925,597	86,137,173
REVENUES OVER (UNDER) EXPENDITURE	(1,019,210)	13,746	(93,125)	(1,082,676)	515,969	(29,644,975)	5,023,829	(26,286,442)
OTHER FINANCING SOURCES (USES):								
Proceeds from sales of capital assets	-	-	=	-	642,545	=	-	642,545
Issuance of long term debt	-	-	-	-	-	85,000,000	6,835,167	91,835,167
Transfers in	1,259,218	15,307	-	6,738,451	-	-	-	8,012,976
Transfers out	(1,365,307)	-	-	-	-	(5,188,451)	(859,218)	(7,412,976)
Total other financing sources (uses)	(106,089)	15,307	-	6,738,451	642,545	79,811,549	5,975,949	93,077,712
NET CHANGE IN FUND BALANCES	(1,125,299)	29,053	(93,125)	5,655,775	1,158,514	50,166,574	10,999,778	66,791,270
FUND BALANCES:								
Beginning of year	58,596,091	2,003,145	921,383	15,705,607	42,420,105		11,603,748	131,250,079
End of year	\$ 57,470,792	\$ 2,032,198	\$ 828,258	\$ 21,361,382	\$ 43,578,619	\$ 50,166,574	\$ 22,603,526	\$ 198,041,349

Reconciliation of the Statement of Revenues,

### **Expenditures and Changes in Fund Balances of Governmental**

**Funds to the Statement of Activities** 

For the fiscal year ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds	\$ 66,791,270
Governmental activities in the Statement of Activities were reported differently because:	
Governmental funds report capital outlay as expenditures. In the Statement of Activities and Changes in Net Position, however, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	
Capital assets additions (Total capital asset additions for the City for the fiscal year ended for governmental activities were \$32,704,820, which consisted of \$242,642 in additions attributable to internal service fund activity and \$32,462,178 in additions attributable to governmental funds).	32,462,178
Capital assets disposal. This amount is net of disposals of the internal service funds in the amount of \$26,557.	(123,235)
Less current year depreciation. This amount is net of depreciation expense of the internal service funds in the amount of \$597,887.	(4,870,879)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of lease principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities.	
Proceeds from issuance of long term debt	(91,835,167)
Revenues from new loans that are funded in this fiscal year that will not be collected for several months after the City/District's fiscal year ends are not considered "available" revenue and are classified as unavailable revenue in the governmental fund.	(114,097)
Revenues from North Peninsula Jewish Campus in this fiscal year that will not be collected for several years are not considered "available" revenue and are not reported in the governmental fund.	(642,545)
Revenues from Measure M funding not expected to received with the accrual period are classified as unavailable revenue in governmental funds.	(131,528)
Interest that will not be collected for several years are not considered "available" and are not reported in the governmental fund.	126,443
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Loss on JPA investment Compensated absences OPEB expenses Pension expenses	(1,549) (258,428) (9,626) 4,589,529
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net assets of the internal service funds is reported with governmental activities.	 1,833,235
Change in Net Position of Governmental Activities	\$ 7,815,601

Statement of Net Position Proprietary Funds

June 30, 2021

	Enterp	prise Funds	_	
				Internal Service
	Water	Wastewater	Total	Funds
ASSETS				
Current assets:  Cash and investments	\$ 21,035,107	\$ 37,415,129	\$ 58,450,236	\$ 39,249,795
Receivables, net of allowance:	Φ 21,033,107	9 37,413,127	\$ 56,450,250	\$ 57,247,775
Billed utility, net of allowance for uncollectibles	857,019	933,620	1,790,639	
Unbilled utility	1,871,887	1,633,411	3,505,298	
Interest	-	275	275	
JPFA	-	2,202,434	2,202,434	100.400
Other Inventory	113,524 66,548	2,415 171,432	115,939 237,980	108,489 109,050
Total current assets	23,944,085	42,358,716	66,302,801	39,467,334
Noncurrent assets:				
Capital assets:				
Nondepreciable	4,419,543	55,416,541	59,836,084	32,319
Depreciable, net of accumulated depreciation	14,770,939	28,753,546	43,524,485	3,664,290
Total noncurrent assets	19,190,482	84,170,087	103,360,569	3,696,609
Total assets	43,134,567	126,528,803	169,663,370	43,163,943
DEFENDED OUTEL OW: OF DESOURCES				
DEFERRED OUTFLOWS OF RESOURCES Related to Pension	603,051	622,048	1,225,099	628,253
Related to OPEB	82,268	76,426	158,694	82,268
Total deferred outflows of resources	685,319	698,474	1,383,793	710,521
LIABILITIES				
Current liabilities:				
Accounts payable	443,709	8,977,745	9,421,454	125,011
Accrued interest	-	648,229	648,229	-
Accrued payroll	60,217	78,657	138,874	69,611
Refundable deposits	89,139	-	89,139	96.000
Claims liability Compensated absences - current portion	47,030	74,284	121,314	86,000 82,747
Other liability	-7,030	74,204	121,514	31,466
Bonds payable - current portion	-	545,000	545,000	
Total current liabilities	640,095	10,323,915	10,964,010	394,835
Noncurrent liabilities:				
Compensated absences - noncurrent portion	108,306	140,573	248,879	152,504
Total OPEB liability	612,506	473,901	1,086,407	612,515
Net pension liability	4,112,282	4,410,689	8,522,971	3,572,346
Other liability-noncurrent portion	-	-	-	97,021
Bonds payable - noncurrent portion		38,869,476	38,869,476	
Total noncurrent liabilities	4,833,094	43,894,639	48,727,733	4,434,386
Total liabilities	5,473,189	54,218,554	59,691,743	4,829,221
DEFERRED INFLOWS OF RESOURCES				
Related to OPEB	170,189	156,760	326,949	170,184
Total deferred inflows of resources	170,189	156,760	326,949	170,184
NET POSITION	10 100 402	46.059.045	(( 149 527	2 (0( (00
Net investment in capital assets Unrestricted	19,190,482 18,986,026	46,958,045 25,893,918	66,148,527 44,879,944	3,696,609 35,178,450
Total net position	\$ 38,176,508	\$ 72,851,963	111,028,471	\$ 38,875,059
-				
	Adjustment to reflect the			
	of internal service fu to enterprise funds	nu activities related	2,516,516	
	to enterprise rulids		2,310,310	
	Net position of business-	-type activities	\$ 113,544,987	

### Statement of Revenues, Expenses and Changes in Net Position

**Proprietary Funds** 

For the fiscal year ended June 30, 2021

	Enterp	rise Funds		
			_	Internal
	W/-4	Westerna	T-4-1	Service
	Water	Wastewater	Total	Funds
OPERATING REVENUES:				
Sales and service charges	\$ 17,678,897	\$ 15,690,009	\$ 33,368,906	\$ -
Charges for services - Internal				8,974,214
Total operating revenues	17,678,897	15,690,009	33,368,906	8,974,214
OPERATING EXPENSES:				
Personnel	2,037,440	2,219,613	4,257,053	2,553,223
Utilities	9,473,537	222,417	9,695,954	-
Program supplies	118,695	85,618	204,313	-
Repairs and maintenance	18,477	67,271	85,748	1,171,729
General and administration	2,007,517	1,502,322	3,509,839	1,202,292
Depreciation and amortization	839,763	1,289,387	2,129,150	597,887
Contractual service	239,280	2,849,928	3,089,208	440,285
Insurance	111,467	111,467	222,934	618,147
Total operating expenses	14,846,176	8,348,023	23,194,199	6,583,563
OPERATING INCOME (LOSS)	2,832,721	7,341,986	10,174,707	2,390,651
NONOPERATING REVENUES (EXPENSES):				
Gain(Loss) on disposal of capital assets	(619)	(11,014)	(11,633)	14,768
Investment income	32,255	52,394	84,649	89,346
Interest expenses	-	(1,332,387)	(1,332,387)	-
Miscellaneous	19,840	30,807	50,647	163,981
Total nonoperating revenues (expenses)	51,476	(1,260,200)	(1,208,724)	268,095
INCOME (LOSS) BEFORE				
CONTRIBUTIONS AND TRANSFERS	2,884,197	6,081,786	8,965,983	2,658,746
CONTRIBUTIONS AND TRANSFERS:				
Capital contributions	446	-	446	65,229
Transfers in	-	-	-	17,409
Transfers out	<u>-</u> _			(617,409)
Total contributions and transfers	446		446	(534,771)
Change in net position	2,884,643	6,081,786	8,966,429	2,123,975
NET POSITION:				
Beginning of the year	35,291,865	66,770,177		36,751,084
End of the year	\$ 38,176,508	\$ 72,851,963		\$ 38,875,059
	Adjustment to reflect th	e consolidation		
	of internal service fu	nd activities related		
	to enterprise funds		290,740	
	Change in net position o	f business-		
	type activities		\$ 9,257,169	

**Statement of Cash Flows** 

**Proprietary Funds** 

For the fiscal year ended June 30, 2021

	Enterpris	se Funds			
			_	Internal	
	Weben	W/	T 1	Service	
	Water	Wastewater	Total	Funds	
CASH FLOWS FROM OPERATING ACTIVITIES:					
Cash received from customers	\$ 17,987,348	\$ 15,520,487	\$ 33,507,835	\$ -	
Cash received from inter-departmental charges	-	-	-	8,871,901	
Cash received from others	19,840	14,162,573	14,182,413	163,981	
Cash payments to suppliers for goods and services	(12,754,900)	(928,698)	(13,683,598)	(3,445,096)	
Cash payments to employees for services	(1,925,815)	(2,003,134)	(3,928,949)	(2,476,201)	
Net cash provided (used) by operating activities	3,326,473	26,751,228	30,077,701	3,114,585	
CASH FLOWS FROM NONCAPITAL					
FINANCING ACTIVITIES:					
Transfers received	-	-	-	17,409	
Transfer paid	<u></u> _	<u> </u>		(617,409)	
Net cash provided (used) by					
noncapital financing activities	-			(600,000)	
CASH FLOWS FROM CAPITAL AND					
RELATED FINANCING ACTIVITIES:					
Principal paid on bonds	-	(515,000)	(515,000)	-	
Interest paid on bonds	-	(225,509)	(225,509)	-	
Capital contributions received	446	-	446	-	
Acquisition and construction of capital assets	(345,910)	(18,932,925)	(19,278,835)	(136,088)	
Net cash provided (used) by capital					
and related financing activities	(345,464)	(19,673,434)	(20,018,898)	(136,088)	
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest expenses	-	(1,332,387)	(1,332,387)	-	
Investment income	32,255	52,394	84,649	89,346	
Net cash provided (used) by investing activities	32,255	(1,279,993)	(1,247,738)	89,346	
Net increase (decrease) in cash and cash equivalents	3,013,264	5,797,801	8,811,065	2,467,843	
CASH AND CASH EQUIVALENTS:					
Beginning of year	18,021,843	31,617,328	49,639,171	36,781,952	
End of year	\$ 21,035,107	\$ 37,415,129	\$ 58,450,236	\$ 39,249,795	

(Continued)

## Statement of Cash Flows, Continued Proprietary Funds

For the fiscal year ended June 30, 2021

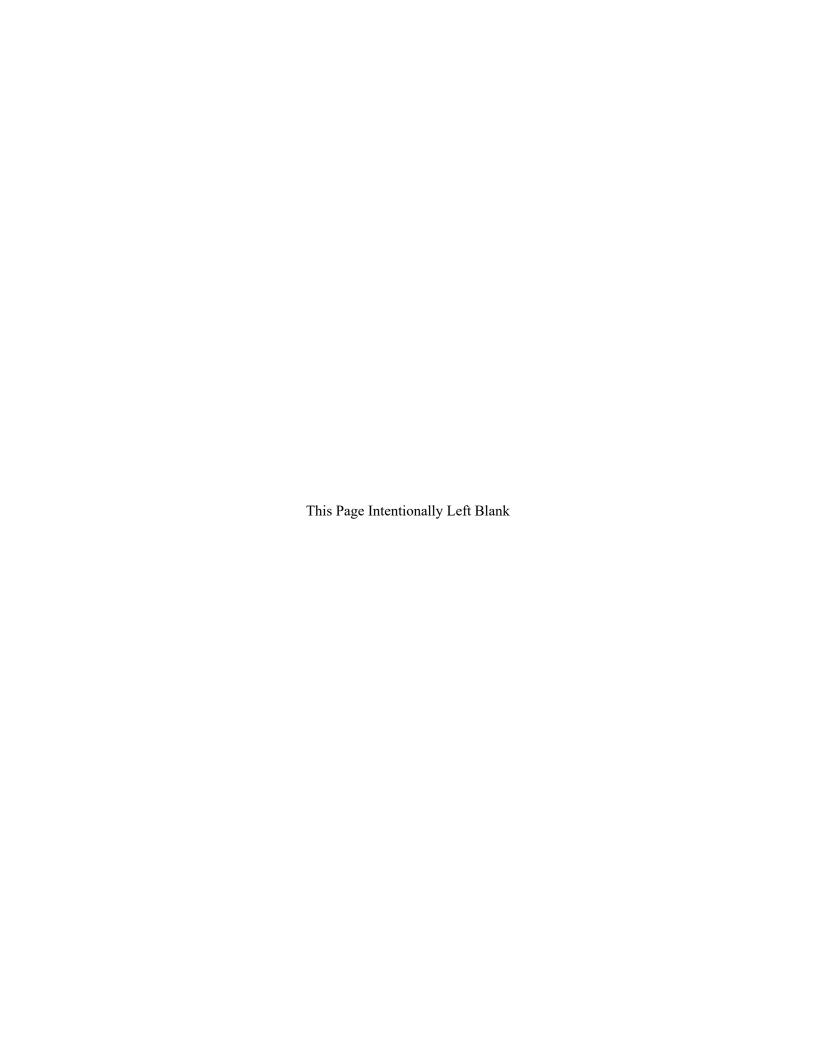
		Enterpris	se Fund	ls	_			
		Water		Wastewater		Total		Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:								
Operating income (loss)	\$	2,832,721	\$	7,341,986	\$	10,174,707	\$	2,390,651
Adjustments to reconcile operating income (loss) to net	ф	2,032,721	φ	7,541,980	Φ	10,174,707	φ	2,390,031
cash provided (used) by operating activities:								
Depreciation and amortization		839,763		1,289,387		2,129,150		597,887
Miscellaneous revenues		19,840		30,807		50,647		163,981
Changes in operating assets and liabilities:		19,040		30,807		30,047		103,961
Decrease (increase) in:								
Billed receivables		179,369		694		180,063		
Unbilled receivables		156,366		(173,666)		(17,300)		-
				. , ,		( , ,		(102.212)
Other receivables		(27,284)		14,135,348		14,108,064		(102,313)
Interest receivables		-		(132)		(132)		-
Deposit and prepaid items		- (1.110)		-		-		657
Inventory		(1,112)		48,406		47,294		(20,930)
Deferred outflow of resources		(218,927)		(241,181)		(460,108)		(255,514)
Increase (decrease) in:								
Accounts payable and claims liability		(821,034)		3,872,648		3,051,614		(42,370)
Accrued interest		-		(10,729)		(10,729)		-
Accrued payroll		(7,690)		8,638		948		2,567
Refundable deposits		36,219		-		36,219		-
Claims liability		-		-		-		50,000
Compensated absences		(34,993)		33,696		(1,297)		47,629
Total OPEB liability		(6,545)		(6,080)		(12,625)		(6,544)
Net pension liability		423,242		471,945		895,187		352,506
Other liability		-		-		-		(28,844)
Deferred inflow of resources		(43,462)		(50,539)		(94,001)		(34,778)
Total adjustments		493,752		19,409,242		19,902,994		723,934
Net cash provided (used) by operating activities	\$	3,326,473	\$	26,751,228	\$	30,077,701	\$	3,114,585
NONCASH CAPITAL AND RELATED								
FINANCING TRANSACTIONS:								
Capital contributions	\$	-	\$	-	\$	-	\$	65,229
Loss on disposal of capital assets		(619)		(11,014)		(11,633)		
Total noncash capital and related financing transaction	\$	(619)	\$	(11,014)	\$	(11,633)	\$	65,229

### City of Foster City and Estero Municipal Improvement District Statement of Net Position Fiduciary Funds June 30, 2021

	:	Successor						
		Agency of	Custodial Funds					
		Community	T	ourism (		SMC		
	Devel	opment Agency	As	sessment		Fire		
ASSETS								
Cash	\$	311,097	\$	15,136	\$	9,101		
Accounts receivable		108,068		<u> </u>				
<b>Total assets</b>	\$	419,165	\$	15,136	\$	9,101		
LIABILITIES								
Accounts payable Non-current liabilities:	\$	93	\$	15,136	\$	9,101		
Loan payable to City		1,234,854						
<b>Total liabilities</b>		1,234,947		15,136		9,101		
NET POSITION Unrestricted		(815,782)		<u>-</u>		<u>-</u> _		
<b>Total Net Position</b>	\$	(815,782)	\$	_	\$			

### City of Foster City and Estero Municipal Improvement District Statement of Changes in Net Position Fiduciary Funds For fiscal year ended June 30, 2021

	Successor Agency of		Custodial	Funds
	Con	nmunity	Tourism	SMC
		ment Agency	Assessment	Fire
Additions				
Property taxes	\$	282,820	\$ -	\$ -
Fee collection from other governments		-	52,672	148,369
Investment earnings		2,312		
Total additions		285,132	52,672	148,369
Deductions				
Administrative expenses		48,415	-	-
Payment to other government		-	52,672	148,369
Affordable housing subsidy		250,536		
<b>Total deductions</b>		298,951	52,672	148,369
Change in net position		(13,819)	-	-
Net position-Beginning of the year		(801,963)		
Net position-End of the year	\$	(815,782)	\$ -	\$ -



## **NOTES TO BASIC FINANCIAL STATEMENTS**

#### NOTE 1 – DESCRIPTION OF THE REPORTING ENTITY

The City of Foster City (City) was incorporated in 1971. The Estero Municipal Improvement District (District) was formed in 1960. The District was created by the California Legislature to issue general obligation bonds to fill and reclaim the land that later became the City upon incorporation. The City is a general law city and operates under a Council-Manager form of government, providing such services as public safety (police, fire and building inspection), highways and streets, wastewater, water, parks and recreation, public improvements, planning and zoning, and general administrative services. The District, although a separate entity, encompasses the same basic geographical area, is inhabited by the same citizens and is governed, administered and budgeted by the same governmental body and procedures as the City and is included with the operations of the City in the accompanying financial statements.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Accounting and Measurement Focus

#### **Government-Wide Financial Statements**

The Statement of Net Position and Statement of Activities and Changes in Net Position display information about the primary government (City/District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between governmental and business-type activities of the City/District. Governmental activities, which normally are supported by taxes, intergovernmental revenues and other non-exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties.

The Statement of Activities and Changes in Net Position presents a comparison between direct expenses and program revenues for each function of the City/District's governmental activities and for each segment of the business-type activities of the City/District. Direct expenses are those that are specifically associated with a program or function and therefore, are clearly identifiable to a particular function. Program revenues include 1) fees, fines and charges paid by the recipients of goods or services offered by the programs and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City/District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property and sales taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from sales tax are recognized when the underlying transactions take place. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Fund Financial Statements**

The fund financial statements provide information about the City/District's funds, including fiduciary funds. Separate statements for each fund category — governmental, proprietary, and fiduciary — are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental funds are separately aggregated and reported as nonmajor funds.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Sales and use tax, interest, certain state and federal grants, and charges for services are accrued when their receipt occurs within ninety days and property tax within sixty days after the end of the accounting period so as to be both measurable and available. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds.

Under the terms of various grant agreements, the City/District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City/District's policy to first apply cost-reimbursement grant resources (restricted) to such programs and then use general revenues (unrestricted) if necessary.

#### **Major Funds**

Major funds are defined as funds that have either assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses equal to ten percent of their fund-type total and five percent of the grand total. The General fund is always a major fund. The City/District may also select other funds it believes should be presented as major funds.

The City/District reported the following major governmental funds in the accompanying financial statements:

**General Fund** – Accounts for all revenues and expenditures necessary to carry out basic governmental activities of the City/District that are not accounted for through other funds.

Low and Moderate Income Housing Assets Fund – Accounts for all housing activities related to the assets assumed by the City as Housing Successor to the housing activities of the former Redevelopment Agency of the City.

Foster City Affordable Housing Fund – Accounts for the proceeds from the San Mateo County redistribution of the unencumbered housing tax increments from the former Foster City Community Development Agency for future affordable housing projects in the city.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

City Capital Projects Fund – Accounts for development, construction or acquisition of approved capital projects funded by general fund, special revenues fund, state and federal grants.

Capital Asset Preservation Fund – Accounts for revenues from the sale of City properties. By policy direction, assets in this fund may only be used for the acquisition or replacement of significant assets or capital improvements by 4/5th vote of the City Council.

*Levee Capital Projects Fund* – Accounts for proceeds from the City's 2020 General Obligation Bonds for development and construction of the levee protection planning and improvements project.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a fund's principal ongoing operations. The principal operating revenues of the City/District's enterprise and internal service funds are charges for customer services, including water and wastewater charges, vehicle, equipment and building maintenance and usage fees, insurance charges, information services support charges, employee pension and other post employment benefits charges, and compensated absences charges. Operating expenses for enterprise funds and internal service funds include the cost of services, administrative expenses, and depreciation on capital assets.

All revenues and expenses not meeting this definition, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities are reported as nonoperating revenues and expenses.

The City/District reported all enterprise funds as major funds in the accompanying financial statements:

*Water Fund* – Accounts for activities associated with providing water services including construction of water plant facilities.

Wastewater Fund – Accounts for activities associated with sewage transmissions and treatment including construction of wastewater plant facilities.

The City/District also reports the following fund types:

*Internal Service Funds* – These funds account for the City/District's vehicle rental, equipment replacement, self-insurance, information technology, building maintenance services, longevity recognition benefits, CalPERS' public employees' medical and hospital cared Act medical benefits plan, and compensated absences; all of which are provided to other departments of the City/District on a cost-reimbursement basis.

Fiduciary Funds – These funds include: Foster City Successor Agency Private-Purpose Trust Fund – which accounts for the accumulation of resources to be used for payments of recognized obligations at appropriate amounts and times in the future; the Tourism Assessment Custodial Fund – which accounts for tourism assessments collected from three hotels in Foster City that the City is holding for the City of Burlingame; and the San Mateo Consolidated (SMC) Fire Custodial Fund – which accounts for fire plan check fees collected from constructions permits that the City is holding for SMC Fire Department. The financial activities of these funds are excluded from the Government-wide financial statements, but are presented in the separate Fiduciary Fund financial statements.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### B. Cash and Cash Equivalents

The City pools cash resources from all funds in order to facilitate the management of cash. The balance in the pooled cash account is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing accounts and other investments for varying terms.

In accordance with GASB Statement No. 40, Deposit and Investment Disclosures (Amendment of GASB No. 3), certain disclosure requirements for Deposits and Investment Risks were made in the following areas:

- Interest Rate Risk
- Credit Risk
  - o Overall
  - Custodial Credit Risk
  - Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end, and other disclosures.

In accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, as amended by GASB 72, Fair Value Measurement and Application, highly liquid market investments with maturities of one year or less at time of purchase are stated at amortized cost. All other investments are stated at fair value. Market value is used as fair value for those securities for which market quotations are readily available.

The City participates in an investment pool managed by the State of California entitled Local Agency Investment Fund (LAIF) which has invested a portion of the pooled funds in Structured Notes and Asset-Backed Securities. LAIF's investments are subject to credit risk with the full faith and credit of the State of California collateralizing these investments. In addition, these Structured Notes and Asset-Backed Securities are subject to market risk as to the change in interest rates.

For purposes of the statement of cash flows, cash equivalents are defined as investments with original maturities of 90 days or less, which are readily convertible to known amounts of cash. The City considers all pooled cash and investments (consisting of cash and investments and restricted cash and investments) held by the City as cash and cash equivalents because the pool is used essentially as a demand deposit account from the standpoint of the funds. The City also considers all non-pooled cash and investments (consisting of cash with fiscal agent and restricted cash and investments held by fiscal agent) as cash and cash equivalents because investments meet the criteria for cash equivalents defined above.

#### C. Investments

Investments are stated at fair value. The fair value of investments is determined annually and is based on current market prices. The method of allocating interest earned on pooled deposits and investments among governmental and proprietary funds is based upon average investment balances and is performed on a quarterly basis.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### D. Inventory and Prepaid Items

Inventory, consisting of expendable supplies, is valued at cost on a first-in first-out basis. The cost of governmental funds inventory is recorded as expenditure at the time the individual inventory or prepaid item is consumed. Reported inventory and prepaid items are equally offset by a fund balance reservation, which indicates that they do not constitute "available spendable resources" even though they are a component of the net current assets.

#### E. Loans Receivable

For the purposes of the fund financial statements, expenditures related to long-term loans arising from loan subsidy programs are charged to operations upon funding and the loans are recorded, net of an estimated allowance for potentially uncollectible loans, with an offset to a deferred inflows of resources account. The balance of the long-term loans receivable includes loans that may be forgiven if certain terms and conditions of the loans are met. For purposes of the government-wide financial statements, long-term loans are not offset by deferred inflows of resources, nor its activity reflected in the Statement of Activities.

#### F. Capital Assets

Capital assets (including infrastructure) are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. Capital assets include building and improvements, machinery and equipment, vehicles and public domain (infrastructure). Infrastructure consists of improvements including the roadway/street network, park system, and the storm drain, sanitary wastewater and water distribution systems. The City/District has a policy whereby assets with an initial, individual cost of more than \$5,000 and \$100,000 for its non-infrastructure and infrastructure assets, respectively, and an estimated useful life in excess of three years will be capitalized. Capital assets used in operations are depreciated using the straight-line method over their estimated useful lives in the government-wide and proprietary funds statements.

The estimated useful lives are as follows:

#### Infrastructure:

Roadway/street network (including levee)
Park systems
Storm drain, sanitary wastewater, and water distribution systems
Buildings and improvements
Sewer-capacity rights
Equipment
Vehicles

10 to 100 years
8 to 50 years
12 to 50 years
50 years
50 years
4 to 10 years
4 to 25 years

The cost of normal maintenance and repairs that does not add to the value of the assets or materially extend asset lives is not capitalized. Improvements are capitalized and, for government-wide and proprietary funds statements, are depreciated over the remaining useful lives of the related capital assets.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### <u>Intangible Assets – Sewer Capacity Rights</u>

The City/District entered into a Joint Powers Agreement (JPA) with the City of San Mateo (San Mateo) to construct wastewater facilities (see Note 10). All capital facilities costs are capitalized in the Wastewater Enterprise Fund and once placed in service, these costs are amortized using the straight-line method over 50 years.

#### G. Compensated Absences (Vacation and Sick Pay)

The City/District reports compensated absences for accrued vacation leave, sick pay, administrative leave and compensatory leave. In the event of termination, employees are paid for all allowed unused vacation at their current hourly rate in effect. For management and safety employees, vacation pay may be accrued up to three years without forfeiture. For AFSCME employees, vacation pay may be accrued up to two years. The vested portion is available for current use or, if unused, is payable upon termination. After six months of employment, 25% to 30% of an employee's accrued sick leave vests at the current rate of pay.

An Internal Service Fund was established in fiscal year 2012/2013 to fund the payout of compensated absence balances, such as vacation and sick leave that are payable when employees separate from employment with the City related to governmental funds.

#### H. Property Tax Levy, Collection and Maximum Rates

State of California (State) Constitution Article XIIIA provides that the combined maximum property tax rate on any given property may not exceed 1% of its assessed value (\$1 per \$100 of assessed value) plus an additional amount for general obligation debt approved by voters. Assessed value is calculated at 100% of market value as defined by Article XIIIA and may be adjusted by no more than 2% per year unless the property is sold or transferred. The State Legislature determines the method of distribution of receipts from the 1% tax levy among the counties, cities, school districts, and other districts.

The County of San Mateo assesses properties and bills for and collects property taxes as follows:

	Secured	Unsecured
Valuation/tax lien dates	January 1	January 1
Levy dates	On or before November 1	On or before July 31
Due dates (delinquent after)	50% on November 1 (December 10) 50% on February 1 (April 10)	July 1 (August 31)

The term "unsecured" refers to taxes on personal property other than land and buildings. These "unsecured" taxes are secured by liens on the personal property being taxed. The County of San Mateo distributes to the City/District the entire amount of each year's levy and in return receives all penalties and interest on delinquent payments.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### I. Revenue Recognition for Water and Wastewater Enterprise Funds

Revenue is recorded as billed to customers on a cyclical basis. All accounts are billed bi-monthly except irrigation accounts and homeowner association (HOA) accounts are billed monthly. Amounts unbilled at June 30 are accrued and recognized as revenue, the billed and unbilled receivables are shown net of an allowance for uncollectible for the Water and the Wastewater Enterprise Funds. As of year-end there were no material uncollected water and wastewater service revenues.

#### J. Interfund Transactions

Interfund transactions are reflected as loans, services provided, reimbursements, or transfers. Loans reported as receivables and payables as appropriate, are subject to elimination upon consolidation in the Government-Wide Financial Statements and are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and the business-type activities are reported in the Government-Wide Financial Statements as "internal balances."

Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are recorded when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers within governmental or proprietary funds are netted as part of the reconciliation to the government-wide presentation.

#### K. Estimated and Assumptions

The preparation of basic financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect certain reported amounts and disclosures at the date of the financial statements. Accordingly, actual results could differ from those estimates.

#### L. New Funds

The City established the following new funds in the fiscal year 2021:

Commercial Linkage Fees Special Revenue Fund – Accounts for commercial linkage fees to provide a mechanism for commercial development to pay fees to offset the impacts of the development on the need for affordable housing.

**Tenant Relocation Assistance Special Revenue Fund** – Accounts for funding of programs to help minimize the impacts of expiring affordable housing covenants to the residents of Foster's Landing.

Levee Protection Planning & Improvements Debt Service Fund – Accounts for the payment debt service on the City's general obligation bond debt used for financing up to \$90 million in levee improvement costs.

Levee Capital Project Fund – Accounts for proceeds of General Obligation Bonds to fund Levee improvement project.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The City implemented the provisions of Governmental Accounting Standards Board Statement No. 84 – Fiduciary Activities during the year ended June 30, 2021, as a result, the activities of the formal agency funds are now reported as custodial funds:

**Tourism Assessment Custodial Fund** – Accounts for tourism assessments collected from three hotels in Foster City that the City is holding for the City of Burlingame.

**SMC Fire Custodial Fund** – Accounts for fire plan check fees collected from constructions permits that the City is holding for SMC Fire Department.

#### M. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. The City/District reports deferred outflows related to pensions.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resource (revenue) until that time. The City/District reports deferred inflows related to pensions.

#### N. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plans and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### O. New Pronouncements

In 2021, the City/District adopted new accounting and reporting standards in order to conform to the following Governmental Accounting Standards Board (GASB) Statements:

#### Effect of New Governmental Accounting Standards Board (GASB) Pronouncements

GASB Statement No. 84 – In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria. The provisions of this Statement were implemented during fiscal year 2021. As part of the implementation of this Statement, it was determined that the Tourism Assessment and SMC Fire Funds should be accounted for and reported as Custodial Funds.

GASB Statement No. 90 – In August 2018, GASB issued Statement No. 90, Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. This statement is effective for reporting periods beginning after December 15, 2019. There is no impact on the City/District financial statements.

#### Future Governmental Accounting Standards Board (GASB) Pronouncements

GASB Statement No. 87 – In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The City/District has not determined its effect on the financial statements.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

GASB Statement No. 91 – In May 2019, GASB Issued Statement No. 91, Conduit Debt Obligation. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. This Statement also addresses arrangements—often characterized as leases—that are associated with conduit debt obligations. This Statement is effective for reporting periods beginning after December 15, 2021. Earlier application is encouraged. The City/District has not yet determined its effect on the financial statements.

GASB Statement No. 92 – In January 2020, GASB Issued Statement No. 92, Omnibus 2020. The primary objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics. This Statement is effective for reporting periods beginning after June 15, 2020. Earlier application is encouraged. The City/District has not yet determined its effect on the financial statements.

GASB Statement No. 93 – In March 2020, GASB Issued Statement No. 93, Replacement of Interbank Offered Rates. The primary objective of this Statement to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. This Statement is effective for reporting periods beginning after December 31, 2021. Earlier application is encouraged. The City/District has not yet determined its effect on the financial statements.

#### **NOTE 3 – CASH AND INVESTMENTS**

#### **Policies**

It is the City/District's policy to invest public funds in a manner which will provide the optimal return available consistent with the City/District's liquidity needs and the primary objective of protecting the safety of principal conforming to all laws of the State of California regarding the investment of public funds.

The City/District invests in individual investments and in investment pools. Individual investments are evidenced by specific identifiable securities instruments, or by an electronic entry registering the owner in the records of the institution issuing the security, called the book entry system. In order to increase security, the City/District contracts the Trust Department of a bank (Bank of New York) as the custodian of certain City/District managed investments, regardless of their form.

California Law requires banks and savings and loan institutions to pledge government securities with a market value of 110% of the City/District's cash on deposit, or first trust deed mortgage notes with a market value of 150% of the deposit, as collateral for these deposits. Under California Law this collateral is held in a separate investment pool by another institution in the City/District's name and places the City/District ahead of general creditors of the institution.

The City/District's investments are carried at fair value, as required by generally accepted accounting principles. The City/District adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in income for that fiscal year.

#### Classification

Cash and investments as of June 30, 2021 are classified in the financial statements as shown below, based on whether or not their use is restricted under the terms of City lease or agency agreements.

Statement of Net Position:		
City of Foster City/Estero Municipal Improvement District:		
Cash and investments	\$	305,922,319
Restricted cash and investments		341,557
Total Primary Government cash and investments		306,263,876
Statement of Fiduciary Net Position:		
Cash and investments		335,334
Total Fiduciary Trust cash and investments		335,334
Total cash and investments	\$	306,599,210
		, ,
Cash and investments as of June 30, 2021 consist of the following	owing:	, ,
Cash and investments as of June 30, 2021 consist of the followard Cash on hand	owing:	3,400
,	C	3,400 1,322,609
Cash on hand	C	· · · · · · · · · · · · · · · · · · ·
Cash on hand Deposits with financial institutions	C	1,322,609
Deposits with financial institutions Certificates of Deposit (non-negotiable)	C	1,322,609 341,557
Cash on hand Deposits with financial institutions Certificates of Deposit (non-negotiable) Negotiable Certificates of Deposit	C	1,322,609 341,557 1,484,966

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

The City/District does not allocate investments by fund. Each proprietary funds portion of Cash and Investments Available for Operation is in substance a demand deposit available to finance operations and is considered a cash equivalent in preparing the statement of cash flows.

#### Investments Authorized by the California Government Code and City/District's Investment Policy

The City/District maintains a cash and investment pool that is available for use by all funds. Under the provisions of the City's investment policy and in accordance with Section 53601 of the California Government Code, the City is authorized to invest or deposit in the following:

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment In One Issuer
Local Agency Bonds	5 years	5%	5%
U.S. Treasury Obligations	5 years	100%	100%
U.S. Agency Securities	5 years	100%	50%
Bankers Acceptances	180 days	25%	5%
Commercial Paper	90 days	20%	5%
Negotiable Certificates of Deposit	5 years	30%	5%
Repurchase Agreements	1 year	50%	50%
Medium-Term Notes	5 years	5%	5%
Shares of Beneficial Interest (Mutual Funds)	N/A	10%	10%
Certificates of Deposit (non-negotiable)	1 year	10%	Max with FDIC
San Mateo County Pooled Investment Program	N/A	10%	10%
State Local Agency Investment Fund (LAIF)	N/A	100%	\$75,000,000
State Bonds	5 years	5%	5%

During fiscal year ended June 30, 2005, the City/District started to invest funds set aside for the Longevity Recognition Plan and Public Employees' Medical and Hospital Care Act (PEMHCA). As of June 30, 2021, all of these funds were held in LAIF.

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

#### Investments Authorized by Debt Agreements

The City must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City resolutions, bond indentures or State statutes. These bond indentures did not disclose limitations for maximum percentage of portfolio and investment in one issuer. The table below identifies the investment type that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

Authorized Investment Type	Maximum Maturity	Minimum Credit Quality
U.S. Agency Securities	N/A	N/A
Money Market Mutual Funds	N/A	AAm-G or Aam
Short-Term Certificates of Deposit	1 year	A-1+
Certificates of deposit, saving accounts, deposit accounts or money		
market deposits, trust funds, trust accounts, overnight bank deposits, other		
bankers acceptances	30 days	A-1
Commercial Paper	27 days	A-1 +
Direct State general obligations, Unsecured general obligations	N/A	A-
Direct State general short-term obligations	N/A	A-1 +
Federal funds or bankers' acceptances	1 year	A-1 +
Repurchase Agreements	N/A	A
California Local Agency Investment Fund	N/A	N/A

#### Risk Disclosures

Interest Rate Risk: It is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value of changes in market interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City/District's investment policy limits the weighted average maturity of the City/District's cash and investment pool to less than five years. The City/District also manages its interest rate risk by holding most investments to maturity, thus reversing unrealized gains and losses.

Investments held in City Treasury grouped by maturity date at June 30, 2021, are shown below:

	Investment Maturities (in years)										
Investment Type	Fair Value	Le	ss than 1 year	1 - 2	years	2 - 3	years	3	- 4 years	4-5y	ears
Securities of U.S. Government											
Treasury and Agencies:											
Federal National Mortg. Assn. Bonds (FNMA)	\$ 4,008,590	\$	4,008,590	\$	-	\$	-	\$	-	\$	-
Federal Farm Credit Bank Bonds (FFCB)	1,995,380		-		-		-		1,995,380		-
Federal Home Loan Bank Bonds (FHLB)	25,911,430		-		-		-		2,995,210	22,91	16,220
Federal Home Loan Mortg. Corp. Bonds (FHLMC)	1,002,520		1,002,520		-		-		-		-
Negotiable Certificates of Deposit	1,484,966		1,484,966		-		-		-		-
Certificates of Deposit (non-negotiable)	341,557		341,557		-		-		-		-
Local Agency Investment Funds (LAIF)	270,528,758		270,528,758					_			
Total	\$ 305,273,201	\$	277,366,391	\$	-	\$	-	\$	4,990,590	\$ 22,91	16,220

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

**Credit Risk:** It is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City/District's investment policy limits its pooled investments to that of securities and obligations of the U.S. Government and mutual funds to the highest ranking or the highest letter and numerical rating by not less than two of the three (Moody's, Standard & Poor's, and Fitch) nationally recognized rating services.

At June 30, 2021, the City's deposits and investments subject to credit quality ratings were as follows:

	Credit Quality Ratings	
	Moody's	S&P
Securities of U.S. Government Agencies:		
Federal Farm Credit Bank Bonds (FFCB)	Aaa	AA+
Federal Home Loan Bank Bonds (FHLB)	Aaa	AA+
Federal Home Loan Mortg. Corp. Bonds (FHLMC)	Aaa	AA+
Federal National Mortg. Assn. Bonds (FNMA)	Aaa	AA+

Concentration of Credit Risk: The City/District's investment policy contains limitation of the amount that can be invested in any one issuer beyond that stipulated by the California Government Code Section 53601. The City/District diversifies its portfolio by limiting the percentage of the portfolio that can be invested in any one issuer's name.

	 Amount	% of Portfolio
Negotiable Certificates of Deposit	\$ 1,484,966	0.49%
Certificates of Deposit (non-negotiable)	341,557	0.11%
Securities of U.S. Government Agencies:		
Federal Farm Credit Bank Bonds (FFCB)	1,995,380	0.65%
Federal Home Loan Bank Bonds (FHLB)	25,911,430	8.49%
Federal Home Loan Mortg. Corp. Bonds (FHLMC)	1,002,520	0.33%
Federal National Mortg. Assn. Bonds (FNMA)	4,008,590	1.31%
Total Securities of U.S. Government Agencies	32,917,920	10.78%
Local Agency Investment Fund Pool	270,528,758	88.62%
Total Investment Portfolio	\$ 305,273,201	100.00%

Custodial Credit Risk – Deposits: It is the risk that in the event of a bank failure, the City/District's deposits may not be returned. Under the California Government Code, a financial institution is required to secure deposits in excess of \$250,000 made by state or local governmental units by pledging securities held in the form of an undivided collateral pool. The market value of the pledged securities in the collateral pool must equal at least 105% to 150% of the total amount deposited by the public agencies depending on specific securities pledged as collateral.

### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

As of June 30, 2021, the carrying amount of the City/District's deposits was \$1,322,609 and the bank balance was \$2,342,591. Of the bank balance, \$250,000 was covered by federal depository insurance and \$2,092,591 was collateralized by the pledging financial institutions as required by the California Government Code Section 53652.

Custodial Credit Risk – Investments: The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City/District's investment policy stipulated the safekeeping and custody requirements for custodial credit risk on all security transactions including the collateral for repurchase agreements. Securities shall be conducted on a delivery-versus-payment (DVP) basis, and will be held by a third party custodian designated by the City Treasurer and evidenced by safekeeping receipts/statements. Collateral will always be held by the third party custodian as well. The City/District's investment policy requires a collateralization level of 102% of the market value for repurchase agreements which is in conformance with the California Government Code.

Investment in State Investment Pool: The City/District is a voluntary participant in Local Agency Investment Fund (LAIF), a State of California external investment pool, which is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City/District reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, and floating rate securities issued by federal agencies, government-sponsored enterprises, United States Treasury Notes and Bills, and corporations. LAIF is not registered with the Securities and Exchange Commission and is not rated.

The City/District valued its investments in LAIF as of June 30, 2021, by multiplying its account balance with LAIF (\$270,506,314) times a fair value factor (1.00008297) computed by LAIF. This fair value factor was determined by dividing all LAIF participants' total aggregate amortized cost by total aggregate fair value. Accordingly, as of June 30, 2021, the City/District's investments in LAIF, stated at fair value, equaled \$270,528,758.

#### Fair Value Measurements

The City categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

**Level 1** - Quoted prices in active markets for identical assets that the City has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

**Level 3** - Unobservable inputs should be developed using the best information available under the circumstances, which might include the City's own data. The City should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the City are not available to other market participants.

*Uncategorized* - Investments in San Mateo County Treasury Investment Pool and/or the Local Agency Investment Funds/State Investment Pool are not measured using the input levels above because the City's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The City's fair value measurements are as follows at June 30, 2021:

	Fair Value Measurement Using							
		Level 2						
<u>Investment Type</u>		Inputs	Uncategorized					
Federal National Mortg. Assn. Bonds (FNMA)	\$	4,008,590	\$					
	Ф	, ,	Ф	-				
Federal Farm Credit Bank Bonds (FFCB)		1,995,380		-				
Federal Home Loan Bank Bonds (FHLB)		25,911,430		-				
Federal Home Loan Mortg. Corp. Bonds (FHLMC)		1,002,520		-				
Local Agency Investment Funds (LAIF)		-		270,528,758				
Negotiable Certificates of Deposit		1,484,966		-				
Certificates of Deposit (non-negotiable)				341,557				
Total Investment Portfolio	\$	34,402,886	\$	270,870,315				

Federal agency securities and Negotiable Certificates of Deposit classified in Level 2 of the fair value hierarchy, are valued using matrix pricing techniques maintained by various pricing vendors. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The California Local Agency Investment Fund (LAIF) is classified as exempt in the fair value hierarchy, as it is valued at amortized cost, which is exempt from being classified under GASB 72. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by the custodian bank.

#### **NOTE 4 – LOANS RECEIVABLE**

At June 30, 2021, Loans Receivable amounted to:

	Amount Allowance					
Metro Center Senior Homes Project	\$	7,243,539	\$	(7,243,539)	\$	-
First Time Home Buyer Program		192,522		-		192,522
North Peninsula Jewish Campus Land		14,066,736		-		14,066,736
MP Foster Square Associates, L.P.		4,744,551		-		4,744,551
KIVA		396		-		396
Successor Agency		1,234,854				1,234,854
Total	\$	27,482,598	\$	(7,243,539)	\$	20,239,059

The former Foster City Community Development Agency entered into the loan program for Metro Center Senior Homes project and First Time Homebuyer program to improve the quality of housing and to increase the availability of affordable housing. Due to the passage of ABx1 26, the Foster City Community Development Agency was dissolved, and the City agreed to become the successor to the former redevelopment agency housing activities and as a result the City of Foster City assumed the loans receivable of the former Foster City Community Development Agency as of February 1, 2012.

### Metro Center Senior Homes Project

On July 1, 1995, the Agency loaned \$6,879,774 to Metro Senior Associates (Metro) for the construction of a senior housing project (Project) to be known as the Metro Center Senior Homes Project. The loan bears a two percent interest rate with a maturity of 40 years. To finance the loan of \$6,879,774 to Metro, the Agency sold tax allocation bonds of \$5,000,000 on July 27, 1995 and the remainder of the loan was financed through its accumulated tax increment funds. Payment of the Note is secured by a deed of trust, assignment of rents, security agreement and fixture filing. Payments of principal and interest shall be made from residual cash flow. To the extent there is residual cash flow from the Project, Metro shall pay the entire residual cash flow to the Agency within ninety days of the end of each calendar year. Residual cash flow is defined as all rents and revenues derived from the Project less operation and other related costs of the Project. The loan agreement includes a provision to forgive the promissory note if Metro is acquired by its affiliates, the term of the note shall be extended by an additional 15 years from 40 years to 55 years from the date of the note and all amounts due under the note on the maturity date as extended shall be forgiven. In October 2012, Metro Senior Associates was acquired by its affiliates and as stated in the agreement the loan was extended from 40 years to 55 years from the date of the note. The outstanding loan balance will be forgiven at the end of the 55 years. As of June 30, 2021, the Agency provided a 100% valuation allowance equal to the loan balance outstanding in the amount of \$7,243,539 which includes principal of \$5,855,275 and accumulated interest in the amount of \$1,388,264.

### **NOTE 4 – LOANS RECEIVABLE (Continued)**

#### First Time Homebuyer Program

The Agency started the First Time Homebuyer Program to provide low interest second mortgages for people who live and/or work in the City/District who can afford moderate monthly mortgage payments and require assistance with the down payment in order to purchase their first home. These loans have an interest rate of 3% and a term of 30 years. However, there are no payments and no accrued interest for the first five years. Beginning in year six, equal monthly payments of principal and interest will commence and continue for the remaining 25 years. The outstanding balance of these loans is \$192,522 at June 30, 2021.

#### North Peninsula Jewish Campus Land, LLC

On September 28, 2012, the City sold 11 acre site bounded by Foster City Boulevard, Balclutha Drive, Shell Boulevard and south drive to the North Peninsula Jewish Campus Land, LLC for \$20,000,000. According to the business term of the sale and purchase agreement, \$1,000,000 of the purchase price was paid in cash at closing, the balance of the purchase price in the amount of \$19,000,000 is financed by the City via a seller carry-back financing loan. The loan terms are 25-year at a fixed rate of 3.25%, secured by a first position deed of trust. The monthly loan payment is in the amount of \$92,590.08 beginning on November 1, 2012 and ending on October 1, 2037. The outstanding balance of this loan is \$14,066,736 as of June 30, 2021.

### MP Foster Square Associates, L.P.

On December 3, 2014, the City made a loan of \$4,750,000 to MP Foster Square Associates, L.P. to assist in financing an affordable housing project in Foster Square (15-acre site). The loan is secured by a deed of trust, assignment of rents, security agreement and fixture filing. The loan bears a rate of three percent simple interest per annum.

Annual payments on this Note shall be payable on a residual receipts basis with a proportional share of 50% of all surplus cash payable to City toward principal and interest. The entire outstanding principal balance of this Note, together with interest accrued thereon shall be payable in full on the date which is the earlier of 1) the 55th anniversary of the date upon which the City issues a final certificate of occupancy or equivalent for the Project, or 2) the 57th anniversary of the date of the Note.

No payment shall be due on the note prior to the date that City issues a final certificate of occupancy or equivalent for the Project. As of June 30, 2021, final certificate of occupancy has not been issued. The outstanding loan balance is \$4,744,551 which includes principal of \$4,023,577 and accrued interest of \$720,974.

#### **KIVA**

On November 21, 2016, the City Council approved an agreement with KIVA Microlending (KIVA) creating a loan matching supporter account in the amount of \$90,000 for Foster City businesses. Kiva Microloans is the world's first and largest micro-lending website offering 0% micro business loans directly to small businesses who would otherwise have difficulty qualifying for traditional small business bank loans. Small businesses with an economic need are eligible to raise up to \$10,000 in crowdfunded capital with 0% interest. As of June 30, 2021, the outstanding balance of this loan is \$396.

### **NOTE 4 – LOANS RECEIVABLE (Continued)**

#### Successor Agency

In fiscal year 2013/2014, the City had an extraordinary loss of \$1,368,510 due to the Sacramento Superior Court ruling against the City regarding the general fund loan repayment received from the former Foster City Community Development Agency in FY 2010/2011. Included in the \$1,368,510 was the repayment of \$1,115,697 to the general fund. This loan repayment was clawed back per AB1484; however, the City was allowed to reinstate the general fund loan with the Successor Agency of the former Foster City Community Development Agency. In FY 2014/2015, the loan reinstatement request for \$1,115,697 plus accrued interest of \$15,568 was approved by the State Department of Finance on November 10, 2014 retroactive September 10, 2014. As a result, the Successor Agency recorded a loan payable to the City effective that date. The outstanding balance of this loan including accrued interest from September 11, 2014 through June 30, 2021 is \$1,234,854. Payments will be made by the Successor Agency using available future funds from the County's Reserve for Property Tax Trust Fund (RPTTF).

#### **NOTE 5 – INTERFUND TRANSACTIONS**

#### Due To and From Other Funds

Amounts due to or due from other funds reflect inter-fund balances of services rendered or short-term loans expected to be repaid in the next fiscal year.

Due From Other Funds	Due To Other Funds	A	mount
City Capital Projects Fund	Non-Major Governmental Funds	\$	1,908
Total		\$	1,908

#### **Transfers**

Resources may be transferred from one City/District fund to another. The purpose of the majority of transfers is to move resources from one fund to another. Less often, a transfer may be made to open or close a fund. The following schedule summarizes the City/District's transfer activity:

		A	Amount
Transfers In	Transfers Out	Tr	ans ferred
General Fund	Non-Major Governmental Funds	\$	859,218
General Fund	Internal Service Funds		400,000
Low and Moderate Income Housing Assets Fund	l General Fund		15,307
City Capital Projects Fund	General Fund		1,350,000
City Capital Projects Fund	Levee Project Fund		5,188,451
City Capital Projects Fund	Internal Service Funds		200,000
Internal Service Funds	Internal Service Funds		17,409
Total Interfund Transfers		\$	8,030,385

Transfers between funds were made during the fiscal year to fund capital improvement projects, summer concerts, Sustainable Foster City Program, and to fund building maintenance expenses.

### **NOTE 6 – CAPITAL ASSETS**

A summary of changes in capital assets for the year ended June 30, 2021 follows:

	July 1, 2020	Additions	Retirements	Transfers	June 30, 2021
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 11,102,221	\$ -	\$ -	\$ -	\$ 11,102,221
Construction in progress	7,432,099	32,494,498		(1,745,348)	38,181,249
Total capital assets, not being depreciated	18,534,320	32,494,498		(1,745,348)	49,283,470
Capital assets, being depreciated:					
Infrastructure	120,870,516	-	(961,358)	1,745,348	121,654,506
Buildings	50,011,488	-	-	-	50,011,488
Improvements	5,898,096	-	-	-	5,898,096
Equipment	6,938,607	210,322	(83,657)	-	7,065,272
Vehicles	4,272,821	-	(287,610)	-	3,985,211
Software	844,096				844,096
Total capital assets, being depreciated	188,835,624	210,322	(1,332,625)	1,745,348	189,458,669
Less accumulated depreciation for:					
Infrastructure	(72,523,747)	(3,558,649)	838,123	-	(75,244,273)
Buildings	(20,949,560)	(1,132,443)	-	-	(22,082,003)
Improvements	(3,100,294)	(179,788)	-	-	(3,280,082)
Equipment	(4,764,543)	(284,361)	74,195	-	(4,974,709)
Vehicles	(2,563,824)	(284,223)	270,513	-	(2,577,534)
Software	(648,743)	(29,303)			(678,046)
Total accumulated depreciation	(104,550,711)	(5,468,767)	1,182,831		(108,836,647)
Total capital assets, being depreciated, net	84,284,913	(5,258,445)	(149,794)	1,745,348	80,622,022
Governmental activities capital assets, net	\$ 102,819,233	\$ 27,236,053	\$ (149,794)	\$ -	\$ 129,905,492

Total capital asset additions for the City for the fiscal year ended for governmental activities were \$32,704,820 which consisted of \$242,642 in additions attributable to internal service fund activity.

### **NOTE 6 – CAPITAL ASSETS (Continued)**

	July 1, 2020		 Additions		Retirements		Trans fers		ine 30, 2021
Business-type activities:									
Capital assets, not being depreciated:									
Land	\$	3,553,474	\$ -	\$	-	\$	-	\$	3,553,474
Construction in progress	_	38,295,903	 19,185,877				(1,199,170)		56,282,610
Total capital assets, not being depreciated		41,849,377	 19,185,877				(1,199,170)		59,836,084
Capital assets, being depreciated:									
Infrastructure		74,934,690	43,932		-		1,199,170		76,177,792
Sewer capacity rights		24,791,531	-		-		-		24,791,531
Equipment		3,048,645	 43,765		(132,501)				2,959,909
Total capital assets, being depreciated		102,774,866	 87,697		(132,501)		1,199,170		103,929,232
Less accumulated depreciation for:									
Infrastructure		(49,450,612)	(1,481,488)		-		-		(50,932,100)
Sewer capacity rights		(7,535,820)	(495,831)		-		-		(8,031,651)
Equipment		(1,415,294)	(151,831)		126,129				(1,440,996)
Total accumulated depreciation		(58,401,726)	 (2,129,150)		126,129				(60,404,747)
Total capital assets, being depreciated, net		44,373,140	 (2,041,453)		(6,372)		1,199,170		43,524,485
Business-type activities capital assets, net	\$	86,222,517	\$ 17,144,424	\$	(6,372)	\$	<u>-</u>	\$	103,360,569

## Depreciation

Depreciation expense was charged to governmental functions as follows:

General government	\$ 645,657
Public safety - Police	260,671
Public safety - Fire	20,003
Public works	2,438,918
Community development	45,555
Parks and recreation	 2,057,963
Total depreciation expense	\$ 5,468,767

Depreciation expense was charged to the business-type functions as follows:

Water	\$ 839,763
Wastewater	 1,289,387
Total depreciation expense	\$ 2,129,150

#### **NOTE 7 – LONG TERM OBLIGATIONS**

The following is a summary of long-term obligation transactions for the year ended June 30, 2021:

		July 1, 2020	 Additions	R	Retirements	June 30, 2021	Oue Within One Year	Oue in More n One Year
Governmental activities:								
Claim liability	\$	36,000	\$ 50,000	\$	-	\$ 86,000	\$ 86,000	\$ -
Compensated absences		2,498,336	1,013,055		(706,998)	2,804,393	900,860	1,903,533
2020 GO Bonds		-	85,000,000		-	85,000,000	3,895,000	81,105,000
Plus: bond premium		-	6,835,167		-	6,835,167	-	6,835,167
Direct placement:								
PG&E On-Bill Financing	_	157,331	 -		(28,844)	 128,487	 31,466	 97,021
Total governmental activities	\$	2,691,667	\$ 92,898,222	\$	(735,842)	\$ 94,854,047	\$ 4,913,326	\$ 89,940,721
Business-type activities:								
Compensated absences	\$	371,490	\$ 178,135	\$	(179,432)	\$ 370,193	\$ 121,314	\$ 248,879
2019 Wastewater Revenue Bonds		33,820,000	-		(515,000)	33,305,000	545,000	32,760,000
Plus: Unamortized bond premium		6,334,985	 -		(225,509)	 6,109,476	-	 6,109,476
Total business-type activities	\$	40,526,475	\$ 178,135	\$	(919,941)	\$ 39,784,669	\$ 666,314	\$ 39,118,355

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$235,251 of compensated absences, \$86,000 of claims liability and \$128,487 of PG&E On-Bill Financing from the internal service funds are included in the above amounts.

The general fund has typically been used to liquidate the other postemployment benefit obligation within governmental activities and the water and wastewater funds have been used to liquidate obligations under business-type activities.

#### Series 2020 General Obligation Bonds

On August 5, 2020, the City issued General Obligation Bonds (2020 GO Bonds) in the amount of \$85,000,000, bearing interest at the rate of 2% to 4%. Interest payments are payable semi-annually on February 1 and August 1, commencing February 1, 2021. The bonds are payable solely from ad valorem property taxes levied by the City and collected by San Mateo County. Principal payable on the bonds will be paid on August 1 starting on August 1, 2021. The Bonds maturing on or before August 1, 2027 are not subject to redemption prior to maturity. The Bonds maturing on or after August 1, 2028 are subject, at the option of the City, to redemption prior to their stated maturities in whole or in part on any date commencing August 1, 2027, at a redemption price equal to the principal amount thereof, together with accrued interest to the date fixed for redemption, without premium. If the City fails to comply with any provision of the Disclosure Certificate, the participating underwriter or owners of the bonds may take actions as deemed necessary and appropriate. However, a default under the disclosure Certificate should not be deemed an Event or Default.

### **NOTE 7 – LONG TERM OBLIGATIONS (Continued)**

#### 2019 Wastewater Revenue Bond

On June 4, 2019, the San Mateo-Foster City Public Financing Authority (PFA) issued 2019 Series Wastewater Revenue Bonds (2019 Bonds) in the amount of \$270,000,000, of which the District's allocated share is \$33,820,000 (District Bonds). As stipulated in a Financing Agreement, Foster City/Estero Municipal Improvement District is solely liable for the repayment of the District Bonds. The City of San Mateo is solely responsible for the remaining \$236,180,000 under its separate financing agreement. Interest payments are payable semi-annually on February 1 and August 1, commencing February 1, 2020.

The District Bonds mature through August 1, 2049 and bear interest at the rate of 4% to 5%. The issuance resulted in a bond premium of \$6,579,286 for the District Bonds.

The 2019 District Bonds are payable from net revenues received by the District from the operation of its Wastewater Enterprise Fund. The outstanding principal balance, net of bond premium was \$39,414,476 at June 30, 2021. Total principal and interest payments on the District Bonds until final maturity is \$60,481,125.

The bond covenants contain events of default that require the revenue of the City to be applied by the Trustee as specified in the terms of the agreement if any of the following conditions occur: default on debt service payments for principal and interest; the failure of the Authority to observe or perform any of the covenants, agreements or conditions on its part in the Indenture or in the 2019 Bonds contained; filing by the Authority of a petition or answer seeking reorganization or arrangement under the federal bankruptcy laws; or failure by a Member to make any payment in full when due under the related Financing Agreement in respect of the debt service on the 2019 Bonds, as set forth in respective payment schedules filed with the Trustee by the Authority.

#### Water Infrastructure Finance and Innovation Act (WIFIA) Loan

On November 5, 2020, the District entered into an agreement with the San Mateo-Foster City Public Financing Authority (PFA) and the Environmental Protection Agency (EPA) for a \$66,860,640 loan (Loan) under the EPA's Water Infrastructure Finance and Innovation Act (WIFIA) loan program. The purpose of the loan is to finance a portion of the District's share of the San Mateo/District's joint clean Water Program project (aka the District's Wastewater Treatment Plant Master Plan Improvement project, CIP 455-652). The Loan is anticipated to be disbursed in its entirety on August 1, 2025 with a fixed interest rate of 1.14% amortized over 30 years. Principal payments are due annually on August 1 and semi-annual interest payments are due each February 1 and August 1 commencing on February 1, 2026.

## **NOTE 7 – LONG TERM OBLIGATIONS (Continued)**

## **Debt Service Requirements**

Annual debt service requirements are shown below for all long-term debt with specified repayment terms:

For the Year Ending	Governmental-Type Activities								
June 30		Principal		Interest		Total			
2022	\$	3,895,000	\$	2,592,812	\$	6,487,812			
2023		3,940,000		2,436,112		6,376,112			
2024		3,050,000		2,296,312		5,346,312			
2025		1,700,000		2,201,312		3,901,312			
2026		1,770,000		2,131,912		3,901,912			
2027 - 2031		9,970,000		9,516,960		19,486,960			
2032 - 2036		12,060,000		7,426,460		19,486,460			
2037 - 2041		14,055,000		5,440,260		19,495,260			
2042 - 2046		16,135,000		3,311,435		19,446,435			
2047 - 2051		18,425,000		1,054,756		19,479,756			
		85,000,000	\$	38,408,331	\$	123,408,331			
Plus: Unamortized									
Premium		6,835,167							
	\$	91,835,167							

For the Year Ending		Ві	ies	<b>,</b>			
June 30		Principal	Interest	Total			
2022	\$	545,000	\$ 1,542,125	\$	2,087,125		
2023		570,000	1,514,250		2,084,250		
2024		600,000	1,485,000		2,085,000		
2025		630,000	1,454,250		2,084,250		
2026		665,000	1,421,875		2,086,875		
2027 - 2031		3,870,000	6,561,750		10,431,750		
2032 - 2036		4,955,000	5,469,325		10,424,325		
2037 - 2041		6,235,000	4,190,375		10,425,375		
2042 - 2046		7,675,000	2,757,425		10,432,425		
2047 - 2050		7,560,000	 779,750		8,339,750		
Total		33,305,000	\$ 27,176,125	\$	60,481,125		
Plus: Unamortized							
Premium	_	6,109,476					
	\$	39,414,476					

#### NOTE 8 – NET POSITION AND FUND BALANCES

#### Net Position

The government-wide, proprietary fund and fiduciary fund financial statements utilize a net position presentation. Net positions are categorized as net investment in capital assets, restricted and unrestricted.

**Net Investment in Capital Assets**: This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

**Restricted Net Position:** This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position**: This category represents net positions of the City/District, not restricted for any project or other purpose.

#### Fund Balances

Fund balances presented in the governmental fund financial statements, represent the difference between assets and deferred outflows, and liabilities and deferred inflows reported in a governmental fund. The City's fund balances are classified based on spending constraints imposed on the use of resources. For programs with multiple funding sources, the City prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint.

Nonspendables – represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, inventory, notes receivable, and land held for resale are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then nonspendable amounts are required to be presented as a component of the applicable category.

**Restricted** – represents balances have external restrictions imposed by creditors, grantors, contributors, laws, regulation, or enabling legislation which requires the resources to be used only for a specific purpose. Encumbrances, donations, and nonspendable amounts subject to restrictions are included along with spendable resources.

**Committed** – represents balances have constraints imposed by the City's highest level of decision-making authority, the City Council, through Council Resolution. Commitments may be altered only by Council Resolution, which the City taking the same formal action that imposed the constraint originally. Encumbrances and nonspendable amounts subject to council commitments are included along with spendable resources.

**Assigned** – represents balances intended to be used by the City for specific purposes, but are neither restricted nor committed. The City Council through City Resolution delegated the authority to the City Manager to assign fund balances which are not otherwise restricted or committed.

### **NOTE 8 – NET POSITION AND FUND BALANCES (Continued)**

**Unassigned** – represents the residual fund balances that have not been restricted, committed, or assigned. This includes the residual general fund balance and residual fund deficits, if any, of other governmental funds. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that fund.

Detailed classifications of the City's Fund Balances, as of June 30, 2021, are below:

			Major I	Funds			Non-Major	
	General Fund	Low and Moderate Income Housing Assets Fund	Foster City Affordable Housing Fund	City Capital Projects	Capital Asset Preservation	Levee Project Fund	Governmental Funds	Total
Nonspendable								
Prepaids and deposits	\$ 1,575	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,575
Inventory	16,900							16,900
Total Nonspendable	18,475			-	-		-	18,475
Restricted								
Affordable housing	-	2,032,198	-	-	-	-	-	2,032,198
Parks	-	-	-	-	-	-	2,805,866	2,805,866
Public safety program	24,823	-	-	-	-	-	-	24,823
Levee improvement costs	-	-	-	-	-	50,166,574	-	50,166,574
Roadway capital project and maintenance	-	-	-	-	-	-	4,851,933	4,851,933
Recreation programs and community events	-	-	-	-	-	-	1,311,343	1,311,343
General Obligation Bonds debt services	-	-	-	-	-	-	9,937,849	9,937,849
Total Restricted	24,823	2,032,198		-	-	50,166,574	18,906,991	71,130,586
Committed								
Solid waste reduction	-	-	-	-	-	-	742,217	742,217
Garbage rate stabilization fund	157,687	-	-	-	-	-	-	157,687
Capital projects	-	-	-	21,361,382	43,578,619	-	-	64,940,001
Affordable housing	-	-	828,258	-	-	-	95,913	924,171
CalOpps online recruitment program	-	-	-	-	-	-	317,167	317,167
Sustainable Foster City	208,922	-	-	-	-	-	-	208,922
General plan, building and zoning	-	-	-	-	-	-	1,790,760	1,790,760
Commercial linkage fee	-	-	-	-	-	-	568,914	568,914
Technology fee program	-	-	-	-	-	-	183,472	183,472
Community benefit	1,450,210	-	-	-	-	-	-	1,450,210
Solar rebate	87,458	-	-	-	-	-	-	87,458
Facility maintenance	2,392,110	-	-	-	-	-	-	2,392,110
Employee homeloan program	59,791	-	-	-	-	-	-	59,791
Pension	91,354	-	-	-	-	-	-	91,354
Total Committed	4,447,532		828,258	21,361,382	43,578,619		3,698,443	73,914,234
Unassigned	52,979,962						(1,908)	52,978,054
Total Fund Balances	\$ 57,470,792	\$ 2,032,198	\$ 828,258	\$ 21,361,382	\$ 43,578,619	\$ 50,166,574	\$ 22,603,526	\$ 198,041,349

The City/District uses encumbrance accounting throughout the fiscal year to encumber appropriations based upon purchase orders issued to the City/District's vendors. Any purchase order not expended lapse at the end of the fiscal year, and must be reinitiated with the vendor on July 1 of the subsequent fiscal year. As of June 30, 2021, there were no encumbered fund balances.

#### NOTE 9 – EMPLOYEE'S RETIREMENT PLAN

The City participates in the following Pension Plans administered by the California Public Employees Retirement System (CalPERS):

1. **Agent Multiple-Employer Defined Benefit Pension Plan** (Agent Multiple) for its miscellaneous employees.

An agent multiple-employer plan is one in which the assets of the participating government employers are pooled for investment purposes, but separate accounts are maintained for each individual employer.

2. **Cost-Sharing Multiple-Employer Defined Benefit Pension Plan** (Cost Sharing) for its Safety employees.

A cost-sharing multiple-employer defined benefit pension plan is a plan in which the pension obligations to the employees of more than one employer are pooled and pension plan assets can be used to pay benefits of the employees of any employer that provides pensions through the plan.

#### General Information about the Pension Plans

**Plan Descriptions** – All qualified permanent employees are eligible to participate in the City's separate Safety (police and fire) cost-sharing Plans and Miscellaneous (all other) agent multiple employers defined benefit pension plans administered by the California Public Employees Retirement System (CalPERS).

The Miscellaneous Plan is an agent multiple-employer defined benefit pension plan which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

The City's Safety Plan is a cost-sharing multiple-employer defined benefit pension plan administered by CalPERS since the plan has less than 100 active members, commonly referred to as risk pool. The City has three retirement benefit tiers in the Safety Plan. Tier 1 is for employees hired prior to January 1, 2012. Tier 2 is for employees hired between January 1, 2012 to December 31, 2012. Tier 3 is for employees hired on or after January 1, 2013.

Benefits Provided – CalPERS provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees, and their beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment, age and the average of the final 3 years' compensation. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1959 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

The plans' provisions and benefits in effect at June 30, 2021, are summarized as follows:

	A gent-Multiple					Cost Sharing						
		Miscellaneous Plan				Safety (Police and Fire) Plan						
		Classic		PEPRA		Classic		Classic (Police)		PEPRA		
		Prior to		On or after		Prior to		On or after		On or after		
Hire date		1/1/2013		1/1/2013		1/1/2012		1/1/2012		1/1/2013		
Benefit formula		2.7% @ 55		2% @ 62		3% @ 50		2% @ 50		2.7% @ 57		
Benefit vesting schedule		5 years service		5 years service		5 years service		5 years service		5 years service		
Benefit Payments		monthly for life		monthly for life		monthly for life		monthly for life		monthly for life		
Retirement age		55		62		50		50		57		
Final compensation period		Three Year		Three Year		Three Year		Three Year		Three Year		
Monthly benefits, as a % of annual salary		2% to 2.7%		1% to 2.5%		3%		2.0% to 2.7%		2.0% to 2.7%		
Required employee contribution rate		8.00%		6.25%		9.00%		9.00%		13.00% 14.052% (Police)		
Required employer contribution rate *		36.089%		36.089%		114.506%		20.454%		0.00% (Fire)		
Total employee contribution FY 20/21	\$	644,461	\$	261,894	\$	253,991	\$	21,565	\$	293,438		
Total employer contribution FY 20/21	\$	8,035,273	\$	475,235	\$	7,195,474	\$	49,408	\$	318,966		

<sup>\*</sup> including Unfunded Actuarial Liability (UAL) contribution rate

Employees Covered – The following employees were covered by the benefit terms of the Miscellaneous Plan as of the most recent actuarial valuation date of June 30, 2019, however, information for the Safety Plans was not provided from CalPERS for cost-sharing multiple-employer defined benefit pension plans.

	Miscellaneous *
Inactive employees or beneficiaries currently receiving benefits	207
Inactive employees entitled to but not yet receiving benefits	165
Active employees	132
Total	504

<sup>\*</sup> All Tiers of the Miscellaneous plan were combined together on GASB 68 report by CalPERS

Contributions – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rates of employees.

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

For the year ended June 30, 2021, the contributions for the Plans were as follows:

	Miso	Miscellaneous *		ety Plans *	Total			
Contributions - employer	\$	8,510,508	\$	7,563,848	\$	16,074,356		
Contributions - employee		906,355		568,994		1,475,349		

<sup>\*</sup> All Tiers of the Miscellaneous and Safety plans were combined together on GASB 68 report by CalPERS

#### Net Pension Liability

The City's net pension liability for the Miscellaneous Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2020, using an annual actuarial valuation as of June 30, 2019 using standard update procedures. As of June 30, 2021, the City reported net pension liabilities of \$38,993,651.

As of June 30, 2021, the City's reported net pension liabilities for its proportionate shares of the net pension liability of Safety Plan as follow:

	Cost Sharing			
	S	afety Plan		
Proportionate Share of Net Pension Liability	\$	44,140,957		

The total net pension liability for the Miscellaneous and Safety plans at June 30, 2021 was \$83,134,608.

The City's net pension liability for Safety Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2020 and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions of all participating employers, actuarially determined. The City's proportionate share of the net pension liability for the Safety Plan as of June 30, 2019 and 2020 is as follows:

	Cost Sharing			
	Safety (Police and Fire) Plan			
Proportion - June 30, 2019	0.65%			
Proportion - June 30, 2020	0.66%			
Change-Increase (Decrease)	0.01%			

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

### Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension

. . . . . .

At June 30, 2021, the City recognized pension expense of \$5,003,537 for the Miscellaneous Plan and pension expense of \$6,354,575 for the Safety Plan, with a total pension expense of \$11,358,112.

The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for Miscellaneous and Safety Plans:

	Agent-Multiple			Cost-Sharing									
		Miscellan	eou	s Plan		Safety Plan			Total				
	I	Deferred		Deferred		]	Deferred		Deferred	Deferred		Deferred	
	(	Outflows		Inflows		(	Outflows		Inflows		Outflows		Inflows
	of	Resources	0	f Resources		of	Resources	0	f Resources	0	f Resources	of	Resources
Pension contributions subsequent to													
measurement date	\$	8,510,508	\$		_	\$	7,563,848	\$	_	\$	16,074,356	\$	_
	Ψ	0,510,500	Ψ			Ψ	7,505,010	Ψ		Ψ	10,071,550	Ψ	
Differences between actual and expected													
experience		1,506,777			-		3,422,907		-		4,929,684		-
Changes in assumptions							_		(147,034)				(147,034)
Changes in assumptions		-			-		-		(147,034)		-		(147,034)
Net difference between projected and actual													
earnings on pension plan investments		603,279			-		959,369		-		1,562,648		_
Changes in employer's proportion		-			-		528,753		(2,390,209)		528,753		(2,390,209)
Difference between the employer's													
contributions and the employer's proportionate													
share of contributions		-			-		1,305,824		(1,154,309)		1,305,824		(1,154,309)
Total	\$	10,620,564	\$			\$	13,780,701	\$	(3,691,552)	\$	24,401,265	\$	(3,691,552)

The contributions made after the measurement date of the net pension liability but before the end of the reporting period of June 30, 2021 will be recognized as a reduction of the net pension liability in the subsequent fiscal period rather than in the current fiscal period. Therefore, the \$16,074,356 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

	M	scellaneous		Safety					
	Plan			Plan	Total				
		Deferred		Deferred	Deferred				
		Outflows/		Outflows/	Outflows/				
Year Ended		(Inflows)	(Inflows)		(Inflows)				
June 30	0	f Resources	of Resources		0	f Resources			
2022	\$	578,290	\$	73,862	\$	652,152			
2023		732,913		998,854		1,731,767			
2024		432,696		971,887		1,404,583			
2025		366,157		480,698		846,855			
	\$	2,110,056	\$	2,525,301	\$	4,635,357			

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

*Actuarial Assumptions* – The total pension liabilities in the June 30, 2019 actuarial valuations were determined using the following actuarial assumptions for Miscellaneous and Safety Plans:

	All Plans
Valuation Date	June 30, 2019
Measurement Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.625%
Payroll Growth	2.875%
Salary Increase	Varies by Entry Age and Service
Investment Rate of Return	7.25% (1)
Mortality (2)	Derived using CalPERS' membership for data for all funds

- (1) Net of pension plan investment and administrative expenses, including inflation
- (2) The mortality table used was developed based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of Scale MP 2016. For more details on this table, please refer to the December 2017 experience study report.

**Discount Rate** – The discount rate used to measure the total pension liability for each Plan was 7.15%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, each Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members for all plans in the PERF. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability for each Plan.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund (Public Employees' Retirement Fund) cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical and forecasted in formation for all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11 + years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

The table below reflects long-term expected real rate of return by asset class for Miscellaneous and Safety Plans. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

Current	Real Return	Real Return
Target Allocation	Years 1-10 (b)	Years 11+(c)
50.0%	4.80%	5.98%
28.0%	1.00%	2.62%
0.0%	0.77%	1.81%
8.0%	6.30%	7.23%
13.0%	3.75%	4.93%
1.0%	0.00%	-0.92%
100.0%	16.6%	21.7%
	Target Allocation 50.0% 28.0% 0.0% 8.0% 13.0% 1.0%	Target Allocation         Years 1-10 (b)           50.0%         4.80%           28.0%         1.00%           0.0%         0.77%           8.0%         6.30%           13.0%         3.75%           1.0%         0.00%

<sup>(</sup>a) In the CalPERS Annual Comprehensive Financial Report, Fixed Income is included in Global Debt Securities: Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities.

Sensitivity of the Net Pension Liability for Miscellaneous Plans and Sensitivity of the Proportionate Share of the Net Pension Liability for Safety Plans to changes in the Discount rate—
The following presents the net pension liability of the City for Miscellaneous and the City's proportionate share of the net pension liability for Safety Plans, calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1- percentage point lower or 1- percentage point higher than the current rate:

	Ag	ent-Multiple	Cost-Sharing		
	Mis	scellaneous *		Safety *	
		Plan	Plan		
Discount Rate 1% Decrease		6.15%		6.15%	
Net Pension Liability	\$	55,492,432	\$	63,699,540	
Current Discount Rate		7.15%		7.15%	
Net Pension Liability	\$	38,993,651	\$	44,140,957	
Discount Rate 1% Increase		8.15%		8.15%	
Net Pension Liability	\$	25,337,743	\$	28,091,289	

<sup>\*</sup> All Tiers of the Miscellaneous and Safety plans were combined together on GASB 68 report by CalPERS

<sup>(</sup>b) An expected inflation of 2.0% used for this period.

<sup>(</sup>c) An expected inflation of 2.92% used for this period.

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

### Changes in the Net Pension Liability

The changes in the Net Pension Liability for the Miscellaneous Plan\* are as follows:

	Increase (Decrease)						
	Total Pension			an Fiduciary	N	Net Pension	
		Liability	N	Net Position	Liability/(Asset)		
Balance at June 30, 2019 Measurement Date:	\$	121,229,137	\$	\$ 85,997,956		35,231,181	
Changes in the year:							
Service cost		2,183,734		-		2,183,734	
Interest on the total pension liability		8,686,727		-		8,686,727	
Changes of benefit terms		-		-		-	
Changes of assumptions		-		-		-	
Difference between expected and actual experience		2,024,793		-		2,024,793	
Net Plan to plan resource movement		-		-		-	
Contributions - employer		-		4,031,414		(4,031,414)	
Contributions - employees		-		938,355		(938,355)	
Net investment income		-		4,284,251		(4,284,251)	
Benefit payments, including refunds of employee contributions		(5,706,217)		(5,706,217)		-	
Administrative expenses		-		(121,236)		121,236	
Other miscellaneous income						-	
Net changes		7,189,037		3,426,567		3,762,470	
Balance at June 30, 2020 Measurement Date:	\$	128,418,174	\$	89,424,523	\$	38,993,651	

<sup>\*</sup> All Tiers of the Miscellaneous plan were combined together on GASB 68 report by CalPERS.

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### Internal Revenue Code Section 401(a) Plan and 457 Deferred Compensation Plan

City/District employees may contribute a portion of their compensation under the City/District sponsored 401(a) Retirement Plan and 457 Deferred Compensation Plan created in accordance with Internal Revenue Code Section 401(a) and 457. Under these Plans, participants are not taxed on their contributions to the Plans until it is distributed to them; distributions may be made only at termination, retirement, death or in an emergency as defined by the Plans. The laws governing the plan assets require the plan assets to be held by a Trust for the exclusive benefit of plan participants and their beneficiaries. Since the assets held under these plans are not the City/District's property and are not subject to the City/District control, they have been excluded from these financial statements.

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

### Longevity Recognition Benefits

The Longevity Recognition defined benefits plan offered by City is a post-employment obligation, with no associated trust, established for the benefit of the classifications of Police Officer, Police Corporal, Police Sergeant, Police Lieutenant, Police Captain, Police Chief, Firefighter, Fire Captain, Battalion Chief and Fire Chief. It was also afforded to the members of the AFSCME bargaining unit who retired after July 1, 2001 and before October 1, 2007. At June 30, 2021, the reporting date, the following numbers of employees were covered by the benefit terms:

	Numbers of Covered Employees
Inactives currently receiving benefits	56
Inactives entitled to benefit payments	5
Active employees	17
Total	78

The monthly benefit is calculated based on the years of service and bargaining group, which ranges from \$125 to \$350. The summary of the plan provisions is listed below:

Eligibilities	Active Fire, Police and Safety Management employees hired					
	before 1/1/12 (Plan is closed to new entrants):					
	Age 50 & 10 years of City service					
	Retire from the City & CalPERS (service or disability)					
	Miscellaneous Management and AFSCME members who retired before 9/30/07					
Retiree Benefits	Monthly benefit varies by City service:					
	Years of City Service AFSCME Mgmt Police Fire					
	<10 \$0 \$0 \$0					
	10-14 125 125 140 125					
	15-19 200 200 210 200					
	20-24 275 275 275 275					
	≥ 25 350 350 345 350					
Withdrawal Benefit & Pre-retirement Death Benefit	None, unless eligible for service or industrial disability retirement benefit					

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

The payment is made upon separation from the City, as long as that separation is in conjunction with a retirement through CalPERS. The payment is a monthly annuity payment, which has no restriction as to how the payment is used by the member. The payment commences the first of the month following the retirement date of the annuitant.

Total pension liabilities for the plan:

		Total Pension Liability		
	June 30, 2021		June 30, 2020	
Measurement Date		6/30/21		6/30/20
Total Pension Liability (TPL)	\$	3,943,540	\$	3,577,630

No assets are accumulated in a trust that meets the criteria of paragraph 4 of Statement No. 73 of the Governmental Accounting Standards Board.

Sensitivity of total pension liability to changes in the Discount Rate:

Sensitivity of Total Pension Liability to Changes in the				
Discount Rate				
1% Decrease	Current Rate	1% Increase		

(0.92%) (1.92%) (2.92%)

Total pension liability \$ 4,498,403 \$ 3,943,540 \$ 3,490,061

Balances of Deferred Outflows/Inflows of Resources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	Resources		Resources	
Differences Between Actual and Expected Experience	\$	66,458	\$	-
Changes of assumptions		94,275		
Total	\$	160,733	\$	

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

Significant Actuarial Assumptions:

Significant Actuarial Assumptions Used in Calculating the Total Pension Liability				
Significant Actuarial Assumptions June 30, 2021 Measurement Date				
Actuarial Valuation Date	June 30, 2021			
Contribution Policy	Pay-as-you-go			
Diagram Bata	1.92% at June 30, 2021 (Bond Buyer 20 Index)			
Discount Rate	2.45% at June 30, 2020 (Bond Buyer 20 Index)			
General Inflation 2.50% per annum				
Mortality, Retirement,				
Disability, Termination	Same as CalPERS			
Mortality Improvement	20 years (Miscellaneous) and 15 years (Police) of projected on-going mortality improvement using MP 2016 published by the Society of Actuaries			
Expected Long-Term Rate				
of Return on Investments N/A				
Dayrell Increases	Aggregate: 2.75%			
Payroll Increases	Merit: CalPERS 1997-2011 Experience Study			

#### **Other Post-Employment Benefits (OPEB)**

#### General Information about the City's OPEB Plan

All City/District employees, their surviving spouses, and eligible dependents can continue to participate in the health care program under the provisions of the formal City-sponsored single employer plan at their own cost. The City/District will only contribute the minimum amount provided under Government Code Section 22825 of the Public Employee Medical and Hospital Care Act by which, the City/District paid \$139 and \$143 per month per family for the period from July 1, 2020 to December 31, 2020 and January 1, 2021 to June 30, 2021, respectively. The City/District's contribution for fiscal year 2021 amounted to \$496,035 which included \$333,722 implied subsidy benefit payment. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

*Employees Covered by Benefit Terms* – Membership in the plan consisted of the following at the measurement date of June 30, 2021:

Active employees	159
Inactive employees receiving benefit payments	132
Inactive employees entitled to but not yet	
receiving benefit payments	67
Total	358

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan participants) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan participants to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For the June 30, 2021 actuarial valuation, the entry age normal actuarial cost method was used. The actuarial assumptions included a 1.92% discount rate and a 2.50% general inflation assumption. The healthcare cost trend rate minimum was assumed to annually increase by 2.75%. The valuation includes implied subsidy as required by Actuarial Standards of Practice No. 6. The UAAL is amortized as a level percentage of projected payrolls over 14 years on a closed basis commencing in 2014.

Actuarial Assumption	June 30, 2021 Measurement Date			
Actuarial Valuation Date	June 30, 2021			
	*1.92% at June 30, 2021			
20-Year Municipal Bond Rate	2.45% at June 30, 2020 *Bond Buyer 20-Bond GO Index			
Discount Rate	*1.92% at June 30, 2021 2.45% at June 30, 2020			
General Inflation	2.50% per annum			
Aggregate Payroll Increase	2.75% per annum			
Mortality, Retirement, Disability, Termination	Same as CalPERS			
Mortality Improvement	Post-retirement mortality projected fully generational with modified Scale MP-2016			

**Change of Assumption** - For the measurement date of June 30, 2021, the discount rate reduced from 2.45% to 1.92%.

### Changes in Total OPEB Liability

The changes in the total OPEB liability follows:

	T	otal OPEB Liability
Balance as of June 30, 2020	\$	11,189,947
Changes Recognized for the Measurement Period:		
Service cost		632,514
Interest on the total OPEB liability		283,575
Differences between expected and actual experience		(1,405,505)
Changes of assumptions		877,461
Benefit Payments		(162,313)
Implicit Rate Subsidy Fulfilled		(333,722)
Net changes		(107,990)
Balance as of June 30, 2021	\$	11,081,957

### **NOTE 9 – EMPLOYEE'S RETIREMENT PLAN (Continued)**

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (0.92%) or 1-percentage-point higher (2.92%) than the current discount rate:

**Total OPEB Liability/(Asset)** 

Disc	count Rate -1%	Discount Rate	Dis	scount Rate +1%
	(0.92%)	(1.92%)		(2.92%)
\$	12,594,603	\$ 11,081,957	\$	9,835,176

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

**Total OPEB Liability/(Asset)** 

	Total OI ED Elability/(135ct)					
1% Decrease Healthcare Cost 1% Increase			1% Increase			
	Trend Rates					
6.00% 7.00%			8.00%			
	\$	10,602,260	\$	11,081,957	\$	11,647,226

#### OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the City recognized OPEB expense of \$14,131. At June 30, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows		Deferred Inflows			
	of Resources		of Resources		of Resources	
Differences Between Actual and Expected Experience	\$	-	\$	(2,343,827)		
Changes of assumptions		1,357,510		(478,307)		
	\$	1,357,510	\$	(2,822,134)		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

Year		Annual
Ended June 30	A	mortization
2022	\$	(405,923)
2023		(396,923)
2024		(317,923)
2025		(317,916)
2026		42,937
2027		(68,876)
Total	\$	(1,464,624)

Additional information regarding the OPEB can be found in the Required Supplementary Information section.

#### NOTE 10 – INVESTMENT IN JOINT VENTURE AND MEMBERSHIP IN INSURANCE POOLS

The City/District participates in a joint venture and insurance pools established under the State of California Joint Powers Act, as follows:

#### Wastewater Treatment Facility

The City/District executed a Joint Exercise of Powers Agreement in June 1974 (amended February 1976) with the City of San Mateo for the joint construction of a wastewater treatment facility (Facility). The project was funded through various sources: federal funding was 75%, state funding was 12.5%, and the City/District and the City of San Mateo jointly funded the remaining 12.5%. The project was completed during the year ended June 30, 1987, at an approximate total cost to the City/District of \$826,000. Part of the City/District's share of the costs has been financed through the sale of \$760,000 in Wastewater Revenue Bonds of 1979. The remaining construction costs were financed through use of existing funds.

A new Joint Powers Agreement (JPA) dated July 17, 1989 and amended January 17, 1990, was executed by the City/District and City of San Mateo to rescind the agreement of June 1974 (amended February 1976). The new JPA provides for the expansion of the wastewater treatment facility with all costs shared between the parties as follows: the City/District, 25% and the City of San Mateo, 75%. The City of San Mateo is the lead agency and bills the City/District monthly for its share of the expansion project costs and quarterly for its operating and maintenance costs. The City of San Mateo's audited financial statements may be obtained at 330 W 20th Avenue, San Mateo, CA 94403. Part of the City/District's share of costs has been financed through the sale of \$1,329,000 in Wastewater Revenue Bonds in 1993. The City of San Mateo issued \$23.5 million in long-term revenue bonds to finance its share of expansion costs. The City/District is not obligated in any manner to repay the San Mateo revenue bonds. The wastewater treatment plant facility project was completed in fiscal year 2011.

For the year ended June 30, 2021, the District's share of the operating and maintenance costs was \$2,685,378 which is included in the Wastewater Enterprise Fund's accompanying financial statements as contractual services.

On February 29, 2016, the City of San Mateo and Estero Municipal Improvement District executed a Joint Exercise of Powers Agreement to form the San Mateo-Foster City Public Financing Authority (PFA) to provide assistance with the financing of the replacement of the jointly owned Wastewater Treatment Plant. This Clean Water Program/Wastewater Treatment Plant Master Plan Improvements project is estimated to cost \$1.06 billion over a 10-year period with the District's share estimated to be \$154 million.

On June 4, 2019, the PFA issued the 2019 Series Wastewater Revenue Bonds in the amount of \$270,000,000. Of the \$270,000,000, the District's allocated share of the bond is \$33,820,000 (District Bonds).

Under the terms of the financing agreement, the District Bonds are secured by a pledge of the District's Wastewater Enterprise Fund Net Revenue as defined under the financing agreement.

Financial statements of the PFA may be obtained from City of San Mateo, 330 West 20<sup>th</sup> Avenue, San Mateo, CA 94403.

# NOTE 10 – INVESTMENT IN JOINT VENTURE AND MEMBERSHIP IN INSURANCE POOLS (Continued)

The condensed financial information of the PFA as of June 30, 2021 is as follows:

Total Assets	\$450.2
Total Liabilities	\$507.7
Net Position	\$(57.5)

### Investment in Equity Interest for Fire Joint Power Authority

On November 22, 2017, the City of San Mateo, the City of Belmont/Belmont Fire Protection District and the City of Foster City/Estero Municipal Improvement District formed a Joint Powers Authority (JPA) named the San Mateo Consolidated Fire Department (SMC Fire) to provide integrated and comprehensive fire protection, fire prevention, and emergency response services to all three communities serving a population of over 164,000. SMC Fire commenced operations on January 13, 2019. Certain costs, including the annual employer contribution associated with unfunded CalPERS pension liability remain with Foster City. Effective January 13, 2019, Foster City's financial contributions to SMC Fire is accounted for annually as an investment in equity interest in its government-wide financial statements.

SMC Fire is governed under the terms of the JPA Agreement by a Board of Directors consisting of one voting representative and one alternate who are elected members from the governing boards of the three JPA Member Agencies. Each member agency has the following weighted vote: City of San Mateo (60%), Belmont (20%) and City of Foster City (20%).

As of June 30, 2021, the City recorded an investment in JPA equity of \$3,618,269 based on the audited financial statements of the JPA for fiscal year 2021. Every year the City adjusts the investment based on the City's proportion of financial activity at SMC Fire (20%).

Audited financial statements for the JPA are available from City of San Mateo, 330 West 20<sup>th</sup> Avenue, San Mateo, CA 94403.

The condensed audited financial information of the JPA as of June 30, 2021 is as follows (in millions):

Total Assets	\$18.7
Deferred Outflows	\$ 8.0
Total Liabilities	\$ 8.7
Deferred Inflows	\$0.01
Net Position	\$18.1

### South Bayside Waste Management Authority (SBWMA)

The South Bayside Waste Management Authority (the Authority) was formed by a joint powers agreement on October 13, 1999. Members of the Authority currently include the cities of Atherton, Belmont, Burlingame, East Palo Alto, Foster City, Hillsborough, Menlo Park, Redwood City, San Carlos, San Mateo, as well as the West Bay Sanitary District and the County of San Mateo. The members are required by AB 939 to reduce, recycle and reuse solid waste generated within their respective jurisdictions and to provide source reduction, recycling and composting activities. The Authority's purpose is to assist its members in meeting these requirements.

# NOTE 10 – INVESTMENT IN JOINT VENTURE AND MEMBERSHIP IN INSURANCE POOLS (Continued)

Financial statements may be obtained by mailing a request to the City of Redwood City, 1017 Middlefield Road, Redwood City, California 94063.

#### The Cities Group

The Cities Group, a public entity risk pool and a provider of workers' compensation insurance coverage, claims management, risk management services and legal defense to each participating member. The Cities Group is governed by a Board of Directors, which is comprised of officials appointed by each participating member. Premiums paid to the Cities Group may be modified by Board decision according to the loss experience of each member. This loss experience mechanism will operate to ensure that each member returns over a period of time to the Cities Group the funds paid out on its behalf as paid losses. In the opinion of City/District management, premiums paid represent the best available estimate of the ultimate cost of the City/District's participation in The Cities Group and, accordingly, the accompanying basic financial statements of the City/District includes no provisions for possible refunds or additional assessments. For the year ended June 30, 2021, the City/District paid premiums to The Cities Group of \$1,383,342 which are included in the General Fund as insurance expenditures.

#### PLAN JPA

The City/District, along with 28 other Bay Area governments, is a member of the of the Pooled Liability Assurance Network Joint Powers Authority (PLAN JPA), a joint powers insurance authority consists of 28 member cities in the San Francisco Bay Area, a public-entity risk pool. PLAN JPA provides liability insurance coverage, claims management, risk management services and legal defense to its participating members. PLAN JPA is governed by a Board of Directors, which is comprised of officials appointed by each participating member. Premiums paid to PLAN JPA are subject to possible refund based on the results of actuarial studies and approval by PLAN JPA's Board of Directors. In the opinion of the City/District management, premiums made represent the best available estimate of the ultimate cost of the City/District's participation in PLAN JPA and, accordingly, the accompanying basic financial statements of the City/District include no provisions for possible refunds or additional assessments. Actual refunds and assessments arising from retrospective premium adjustments relating to prior loss years will be recorded in the City/District's basic financial statements in the year they become known. For the year ended June 30, 2021, the City/District's paid premiums of \$489,508 o PLAN JPA.

Prior to January 2018 the City participated in ABAG Plan Corporation, a non-profit public benefit corporation established to provide liability insurance coverage, claims and risk management, and legal defense to its participating members. On January 16, 2018, ABAG Plan Corporation transitioned to PLAN JPA.

Audited financial information may be obtained from PLAN JPA at 1750 Creekside Oaks Drive, Suite 200, Sacramento, CA 95833.

#### **NOTE 11 – RISK MANAGEMENT**

The City/District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City/District is self-insured for general liability claims up to \$100,000. General liability claims in excess of \$100,000 are insured with PLAN JPA, a joint powers agency for the funding and pooling of insurance coverage. PLAN JPA is a self-insured public-entity risk pool. Workers' compensation claims are insured with The Cities Group, a joint powers agency for the funding and pooling of insurance coverage. The Cities Group purchases third-party commercial insurance to cover for the claims at the limit \$1,700,000 with an excess layer of \$10,000,000 per incident by reinsurance contracts for all employees. Charges to the General Fund for general liability claims are determined from an analysis of self-insured claim costs. Such charges are recorded as expenditures in the General Fund and revenues in the Self-Insurance Internal Service Fund. The City/District considers incurred but not reported claims in determining if an accrual for loss contingencies is required for claims.

Settled claims have not exceeded the City/District's excess coverage in any of the past three fiscal years. Claims expenses and liabilities are reported for self-insured deductibles when it is probable that a loss has occurred, the amount of that loss can be reasonably estimated and includes incremental claim expenses. Allocated and unallocated claims adjustment expenses are included in the claims liability balance. These losses include an estimate of claims that have been incurred but not reported. At June 30, 2021, the liability for general liability self-insurance claims was \$86,000. This liability is the City/District's best estimate based on available information.

Changes in the reported liability resulted from the following:

Liability at June 30, 2019	\$ 63,000
Current year claim deductibles and changes in estimates	13,956
Net payments	(40,956)
Liability at June 30, 2020	 36,000
Current year claim deductibles and changes in estimates	101,852
Net payments	 (51,852)
Liability at June 30, 2021	\$ 86,000

#### **NOTE 12 – COMMITMENTS AND CONTINGENCIES**

The City/District is a defendant in lawsuits arising in the normal course of business. City/District management is of the opinion that the potential claims against the City/District resulting from such litigation, not covered by insurance, and would not materially affect the basic financial statements of the City/District.

### Marlin Cove Disposition and the Development Agreement

On November 15, 1999, the Former Successor Agency of Foster City (the Agency) approved a Disposition and Development Agreement (DDA) with a developer. On June 4, 2001, the DDA was amended. The DDA includes the entire Marlin Cove Project Area site and consists of a mixed-use development consisting of both residential and commercial development. The DDA as amended calls for significant Agency participation as summarized below:

### **NOTE 12 – COMMITMENTS AND CONTINGENCIES (Continued)**

- (i) Agency Grant The Agency agreed to grant to the developer \$5,900,000 for off-site public improvements, hazardous materials remediation, fees due the City/District in connection with the development of the site, relocation expenses, and other demolition and improvement expenses. During fiscal year 2000, the Agency paid the developer \$4,900,000. The balance of the Agency Grant will be due to the developer, provided the developer has provided the Agency by April 15 of each year, written evidence documenting payment of all property taxes and assessments due on the site. The Agency Grant was paid in full as of June 30, 2014.
- (ii) Utility Subsidy The Agency pledged to the developer a utility allowance subsidy in the amount of \$36,000 annually for affordable housing units. The Utility Subsidy will be paid annually through the life of the Marlin Cove project (estimated to be 2029) following the issuance of the Final Certificate of Completion for the residential portion of the site and will be increased annually by 2% to adjust for inflation. The balance of the amount will be due to the developer, provided the developer has provided the Agency by April 15 of each year written evidence documenting payment of all property taxes and assessments due on the site. For the fiscal year ended June 30, 2021, the Successor Agency paid the developer the Utility Subsidy in the amount of \$52,444.
- (iii)Tax Increment Subsidy The Agency agreed to provide rental subsidies pursuant to the California Health and Safety Code to ensure the affordability of at least 30% of the units in the residential portion of the site to persons and households of very low, low, and moderate income. The Agency pledged to the developer annually 30% of the net tax increment generated from the site (Tax Increment Subsidy). The Tax Increment Subsidy will be paid to the developer on an annual basis on May 1 of each year in an amount equal to the difference between the fair market rents of the affordable units and the affordable rent but not more than the Tax Increment Subsidy. For the fiscal year ended June 30, 2021, the Successor Agency paid the developer a tax increment subsidy in the amount of \$197,444.

If, in any year commencing more than one year after the execution of the DDA, the sum of the Tax Increment Subsidy, the Utility Subsidy and the Amortized portion of the Agency Grant exceeds the net tax increment, the Tax Increment Subsidy will be reduced for that year by such that the total amount paid to the developer does not exceed the net tax increment for the applicable year.

The above DDA obligations were administered by the Successor Agency effective February 1, 2012 as the Agency ceased to exist.

### **NOTE 12 – COMMITMENTS AND CONTINGENCIES (Continued)**

### Capital Project Commitments

The City/District has commitments for the following significant capital, infrastructure and other projects and programs:

Project	Project Project Authorization		Expended Through June 30, 2021		Committed	
Sanitary Sewer Lift Station Improvements -Phase 5	\$	8,075,000	\$	7,669,089	\$	405,911
Median Modifications-Foster City Blvd at Chess Dr-MP#3		345,540		40,116		305,424
Water System Improvements and Valve Replacements		1,550,000		549,566		1,000,434
Road Widening-Foster City Blvd at Chess Dr-MP#7		1,141,000		211,212		929,788
Wastewater Treatment Plant Master Plan Improvements		50,820,816		47,953,835		2,866,981
Park Infrastructure Improvements-Leo Ryan Park Lawn Conversion and Bocce Courts		925,000		29,565		895,435
Levee Protection Planning and Improvement		82,867,795		34,947,022		47,920,773
Water Tank Improvements		3,200,000		316,503		2,883,497
Corporation Yard Facility Improvements		566,002		267,082		298,920
Library Exterior Wall Sealing and Tile Installation		120,000		-		120,000
Recreation Center Replacement		300,000		242,172		57,828
New Traffic Signals at Various Locations		2,882,500		99,246		2,783,254
Park System Improvement		257,500		112,859		144,641
Corporation Yard HVAC Replacement		380,000		-		380,000
Street Rehabilitation (2019-2020)		2,744,000		2,285,388		458,612
Seismic Improvements at Lagoon Pump Station		400,000		34,457		365,543
Park Infrastructure		525,000		408,220		116,780
Roof Replacement		635,000		-		635,000
Dynamic Signage for Traffic Relief Pilot Program		225,000		31,963		193,037
Lift Station 59 Effluent Line Improvements		150,000		49,773		100,227
Sanitary Sewer System Improvements		900,000		56,362		843,638
Street Rehabilitation (2020-2021)		1,500,000		50		1,499,950
Traffic Signal System Upgrades		50,000		-		50,000
Corporation Yard Workshops Exterior Paint		200,000		-		200,000
	\$	160,760,153	\$	95,304,480	\$	65,455,673

The City/District participates in Federal, State, and local grant programs. These programs are subject to audits by the granting agencies. City/District management does not expect any material adverse effect on the financial condition of the City/District as a result of any potential grant audits.

#### **NOTE 13 – SUBSEQUENT EVENTS**

### 2021 Wastewater Revenue Notes Series A – Original issue \$62,760,000

On July 1, 2021, the City issued \$62,760,000 of 2021 Wastewater Revenue Bonds Series A to finance the costs of acquiring, engineering, and constructing certain public capital improvements to expand and upgrade the wastewater treatment facilities. The Bonds bear interest rates of 5%. Principal payments are due on 8/1/2025 and semi-annual interest payments are due each February 1 and August 1 commencing on February 1, 2022.

### **NOTE 13 – SUBSEQUENT EVENTS (Continued)**

### Reduction of CalPERS Discount Rate

In July 2021, CalPERS reported a preliminary 21.3% net return on investments for the 12-month period that ended June 30, 2021. Under the Funding Risk Mitigation Policy approved by the CalPERS Board of Administration in 2015, the 21.3% net return will trigger a reduction in the discount rate used to calculate employer and Public Employees' Pension Reform Act (PEPRA) member contributions. The Funding Risk Mitigation Policy seeks to reduce CalPERS funding risk over time, in which CalPERS investment performance that significantly outperforms the discount rate will trigger adjustments to the discount rate, expected investment return, and strategic asset allocation targets. This is the first time it has been triggered. The discount rate, or assumed rate of return, will drop to 6.8%, from its current level of 7%.

Based on these preliminary fiscal year returns, the CalPERS has announced the funded status of the overall PERF is an estimated 82%. This estimate is based on a 7% discount rate. Under the new 6.8% discount rate, however, CalPERS indicated the funded status of the overall PERF drops to 80%. This is because existing assets are assumed to grow at a slightly slower rate annually into the future. As intended under the Funding Risk Mitigation Policy, the lower discount rate increases the likelihood that CalPERS can reach its target over the longer term. The CalPERS Board of Administration will continue to review the discount rate through its Asset Liability Management process during the rest of the calendar year.

CalPERS' final fiscal year 2021 investment performance will be calculated based on audited figures and will be reflected in contribution levels for contracting cities, counties, and special districts in fiscal year 2024.



# REQUIRED SUPPLEMENTARY INFORMATION

#### **BUDGET AND BUDGETARY ACCOUNTING**

The following procedures are performed by the City/District in establishing the budgetary data reflected in the basic financial statements:

The City Manager submits to the City Council and the District's Board members a proposed budget for the coming fiscal year. The budget includes proposed expenditures and the means of financing them.

Public hearings are conducted to obtain taxpayers' comments.

The budget is legally adopted through the passage of a resolution.

The transfer of budget amounts between funds or departments are approved by the City Council and the District's Board. Transfer of budget amounts within one fund or one department are approved by the City Manager.

Formal budgetary integration is employed as a management control device during the fiscal year for the General Fund and Special Revenue Funds.

Budgets are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) using the cash and encumbrance basis of accounting. Encumbrances lapse at year-end with the exception of Capital Improvement Projects Funds.

Total expenditures of each governmental fund may not exceed fund appropriations at the department level.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of the budgetary process.

Fund appropriations lapse at the end of each year. The City/District closes out all purchase orders, contracts and other commitments at year-end. As such, no encumbrances were outstanding at June 30, 2021. Encumbrances are expected to be reappropriated in the following fiscal year.



## City of Foster City and Estero Municipal Improvement District Required Supplementary Information For the Fiscal Year Ended June 30, 2021

Budgetary Comparison Schedule - General Fund

Service fees

Total

Total

Total

Other revenues

Total revenues

Transfers in

Rent

Fines and forfeitures:

False alarm fines

Recreation and leisure

Traffic fines and court fees

Investment income and rentals: Investment income

Amounts available for appropriation

		Amounts	Actual	Variance with Final Budget Positive (Negative)	
	Original	Final	Amounts		
Fund balance, June 30, 2020	\$ 58,596,091	\$ 58,596,091	\$ 58,596,091	\$ -	
Resources (inflows):					
Property taxes:					
Secured	28,660,320	28,660,320	33,077,791	4,417,471	
Unsecured	1,552,000	1,552,000	1,273,420	(278,580)	
Motor vehicle in lieu	3,743,640	3,743,640	2,709,686	(1,033,954	
Total	33,955,960	33,955,960	37,060,897	3,104,937	
Other taxes:					
Sales and use and sales tax in lieu	2,797,500	2,797,500	3,131,071	333,571	
Transient occupancy	2,424,450	2,424,450	992,616	(1,431,834	
Franchise	1,076,000	1,076,000	1,185,308	109,308	
Real property transfer	274,400	274,400	310,457	36,057	
Total	6,572,350	6,572,350	5,619,452	(952,898	
Licenses and permits:					
Business licenses	1,588,400	1,588,400	1,506,696	(81,704	
Permits	1,373,105	1,373,105	1,966,244	593,139	
Total	2,961,505	2,961,505	3,472,940	511,435	
Intergovernmental:					
Homeowner property tax relief	100,000	100,000	98,589	(1,411)	
Reimbursements and grants	30,000	30,000	609,079	579,079	
Total	130,000	130,000	707,668	577,668	
Charges for current services:					

558,648

1,248,225

1,806,873

36,100

15,000

51,100

460,450

903,990

1,364,440

341,700

47,183,928

\$262,562

106,042,581

558,648

270,932

829,580

36,100

15,000

51,100

460,450

610,990

1,071,440

342,824

45,914,759

\$1,290,182

105,801,032

503,125

409,417

912,542

5,996

8,031

14,027

(5,351)

965,552

960,201

400,865

 49,148,592
 3,233,833

 1,259,218
 (30,964)

 109,003,901
 3,202,869

(Continued)

(55,523)

138,485

82,962

(30,104)

(6,969)

(37,073)

(465,801)

354,562

(111,239)

58,041

#### City of Foster City and Estero Municipal Improvement District Required Supplementary Information, Continued For the Fiscal Year Ended June 30, 2021

#### Budgetary Comparison Schedule - General Fund, Concluded

		Budgeted	l Amou	nts	Actual	Fir	riance with nal Budget
	Ori	ginal		Final	 Amounts	(1	Negative)
Charges to appropriations (outflows):							
General government:							
Council/Board	\$	377,381	\$	377,381	\$ 344,402	\$	32,979
City/District Manager		2,670,744		3,061,392	1,971,482		1,089,910
City Clerk		911,033		1,013,712	875,176		138,536
City/District Attorney		570,961		570,961	491,081		79,880
Human Resources		448,290		842,385	758,074		84,311
Financial Services	·	1,272,846		1,686,925	1,481,302		205,623
Subtotal		6,251,255		7,552,756	 5,921,517		1,631,239
Public safety - Police	1:	5,182,898		17,541,740	15,969,516		1,572,224
Public safety - Fire	10	0,240,265		12,036,162	11,931,423		104,739
Public works	2	2,690,649		3,072,080	2,321,554		750,526
Community development	,	3,091,957		3,577,582	3,434,512		143,070
Parks and recreation	10	0,382,644		11,398,127	10,524,051		874,076
Subtotal	4	1,588,413		47,625,691	44,181,056		3,444,635
Capital Outlay					65,229		(65,229)
Total expenditures	4′	7,839,668		55,178,447	50,167,802		5,010,645
Transfers out		1,350,000		1,350,000	1,365,307		(15,307)
Total charges to appropriations	49	9,189,668		56,528,447	51,533,109		4,995,338
Fund balance, June 30, 2021	\$ 50	6,852,913	\$	49,272,585	\$57,470,792	\$	8,198,207

# Required Supplementary Information, Continued For the Fiscal Year Ended June 30, 2021

Budgetary Comparison Schedule - Low and Moderate Income Housing Assets Fund

						iance with al Budget
	Budgeted	Amoun	ts	Actual	J	Positive
	Original		Final	Amounts	(1)	legative)
REVENUES:						
Investment and rental income	\$ 99,160	\$	99,160	\$ 76,381	\$	(22,779)
Other	15,000		15,000	38,286		23,286
Total revenues	 114,160		114,160	 114,667		507
EXPENDITURES:						
Community development	133,200		133,200	100,921		32,279
<b>Total Expenditures</b>	133,200		133,200	100,921		32,279
OTHER FINANCING SOURCES:						
Transfer in	 <u>-</u>			 15,307		15,307
NET CHANGE IN FUND BALANCE	 (19,040)		(19,040)	 29,053		48,093
FUND BALANCE:						
Beginning of year	2,003,145		2,003,145	2,003,145		-
End of year	\$ 1,984,105	\$	1,984,105	\$ 2,032,198	\$	48,093

# **City of Foster City and Estero Municipal Improvement District Required Supplementary Information**

Budgetary Comparison Schedule - Foster	City Afj	fordable Housi	ng Fund	,				
		Budgeted	Amount	s		Actual	Fin	iance with al Budget Positive
	(	Original		Final	A	mounts	(N	legative)
REVENUES:								
Investment income	\$	59,000	\$	59,000	\$	22,084	\$	(36,916)
Other revenues		5,200		5,200				(5,200)
Total revenues		64,200		64,200		22,084		(42,116)
EXPENDITURES:								
Community development		_		400,000		115,209		284,791
<b>Total expenditures</b>		-		400,000		115,209		284,791
NET CHANGE IN FUND BALANCE		64,200		(335,800)		(93,125)		242,675
FUND BALANCE:								
Beginning of year		921,383		921,383		921,383		
End of year	\$	985,583	\$	585,583	\$	828,258	\$	242,675

# Miscellaneous Plan<sup>1</sup> Agent Multiple-Employer Defined Benefit Pension Plan Last 10 Years<sup>2</sup> SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

#### Measurement period ended June 30,

										,				
		2020		2019		2018		2017		2016		2015		2014
Total Pension Liability														
Service Cost	\$	2,183,734	\$	2,181,880	\$	2,119,859	\$	2,054,671	\$	1,748,222	\$	1,653,700	\$	1,711,380
Interest on total pension liability		8,686,727		8,207,764		7,831,249		7,592,791		7,349,248		6,975,642		6,664,608
Changes in benefits		-		-		-		-		-		-		-
Changes in assumptions		-		-		(784,284)		6,213,113		-		(1,685,658)		-
Differences between expected and actual experience		2,024,793		894,495		(344,105)		(524,787)		679,084		(332,183)		-
Benefit payments, including refunds of employee contributions	_	(5,706,217)		(5,726,960)		(5,494,351)		(4,938,810)		(4,690,682)		(4,253,245)		(3,758,521)
Net change in total pension liability		7,189,037		5,557,179		3,328,368		10,396,978		5,085,872		2,358,256		4,617,467
Total pension liability - beginning	_	121,229,137		115,671,958		112,343,590		101,946,612		96,860,740		94,502,484		89,885,017
Total pension liability - ending (a)	\$	128,418,174	\$	121,229,137	\$	115,671,958	\$	112,343,590	\$	101,946,612	\$	96,860,740	\$	94,502,484
Plan fiduciary net position														
Contributions - employer	s	4,031,414	s	3,537,734	s	3,099,413	s	2,641,720	\$	2,471,456	s	2,086,023	s	1,820,484
Contributions - employee	Ψ	938,355	•	930,863	Ψ	909,578	-	876,497	Ψ.	834,277	Ψ	775,427		915,734
Net investment income		4,284,251		5,480,856		6,586,940		8,063,603		410,582		1,630,597		10,775,194
Benefit payments		(5,706,217)		(5,726,960)		(5,494,351)		(4,938,810)		(4,690,682)		(4,253,245)		(3,758,521)
Net Plan to Plan Resource Movement		(5,700,217)		(315,016)		(191)		(1,750,010)		(1,0>0,002)		(1,233,213)		(5,750,521)
Administrative expense		(121,236)		(58,380)		(120,606)		(104,618)		(43,805)		(80,893)		_
Other Miscellaneous Income/(Expense)		(,)		-		(229,033)		-		-		-		_
Net change in plan fiduciary net position	_	3,426,567	_	3,849,097	_	4,751,750	_	6,538,392	_	(1,018,172)	_	157,909	_	9,752,891
Total fiduciary net position - beginning		85,997,956		82,148,859		77,397,109		70,858,717		71,876,889		71,718,980		61,966,089
Total fiduciary net position - ending (b)	\$	89,424,523	\$	85,997,956	\$	82,148,859	\$	77,397,109	\$	70,858,717	\$	71,876,889	\$	71,718,980
Net pension liability - ending (a) - (b)	\$	38,993,651	\$	35,231,181	\$	33,523,099	\$	34,946,481	\$	31,087,895	\$	24,983,851	s	22,783,504
Plan fiduciary net position as a percentage of the total pension liability		69.64%		70.94%		71.02%		68.89%		69.51%		74.21%		75.89%
Covered payroll	\$	12,505,794	\$	12,358,999	\$	12,029,880	s	11,417,868	\$	10,547,034	\$	9,721,261	s	9,595,746
Net pension liability as percentage of covered payroll		311.80%		285.07%		278.67%		306.07%		294.75%		257.00%		237.43%

<sup>&</sup>lt;sup>1</sup> All Tiers of the Miscellaneous plan were combined on GASB 68 report by CalPERS.

#### Notes to Schedule

Benefit changes: The figures above do not include any liability impact that may have resulted from plan changes which occurred after June 30, 2016 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes of assumptions: In 2017 the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, 2018, and 2019, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

<sup>&</sup>lt;sup>2</sup> Fiscal year 2015 was the 1st year of GASB 68 implementation

#### Safety Plan

#### Cost-Sharing Multiple-Employer Defined Benefit Pension Plan Last 10 Years<sup>1</sup>

## SCHEDULE OF THE PLAN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS AS OF THE MEASUREMENT DATE

Measurement period ended June 30,	Plan's proportion of the net pension liability (assets)	sh	s proportionate are of the net nsion liability (assets)	Pla	n's Covered Payroll	Plan's proportionate share of the net pension Liability/(assets) as a percentage of its Covered payroll	Plan's proportionate share of the fiduciary net position as a percentage of the plan's total pension liability
2014	0.44475%	\$	27,674,101	\$	7,910,256	349.85%	79.82%
2015	0.45755%		31,406,035		7,974,455	393.83%	78.40%
2016	0.73601%		38,119,564		8,149,496	467.75%	74.06%
2017	0.72156%		43,114,785		8,456,759	509.83%	73.31%
2018	0.74362%		43,632,371		8,829,101	494.19%	75.26%
2019	0.65115%		40,648,037		7,369,584	551.56%	75.26%
2020	0.66254%		44,140,957		5,257,579	839.57%	75.10%

<sup>&</sup>lt;sup>1</sup> Fiscal year 2015 was the 1st year of GASB 68 implementation

# Miscellaneous Plan Agent Multiple-Employer Defined Benefit Pension Plan Last 10 Years<sup>2</sup> SCHEDULE OF CONTRIBUTIONS

#### Contributions in

			re	lation to the				
Fiscal year	A	ctuarially	a	ctuarially	Contri	butions		Contributions as a
ended	de	etermined	d	etermined	defic	iency	Covered	percentage of
June 30,	col	ntributions	co	ntributions	(exc	cess)	 payroll	Covered payroll
2015	\$	2,085,988	\$	(2,085,988)	\$	-	\$ 9,721,261	21.46%
2016		2,471,831		(2,471,831)		-	10,547,034	23.44%
2017		2,639,360		(2,639,360)		-	11,417,868	23.12%
2018		3,096,377		(3,096,377)		-	12,029,880	25.74%
2019		3,548,365		(3,548,365)		-	12,358,999	28.71%
2020		4,053,672		(4,053,672)		-	12,505,794	32.41%
2021		8,510,508		(8,510,508)		_	12,296,821	69.21%

#### Notes to Schedule

Valuation date: June 30, 2019

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Normal

Amortization method Level percentage of payroll

Asset valuation method Market Value of Assets

Inflation 2.625%

Salary increases Varies by entry age and service

Payroll growth 2.875%

Investment rate of return 7.25% Net of Pension Plan Investment and Administrative Expenses; includes Inflation.

Retirement age The probabilities of Retirement are based on the CalPERS Experience Study.

Mortality The probabilities of mortality are based on the CalPERS Experience Study. Pre-retirement and Post-

retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries from 2015 to 2018. For 2019, 2020, and 2021, pre-retirement and post-retirement mortality rates include 15 years of projected mortality improvement using 90% of Scale MP-

2016 published by the Society of Actuaries.

<sup>&</sup>lt;sup>1</sup> All Tiers of the Miscellaneous plan were combined on GASB 68 report by CalPERS.

<sup>&</sup>lt;sup>2</sup> Fiscal year 2015 was the 1st year of GASB 68 implementation

# Safety Plan Cost Sharing Defined Benefit Pension Plan Last 10 Years SCHEDULE OF CONTRIBUTIONS

Contributions in

					Contributions in				
	Fiscal year	A	ctuarially		relation to the	C	ontributions		Contributions as a
	ended	de	etermined	ac	tuarially determined		deficiency	Covered	percentage of
_	June 30,	cor	ntributions		contributions		(excess)	 payroll	covered payroll
	2015	\$	2,466,232	\$	(2,466,232)	\$	-	\$ 7,974,455	30.93%
	2016		2,822,183		(2,822,183)		-	8,149,496	34.63%
	2017		4,569,536		(4,569,536)		-	8,456,759	54.03%
	2018		3,409,946		(3,409,946)		-	8,829,101	38.62%
	2019		3,574,289		(7,055,629)		(3,481,340)	7,369,584	95.74%
	2020		3,769,133		(3,769,133)		-	5,257,579	71.69%
	2021		7,563,848		(7,563,848)		-	5,318,114	142.23%

<sup>&</sup>lt;sup>1</sup> Fiscal year 2015 was the 1st year of GASB 68 implementation

Longevity Recognition Benefits Plan Agent Multiple-Employer Defined Benefit Pension Plan Last 10 Years <sup>1</sup>

#### SCHEDULE OF CHANGES IN THE TOTAL PENSION LIABILITY AND RELATED RATIOS

#### Measurement period ended June 30,

		2021		2020		2019		2018	 2017
Total Pension Liability									
Service Cost	\$	32,921	\$	27,073	\$	54,416	\$	89,000	\$ 109,000
Interest on total pension liability		86,231		102,446		140,452		134,000	116,000
Changes in benefits		-		-		-		-	-
Changes in assumptions		251,401		283,853		282,626		(134,000)	(376,000)
Differences between expected and actual experience		177,222		5,929		(634,525)		-	-
Benefit payments, including refunds of employee contributions		(181,865)		(175,320)		(168,320)		(166,000)	 (144,000)
Net change in total pension liability		365,910		243,981		(325,351)		(77,000)	(295,000)
Total pension liability - beginning		3,577,630		3,333,649		3,659,000		3,736,000	 4,031,000
Total pension liability - ending	\$	3,943,540	\$	3,577,630	\$	3,333,649	\$	3,659,000	\$ 3,736,000
Plan fiduciary net position as a percentage of the total pension liability		N/A		N/A		N/A		N/A	N/A
Covered-employee payroll	\$	2,640,807	\$	4,215,446	\$	4,102,624	\$	6,773,000	\$ 7,937,000
Total pension liability as percentage of covered-employee payroll		149.33%		84.87%		81.26%		54.02%	47.07%

 $<sup>^{\</sup>rm 1}$  Fiscal year 2017 was the 1st year of GASB 73 implementation

Notes to Schedule

Benefit changes: None

Changes of assumptions: None

## Other Post Employment Benefits Plan SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS

Last 10 fiscal years\*

Measurement Date	6	5/30/2021	 5/30/2020	 6/30/19	 6/30/18
Total OPEB Liability (1)					
Service Cost	\$	632,514	\$ 539,303	\$ 646,076	\$ 575,000
Interest		283,575	321,329	473,515	432,000
Differences between expected and actual experience		(1,405,505)	(13,845)	(1,981,229)	
Changes of assumptions		877,461	850,106	(544,791)	(519,000)
Benefit payments		(162,313)	(155,100)	(150,401)	(141,000)
Implicit Subsidy Credit		(333,722)	(312,348)	(294,668)	(184,000)
Net change in total OPEB liability		(107,990)	1,229,445	(1,851,498)	163,000
Total OPEB liability - beginning		11,189,947	9,960,502	11,812,000	11,649,000
Total OPEB liability - ending	\$	11,081,957	\$ 11,189,947	\$ 9,960,502	\$ 11,812,000
Covered-employee payroll	\$	17,214,320	\$ 19,338,464	\$ 18,820,890	\$ 23,289,000
Total OPEB liability as a percentage of covered-employee payroll		64.38%	57.86%	52.92%	50.72%

#### Notes to Schedule:

<sup>(1)</sup> No assets are accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

<sup>\*</sup> Fiscal year 2018 was the first year of implementation.



# **NON-MAJOR GOVERNMENTAL FUNDS**

<u>Special revenue funds</u> are used to account for revenues that are restricted by law or administrative action (committed) to expenditures for specified purposes. Non-Major Special Revenue Funds used by the City/District are listed below:

The *Traffic Safety Fund* accounts for the revenues received by the City as its share of fines generated from violations of the State Motor Vehicles Code and expended for traffic safety programs.

The *Measure A Fund* accounts for revenues generated by a special one-half cent sales tax that was approved by the voters of San Mateo County during 1988. These funds are restricted for engineering, construction and maintenance of City/District streets and transportation-related purposes.

The *Gas Tax Fund* accounts for the revenues apportioned to the City from State collected gasoline taxes and expended for engineering, construction, and maintenance of City streets.

The *Park-In-Lieu Fund* accounts for the revenues from construction projects for the acquisition, construction and improvement of parks and recreational facilities.

The *Measure M Fund* accounts for the revenues generated by a special ten dollar vehicle registration fee that was approved by the voters of San Mateo County in 2010. These funds are restricted for the maintenance of City/District streets, provide transportation options to reduce congestion, safe routes to schools, reduce water pollution from oil and gas runoff, etc.

The SLESF/COPS Grant Fund accounts for the State of California monies received to fund supplemental law enforcement services such as anti-gang and community crime prevention programs. Supplemental law enforcement services include costs for personnel, equipment and program operating expenses.

The *California Opportunities Fund* accounts for revenues received from other local government agencies who utilize this Foster City managed recruitment website for public sector employment opportunities.

The Foster City Foundation Fund accounts for revenues received from any person or organization for charitable contributions to Foster City for the benefit of the City and its residents. The donations shall be used according to the intent specified by the donor(s).

The SB1 Road Maintenance and Rehabilitation Fund accounts for the revenues collected from the State and apportioned to the City for the increase in gasoline and diesel excise tax and a new vehicle registration tax. These funds are earmarked for local streets and roads maintenance and rehabilitation and other eligible uses, including road maintenance and rehabilitation, traffic control devices, street component projects, and drainage improvements.

The Sustainable Foster City Special Fund accounts for the proceeds from the San Mateo County redistribution of the unencumbered general tax increments from the former Foster City Community Development Agency to develop a sustainable economic development strategy for the City.

The *Bay Area Employee Relations Services Fund* accounts for revenues received from other local government agencies to access labor negotiations, position/classification studies and compensation analysis database.

The *General Plan Maintenance Fund* accounts for fees collected from building permits for updating the City's General Plan, Zoning and Building Code.

The Construction and Demolition Fund accounts for refundable deposits collected from building permits. Forfeited deposit not meeting the requirement of maximizing recycling of debris and other waste generated from the project shall be used to promote the development and expansion of recycling and waste reduction programs.

The *Technology Maintenance Fund* accounts for fees collected from building permits for maintenance of the City's permitting system.

The SB 1186 (Disability Access) Fund accounts for fees collected from business license taxes. As required by the legislation, 10% of the fees collected are remitted to the Division of the State. The City retains 90% of the fees collected to provide training for building inspectors as Certified Access Specialists.

The Strong Motion Instrument Program (SMIP) Fund accounts for fees collected from building permits. This fee is remitted to the State of California to obtain vital earthquake data for the engineering and scientific communities through a statewide network of strong motion instruments.

The *CRV Grant Fund* accounts for the portion of the California Redemption Value (CRV) collected by beverage retailers at the point of sale and remitted to Cal Recycle that is not redeemed by individuals. Such funds are made available to Cities and Counties to assist in the implementation of beverage container recycling and litter abatement projects.

The *Curbside Recycling Fund* accounts for revenues received from the Department of Resources Recycling and Recovery (Cal Recycle) to support the implementation of activities related to beverage container recycling.

The *Green Building Fee Fund* accounts for fees collected from building permits. 90% of the fees collected are remitted to California Building Standard Commission for deposit in the Building Standards Administration Special Revolving Fund. The City retains 10% of the fees collected for related administrative costs and code enforcement education.

The *Measure W Fund* accounts for the revenues generated by a new half-cent sales tax that was approved by the voters of San Mateo County in 2018 which took effect on July 1, 2019. These funds are earmarked to improve transit and relieve traffic congestion including roads maintenance, promote alternative modes of transportation, implement advanced technologies on roadway system, and planning/implementing traffic operations and safety projects.

The *Commercial Linkage Fees Fund* accounts for commercial linkage fees to provide a mechanism for commercial development to pay fees to offset the impacts of the development on the need for affordable housing.

The *Tenant Relocation Assistance Fund* accounts for funding of programs to help minimize the impacts of expiring affordable housing covenants to the residents of Foster's Landing.

<u>Debt service funds</u> account for the accumulation of financial resources for the payment of interest and principal on long-term debt. Non-Major Debt Service Funds used by the City/District are listed below:

The Levee Protection planning & Improvements Fund accounts for the payment debt service on the City's general obligation bond debt used for financing up to \$90 million in levee improvement costs.



#### **Combining Balance Sheet**

#### **Non-Major Governmental Funds**

June 30, 2021

	SPECIAL REVENUE FUNDS												
	Traffic Safety		Measure A		Gas Tax	P	ark-in-lieu	Ме	easure M				
ASSETS													
Cash and investments	\$ -	\$	3,196,166	\$	615,535	\$	2,805,866	\$	-				
Receivables, net of allowance:													
Intergovernmental	11,576		-		-		-		1,908				
Taxes	-		55,990		-		-		-				
Other	-		-		-		-		-				
Loans receivable	 		-						-				
Total assets	\$ 11,576	\$	3,252,156	\$	615,535	\$	2,805,866	\$	1,908				
LIABILITIES													
Accounts payable	\$ -	\$	-	\$	-	\$	-	\$	-				
Accrued payroll	-		-		-		-		-				
Refundable deposits	-		-		-		-		-				
Due to other funds	 -		-		-				1,908				
Total liabilities	 								1,908				
DEFERRED INFLOWS OF RESOURCES													
Unavailable revenue - Measure M funding	 								1,908				
Total deferred inflow of resources	 -								1,908				
FUND BALANCES													
Restricted	11,576		3,252,156		615,535		2,805,866		-				
Committed	-		-		-		-		-				
Unassigned	 								(1,908)				
Total fund balances	 11,576		3,252,156		615,535		2,805,866		(1,908)				
Total liabilities, deferred inflow of resources and fund balances	\$ 11,576	\$	3,252,156	\$	615,535	\$	2,805,866	\$	1,908				

					SPECIAL REV	ENUE FU	JNDS					
	ESF/ S Grant	California Opportunities		Foster City Foundation			SB1 Maintenance chabilitation Fund	Foste	inable er City al Fund	Bay Area Employee Relations Servio		
\$	-	\$	307,267	\$	378,811	\$	861,072	\$	-	\$		
	-		-		-		111,594		-			
	-		21,930		3,500		-		-			
5	-	\$	329,197	\$	382,311	\$	972,666	\$	-	\$		
S	-	\$	6,742	\$	260	\$	_	\$	-	\$		
	-		5,288		-		-		-			
									-			
			12,030		260				-			
									-			
					-				-			
	-		317,167		382,051		972,666		-			
	-		317,167		382,051		972,666		-			
\$	_	\$	329,197	\$	382,311	\$	972,666	\$	_	\$		

(Continued)

#### **Combining Balance Sheet (Continued)**

#### **Non-Major Governmental Funds**

June 30, 2021

			SPECIAL REVENUE FUNDS								
			C	onstruction			S	SB 1186	Stro	ng Motion	
	G	eneral Plan	and	l Demolition	Te	echnology	(I	Disability	In	strument	
	M	Iaintenance	]	Recycling	Ma	aintenance	1	Access)	Progr	ram (SMIP)	
		Fund		Fund		Fund		Fund		Fund	
ASSETS											
Cash and investments	\$	1,804,592	\$	1,170,086	\$	183,472	\$	25,695	\$	11,885	
Receivables, net of allowance:											
Intergovernmental		-		-		-		-		-	
Taxes		-		-		-		-		-	
Other								_		-	
Total assets	\$	1,804,592	\$	1,170,086	\$	183,472	\$	25,695	\$	11,885	
LIABILITIES											
Accounts payable	\$	13,603	\$	68,600	\$	-	\$	83	\$	7,169	
Accrued payroll		229		-		-		-		-	
Refundable deposits		-		359,269		-		-		-	
Due to other funds										-	
Total liabilities		13,832		427,869				83		7,169	
DEFERRED INFLOWS OF RESOURCES											
Unavailable revenue - Measure M funding											
Total deferred inflow of resources										-	
FUND BALANCES											
Restricted		-		-		-		25,612		4,716	
Committed		1,790,760		742,217		183,472		-		-	
Unassigned										-	
Total fund balances		1,790,760		742,217		183,472		25,612		4,716	
Total liabilities, deferred inflow of resources and fund balances	\$	1,804,592	\$	1,170,086	\$	192 472	\$	25,695	\$	11,885	
was said builted	Þ	1,004,392	Ф	1,1/0,080	Ф	183,472	Ф	23,093	Ф	11,083	

					SPECIAL REV	ENUE FU	JNDS			
CRV Grant Fund		Curbside Recycling Fund		Bui	Green lding Fee Fund	Measure W		ommercial Linkage Fee	Tenant Relocation Assistance	
\$	14,073	\$	202,376	\$	5,246	\$	614,349	\$ 568,914	\$	95,91
	-		-		<del>-</del> -		64,742	-		
\$	14,073	\$	202,376	\$	5,246	\$	679,091	\$ 568,914	\$	95,91
\$	1,822	\$	-	\$	-	\$	-	\$ -	\$	
	-		-		-		-	-		
	1,822		<u>-</u> -		<u> </u>		<u>-</u>	<u>-</u>		
	<u>-</u>		<u>-</u>		<u>-</u>		<u>-</u>	 -		
			<del>-</del>		-		<del>-</del>	 -		
	12,251		202,376		5,246		679,091	568,914		95,91
	12,251		202,376		5,246		679,091	568,914		95,91
\$	14,073	\$	202,376	\$	5,246	\$	679,091	\$ 568,914	\$	95,91

#### **Combining Balance Sheet (Continued)**

#### **Non-Major Governmental Funds**

June 30, 2021

	DEBT S	ERVICES FUND		
		Levee ction Planning mprovements		Total
ASSETS				
Cash and investments	\$	9,903,782	\$	22,765,100
Receivables, net of allowance:				
Intergovernmental		-		125,078
Taxes		35,567		156,299
Other	-			25,430
Total assets	\$	9,939,349	\$	23,071,907
LIABILITIES				
Accounts payable	\$	1,500	\$	99,779
Accrued payroll		-		5,517
Refundable deposits		-		359,269
Due to other funds		-		1,908
Total liabilities		1,500		466,473
DEFFERRED INFLOWS OF RESOURCES				
Unavailable revenue - Measure M funding		-		1,908
Total deferred inflow of resources		<u>-</u>		1,908
FUND BALANCES				
Restricted		9,937,849		18,906,991
Committed		-		3,698,443
Unassigned				(1,908)
Total fund balances		9,937,849		22,603,526
Total liabilities, deferred inflow of resources and fund balances	¢.	0.020.240	¢.	22.071.007
and fully balances	\$	9,939,349	\$	23,071,907



## **Combining Statement of Revenues, Expenditures and Changes in Fund Balances**

**Non-Major Governmental Funds** 

	SPECIAL REVENUE FUNDS									
	Traffic Safety		Measure A	Gas Tax	Park-in-lieu	Measure M				
REVENUES:			Tricusure 11	- Gus Tun						
Sales and use tax	\$	- \$	735,139	\$ -	\$ -	\$ -				
Intergovernmental		-	-	732,749	-	185,537				
Charges for services		-	-	-	-	-				
Fines and forfeitures	54,32	0	-	-	-	-				
Investment income		-	5,480	(374)	18,077	-				
Other										
Total revenues	54,32	0	740,619	732,375	18,077	185,537				
EXPENDITURES:										
Current:										
General government		-	-	95,015	-	-				
Public safety - police		-	-	-	-	-				
Public works	45,26	8	-	480,885	-	-				
Community development		-	-	-	-	-				
Parks and recreation		-	-	-	-	-				
Capital outlay		<u> </u>	201,714	308,864		54,009				
Total expenditures	45,26	8	201,714	884,764		54,009				
REVENUES OVER										
(UNDER) EXPENDITURES	9,05	2	538,905	(152,389)	18,077	131,528				
OTHER FINANCING SOURCES (USES):										
Transfers out		-	-	-	-	-				
Total other financing sources (uses)										
NET CHANGES IN FUND BALANCES	9,05	2	538,905	(152,389)	18,077	131,528				
FUND BALANCES:										
Beginning of year	2,52	4	2,713,251	767,924	2,787,789	(133,436)				
End of year	\$ 11,57	6 \$	3,252,156	\$ 615,535	\$ 2,805,866	\$ (1,908)				

			UNDS	ENUE F	SPECIAL REV					
Bay Area Employee Relations Services Fund	oster City	Sustainable Foster City Special Fund		SB1 Road Maintenance & Rehabilitation			California Opportunities		SLESF/ COPS Grant	
}	<u>-</u>	\$	-	\$	_	\$	<u>-</u>	\$	_	\$
	-		612,384		-		-		156,727	
	-		-		-		-		-	
	-		-		-		-		-	
	-		155		- 0.202		281		-	
	<u> </u>		<u> </u>		8,282	_	394,611			
	<del>-</del> _		612,539		8,282		394,892		156,727	
45,88	-		-		-		470,399		-	
	-		-		1,277		-		156,727	
	-		-		-		-		-	
	-		-		12,337		-		-	
	-		300,091		-		-		-	
45,88	-		300,091		13,614	_	470,399		156,727	
(45,88	<u>-</u>		312,448		(5,332)		(75,507)			
((27.6)	(101 500)									
(627,61	(181,599)					_				
(627,61	(181,599)		-			_				
(673,50	(181,599)		312,448		(5,332)		(75,507)		<u>-</u>	
673,50	181,599		660,218		387,383		392,674		<u>-</u> ,	
3	-	\$	972,666	\$	382,051	\$	317,167	\$	-	\$

(Continued)

## **Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued)**

#### **Non-Major Governmental Funds**

		SPE	CIAL REVENUE FU	NDS	
	General Plan Maintenance Fund	Construction and Demolition Recycling Fund	Technology Maintenance Fund	SB 1186 (Disability Access) Fund	Strong Motion Instrument Program (SMIP) Fund
REVENUES:					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Sales and use tax	-	-	-	-	-
Intergovernmental	29,021	-	-	-	-
Charges for services	214,117	38,575	100,343	6,023	1,384
Fines and forfeitures	-	-	-	-	-
Investment income	11,155	8,556	1,128	144	47
Other					
Total revenues	254,293	47,131	101,471	6,167	1,431
EXPENDITURES:					
Current:					
General government	-	-	-	-	-
Public safety - police	-	-	-	-	-
Public works	-	4,296	-	-	-
Community development	125,348	-	97,634	550	-
Parks and recreation	-	-	-	-	-
Capital outlay	-	-	-	-	-
Debt services:					
Interest					
Total expenditures	125,348	4,296	97,634	550	
REVENUES OVER					
(UNDER) EXPENDITURES	128,945	42,835	3,837	5,617	1,431
OTHER FINANCING SOURCES (USES):					
Issuance of long term debt	-	-	-	-	-
Transfers out	-	(50,000)	-	-	-
Total other financing sources (uses)	-	(50,000)			-
NET CHANGES IN FUND BALANCES	128,945	(7,165)	3,837	5,617	1,431
FUND BALANCES:					
Beginning of year	1,661,815	749,382	179,635	19,995	3,285
End of year	\$ 1,790,760	\$ 742,217	\$ 183,472	\$ 25,612	\$ 4,716

		SPECIAL REV	ENUE FUNDS		
CRV Grant Fund	Curbside Recycling Fund	Green Building Fee Fund	Measure W	Commercial Linkage Fee	Tenant Relocation Assistance
-	\$ -	\$ -	\$ -	\$ -	\$
-	-	-	338,794	-	
-	-	693	-	\$567,683	
-	-	-	-	-	
61	1,303	36	2,105	1,231	16
8,441	<u> </u>				95,75
8,502	1,303	729	340,899	568,914	95,91
-	- -	-	- -	- -	
8,676	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
-	-	-	-	-	
-		<u> </u>		<u> </u>	
8,676	-	-	-	-	
(174)	1,303	729	340,899	568,914	95,9
-	-	-	-	-	
-	-				
-	-	-	-	-	
(174)	1,303	729	340,899	568,914	95,9
12,425	201,073	4,517	338,192		
12,251	\$ 202,376	\$ 5,246	\$ 679,091	\$ 568,914	\$ 95,9

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Non-Major Governmental Funds

	DEBT	SERVICES FUND		
		Levee		
	Prot	ection Planning		
		Improvements	То	otal
REVENUES:				
Property taxes	\$	4,572,219	\$ 4.	,572,219
Sales and use tax	Ψ	-,372,219		,073,933
ntergovernmental		14,052		,730,470
Charges for services				928,818
ines and forfeitures		-		54,320
envestment income		33,034		82,579
ther		<u> </u>		507,087
Total revenues		4,619,305	8	,949,426
EXPENDITURES:				
urrent:				
General government		-		611,298
Public safety - police		-		158,004
Public works		-		539,125
Community development		-		223,532
Parks and recreation		-		12,337
pital outlay		-		864,678
ot services:				
nterest		1,516,623	1	,516,623
Total expenditures		1,516,623	3.	,925,597
EVENUES OVER				
(UNDER) EXPENDITURES		3,102,682	5,	,023,829
THER FINANCING SOURCES (USES):				
suance of long term debt		6,835,167	6	,835,167
ansfers out		-	(	(859,218)
Total other financing sources (uses)		6,835,167	5.	,975,949
ET CHANGES IN FUND BALANCES		9,937,849	10.	,999,778
UND BALANCES:				
Beginning of year			11,	,603,748
End of year	\$	9,937,849	\$ 22.	,603,526

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Traffic Safety Special Revenue Fund For the fiscal year ended June 30, 2021

		Budgeted	l Amounts		A	Actual	Fin	iance with al Budget Positive
	Original			Final		mounts	(Negative)	
REVENUES:								
Fines and forfeitures	\$	84,660	\$	84,660	\$	54,320	\$	(30,340)
Total revenues	-	84,660		84,660		54,320		(30,340)
EXPENDITURES:								
Public works		83,000		83,000		45,268		37,732
Total expenditures		83,000		83,000		45,268		37,732
NET CHANGE IN FUND BALANCE		1,660		1,660		9,052		7,392
FUND BALANCE:								
Beginning of year		2,524		2,524		2,524		
End of year	\$	4,184	\$	4,184	\$	11,576	\$	7,392

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Measure A Special Revenue Fund For the fiscal year ended June 30, 2021

		Budgeted	Amou	nts	Actual	Fin	riance with nal Budget Positive
	Original		Final		Amounts	(Negative)	
REVENUES:							
Sales and use taxes	\$	793,600	\$	793,600	\$ 735,139	\$	(58,461)
Investment income		26,000		26,000	 5,480		(20,520)
Total revenues		819,600		819,600	740,619		(78,981)
EXPENDITURES:							
Capital outlay		1,966,245		1,966,245	 201,714		1,764,531
Total expenditures		1,966,245		1,966,245	 201,714		1,764,531
NET CHANGE IN FUND BALANCE		(1,146,645)		(1,146,645)	538,905		1,685,550
FUND BALANCE:							
Beginning of year		2,713,251		2,713,251	 2,713,251		
End of year	\$	1,566,606	\$	1,566,606	\$ 3,252,156	\$	1,685,550

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Gas Tax Special Revenue Fund For the fiscal year ended June 30, 2021

	Budgeted Amounts					Actual	Variance with Final Budget Positive		
	Original			Final		Amounts	(Negative)		
REVENUES:									
Intergovernmental	\$	865,738	\$	865,738	\$	732,749	\$	(132,989)	
Investment income		12,100		12,100		(374)		(12,474)	
Total revenues		877,838	-	877,838		732,375		(145,463)	
EXPENDITURES:									
General government		95,015		95,015		95,015		-	
Public works		480,885		480,885		480,885		-	
Capital outlay		937,930		937,930		308,864		629,066	
Total expenditures		1,513,830	-	1,513,830		884,764		629,066	
NET CHANGE IN FUND BALANCE		(635,992)		(635,992)		(152,389)		483,603	
FUND BALANCE:									
Beginning of year		767,924		767,924		767,924		-	
End of year	\$	131,932	\$	131,932	\$	615,535	\$	483,603	

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Park-in-lieu Special Revenue Fund For the fiscal year ended June 30, 2021

	Budgeted	Amour	nts		Actual	Fin	riance with all Budget
	Original		Final		Amounts	(Negative)	
REVENUES:							
Investment income	\$ 35,800	\$	35,800	\$	18,077	\$	(17,723)
Total revenues	35,800		35,800		18,077		(17,723)
EXPENDITURES:							
Capital outlay	 745,435		745,435		_		745,435
<b>Total Expenditures</b>	 745,435		745,435				745,435
NET CHANGE IN FUND BALANCE	 (709,635)		(709,635)		18,077		727,712
FUND BALANCE:							
Beginning of year	 2,787,789		2,787,789		2,787,789	-	_
End of year	\$ 2,078,154	\$	2,078,154	\$	2,805,866	\$	727,712

#### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Measure M Special Revenue Fund For the fiscal year ended June 30, 2021

								iance with	
		Budgeted	Amoun	:S		Actual	Final Budget Positive		
	(	Original		Final	A	Amounts	(Negative)		
REVENUES:									
Intergovernmental	\$	119,300	\$	119,300	\$	185,537	\$	66,237	
Total revenues		119,300		119,300		185,537		66,237	
EXPENDITURES:									
Capital outlay		173,309		173,309		54,009		119,300	
Total Expenditures		173,309		173,309		54,009		119,300	
NET CHANGE IN FUND BALANCE		(54,009)		(54,009)		131,528		185,537	
FUND BALANCE:									
Beginning of year		(133,436)		(133,436)		(133,436)		_	
End of year	\$	(187,445)	\$	(187,445)	\$	(1,908)	\$	185,537	

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual SLESF/COPS Grant Special Revenue Fund

		Budgeted	Amounts	i.	Actual	Variance with Final Budget Positive (Negative)	
	C	Priginal		Final	mounts		
REVENUES:							
Intergovernmental	\$	100,000	\$	100,000	\$ 156,727	\$	56,727
Total revenues		100,000		100,000	 156,727		56,727
EXPENDITURES:							
Public safety - police		100,000		100,000	 156,727		(56,727)
Total expenditures		100,000		100,000	 156,727		(56,727)
NET CHANGE IN FUND BALANCE					 		
FUND BALANCE:							
Beginning of year					 		
End of year	\$	_	\$	_	\$ _	\$	

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual California Opportunities Special Revenue Fund For the fiscal year ended June 30, 2021

		Budgeted	Amount	s	Actual	Variance with Final Budget Positive (Negative)	
	(	Original		Final	 amounts		
REVENUES:							
Investment income	\$	3,500	\$	3,500	\$ 281	\$	(3,219)
Other		474,300		474,300	 394,611		(79,689)
Total revenues		477,800		477,800	 394,892		(82,908)
EXPENDITURES:							
General government		526,970		526,137	470,399		55,738
Total expenditures		526,970		526,137	470,399		55,738
NET CHANGE IN FUND BALANCE		(49,170)		(48,337)	 (75,507)		(27,170)
FUND BALANCE:							
Beginning of year		392,674		392,674	392,674		
End of year	\$	343,504	\$	344,337	\$ 317,167	\$	(27,170)

### City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Foster City Foundation Special Revenue Fund For the fiscal year ended June 30, 2021

						Variance with Final Budget	
	 Budgeted				Actual		ositive
	Original	Final		A	mounts	(N	legative)
REVENUES:							
Other	\$ 86,000	\$	86,000	\$	8,282	\$	(77,718)
Total revenues	 86,000		86,000		8,282		(77,718)
EXPENDITURES:							
General government	777		777		-		777
Public Safety- Police	10,000		10,000		1,277		8,723
Public works	1,250		1,250		-		1,250
Parks and recreation	 100,000		100,000		12,337		87,663
Total Expenditures	 112,027		112,027		13,614		98,413
NET CHANGE IN FUND BALANCE	 (26,027)		(26,027)		(5,332)		20,695
FUND BALANCE:							
Beginning of year	 387,383		387,383		387,383		-
End of year	\$ 361,356	\$	361,356	\$	382,051	\$	20,695

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual SB1 Road Maintenance & Rehabilitation Special Revenue Fund

	Dode stad	A	_		A -41	Variance with Final Budget	
	 Budgeted Original	Amount	S Final		Actual mounts	Positive	
	 Jiigiliai		Tillai		illoulits	(Negative)	
REVENUES:							
Intergovernmental	\$ 578,000	\$	578,000	\$	612,384	\$	34,384
Investment income	 -				155		155
Total revenues	 578,000		578,000		612,539		34,539
EXPENDITURES:							
Capital outlay	642,941		642,941		300,091		342,850
Total Expenditures	 642,941		642,941		300,091		342,850
NET CHANGE IN FUND BALANCE	 (64,941)		(64,941)		312,448		377,389
FUND BALANCE:							
Beginning of year	660,218		660,218		660,218		
End of year	\$ 595,277	\$	595,277	\$	972,666	\$	377,389

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Sustainable Foster City Special Revenue Fund

	 Budgeted Original	Amounts Actual Final Amounts			Fina P	Variance with Final Budget Positive (Negative)	
OTHER FINANCING SOURCES:							8 /
Transfer out	\$ (212,562)	\$	(212,562)	\$	(181,599)	\$	30,963
NET CHANGE IN FUND BALANCE	 (212,562)		(212,562)		(181,599)		30,963
FUND BALANCE:							
Beginning of year	181,599		181,599		181,599		
End of year	\$ (30,963)	\$	(30,963)	\$	-	\$	30,963

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Bay Area Employee Relations Services Special Revenue Fund

	(	Budgeted Original	Amount	s Final	Actual Amounts	Variance with Final Budget Positive (Negative)	
REVENUES:							
Investment income	\$	7,300	\$	7,300	\$ -	\$	(7,300)
Other		257,500		257,500			(257,500)
Total revenues		264,800		264,800	 		(264,800)
EXPENDITURES:							
General Government		302,553		302,553	 45,884		256,669
Total Expenditures		302,553		302,553	 45,884		256,669
OTHER FINANCING SOURCES:							
Transfer out				(627,620)	 (627,619)		1
<b>Total other financing sources (uses)</b>		-		(627,620)	 (627,619)		1
NET CHANGE IN FUND BALANCE		(37,753)		(665,373)	(673,503)		(8,130)
FUND BALANCE:							
Beginning of year		673,503		673,503	673,503		_
End of year	\$	635,750	\$	8,130	\$ -	\$	(8,130)

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Plan Maintenance Special Revenue Fund

	Budgeted	Amour	ıts		Actual	Variance with Final Budget Positive		
	Original	Final		Amounts		(Negative)		
REVENUES:								
	\$ -	\$	-	\$	29,021	\$	29,021	
Charges for services	139,486		139,486		214,117		74,631	
Investment income	 17,400		17,400		11,155		(6,245)	
Total revenues	 156,886		156,886		254,293		97,407	
EXPENDITURES:								
Community development	 52,300		344,731		125,348		219,383	
<b>Total Expenditures</b>	 52,300		344,731		125,348		219,383	
NET CHANGE IN FUND BALANCE	 104,586		(187,845)		128,945		316,790	
FUND BALANCE:								
Beginning of year	 1,661,815		1,661,815		1,661,815			
End of year	\$ 1,766,401	\$	1,473,970	\$	1,790,760	\$	316,790	

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Construction and Demolition Recycling Special Revenue Fund

		Budgeted	Amount			Actual	Variance with Final Budget Positive		
	(	Original		Final		Amounts		(Negative)	
REVENUES:									
Charges for services	\$	70,000	\$	70,000	\$	38,575	\$	(31,425)	
Investment income		12,000		12,000		8,556		(3,444)	
Total revenues		82,000		82,000		47,131		(34,869)	
EXPENDITURES:									
Public works		76,750		76,750		4,296		72,454	
<b>Total Expenditures</b>		76,750		76,750		4,296		72,454	
OTHER FINANCING SOURCES:									
Transfer out		(50,000)		(50,000)		(50,000)		-	
Total other financing sources		(50,000)		(50,000)		(50,000)			
NET CHANGE IN FUND BALANCE	-	(44,750)		(44,750)		(7,165)		37,585	
FUND BALANCE:									
Beginning of year		749,382		749,382		749,382		-	
End of year	\$	704,632	\$	704,632	\$	742,217	\$	37,585	

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Technology Maintenance Special Revenue Fund

	 Budgeted	Actual	Fina	ance with al Budget ositive			
	Original Final		Α	Amounts		(Negative)	
REVENUES:							
Charges for services	\$ 90,722	\$	90,722	\$	100,343	\$	9,621
Investment income	2,200		2,200		1,128		(1,072)
Total revenues	 92,922		92,922		101,471		8,549
EXPENDITURES:							
Community development	115,618		115,618		97,634		17,984
<b>Total Expenditures</b>	 115,618		115,618		97,634		17,984
NET CHANGE IN FUND BALANCE	 (22,696)		(22,696)		3,837		26,533
FUND BALANCE:							
Beginning of year	 179,635		179,635		179,635	-	_
End of year	\$ 156,939	\$	156,939	\$	183,472	\$	26,533

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual SB 1186 Disability Access Special Revenue Fund

		Budgeted	Amounts		ļ	Actual	Fina	ance with  I Budget  ositive
	0	riginal	Final			Amounts		egative)
REVENUES:								
Charges for services	\$	4,000	\$	4,000	\$	6,023	\$	2,023
Investment income		100		100		144		44
<b>Total revenues</b>		4,100		4,100		6,167		2,067
EXPENDITURES:								
Community development		1,300		1,300		550		750
Total Expenditures		1,300		1,300		550		750
NET CHANGE IN FUND BALANCE		2,800		2,800		5,617		2,817
FUND BALANCE:								
Beginning of year		19,995		19,995		19,995		_
End of year	\$	22,795	\$	22,795	\$	25,612	\$	2,817

# City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Strong Motion Instrument Program (SMIP) Fee Special Revenue Fund For the fiscal year ended June 30, 2021

								nce with
		Budgeted	Amounts		A	ctual	Final Budget Positive	
	O	riginal	I	Final		nounts	(Negative)	
REVENUES:								
Charges for services	\$	990	\$	990	\$	1,384	\$	394
Investment income		110		110		47		(63)
Total revenues		1,100		1,100		1,431		331
EXPENDITURES:								
Community development		500		500		-		500
<b>Total Expenditures</b>		500		500				500
NET CHANGE IN FUND BALANCE		600		600		1,431		831
FUND BALANCE:								
Beginning of year		3,285		3,285		3,285		
End of year	\$	3,885	\$	3,885	\$	4,716	\$	831

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual CRV Grant Special Revenue Fund

	Budgeted	Amounts		A	Actual	Variance with Final Budget Positive		
	Original	Final		Amounts		(Negative)		
REVENUES:								
Investment income	\$ 100	\$	100	\$	61	\$	(39)	
Other	 8,500		8,500		8,441		(59)	
Total revenues	8,600		8,600		8,502		(98)	
EXPENDITURES:								
Public works	13,000		13,000		8,676		4,324	
<b>Total Expenditures</b>	 13,000		13,000		8,676		4,324	
NET CHANGE IN FUND BALANCE	 (4,400)		(4,400)		(174)		4,226	
FUND BALANCE:								
Beginning of year	12,425		12,425		12,425		_	
End of year	\$ 8,025	\$	8,025	\$	12,251	\$	4,226	

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Curbside Recycling Special Revenue Fund

								iance with
		Budgeted	S	I	Actual	Final Budget Positive (Negative)		
	(	Original		Final				mounts
REVENUES:								
Investment income	\$	1,800	\$	1,800	\$	1,303	\$	(497)
Other	,	19,800		19,800		-		(19,800)
Total revenues		21,600		21,600	-	1,303		(20,297)
<b>EXPENDITURES:</b>								
Public works	,	25,000		25,000		-		25,000
<b>Total Expenditures</b>		25,000		25,000				25,000
NET CHANGE IN FUND BALANCE		(3,400)		(3,400)		1,303		4,703
FUND BALANCE:								
Beginning of year		201,073		201,073		201,073		_
End of year	\$	197,673	\$	197,673	\$	202,376	\$	4,703

# Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Green Building Fee Special Revenue Fund

								ance with	
		Budgeted	l Amounts		A	ctual	Final Budget Positive		
	Original Final		An	Amounts		(Negative)			
REVENUES:									
Charges for services	\$	1,800	\$	1,800	\$	693	\$	(1,107)	
Investment income		60		60		36		(24)	
Total revenues		1,860		1,860	-	729		(1,131)	
EXPENDITURES:									
Community development		500		500		-		500	
<b>Total Expenditures</b>		500		500	-			500	
NET CHANGE IN FUND BALANCE		1,360		1,360		729		(631)	
FUND BALANCE:									
Beginning of year		4,517		4,517		4,517			
End of year	\$	5,877	\$	5,877	\$	5,246	\$	(631)	

# City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Measure W Special Revenue Fund For the fiscal year ended June 30, 2021

	Budgeted Amounts Original Final					Actual Amounts	Variance with Final Budget Positive (Negative)		
REVENUES:									
Sales and use taxes	\$	351,900	\$	351,900	\$	338,794	\$	(13,106)	
Investment income						2,105		2,105	
Total revenues		351,900		351,900		340,899		(11,001)	
NET CHANGE IN FUND BALANCE		351,900		351,900		340,899		(11,001)	
FUND BALANCE:									
Beginning of year		338,192		338,192		338,192		_	
End of year	\$	690,092	\$	690,092	\$	679,091	\$	(11,001)	

# City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Commercial Linkage Fee Special Revenue Fund For the fiscal year ended June 30, 2021

		Budgeted	Amount	s		Actual	Fin	riance with nal Budget Positive	
	(	Original		Final	A	mounts	(Negative)		
REVENUES:									
Charges for services	\$	968,000	\$	968,000		\$567,683	\$	(400,317)	
Investment income		<u>-</u>				1,231		1,231	
Total revenues		968,000		968,000		568,914		(399,086)	
NET CHANGE IN FUND BALANCE		968,000		968,000		568,914		(399,086)	
FUND BALANCE:									
Beginning of year				-		_		_	
End of year	\$	968,000	\$	968,000	\$	568,914	\$	(399,086)	

# City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Tenant Relocation Assistance Special Revenue Fund For the fiscal year ended June 30, 2021

								ance with
		Budgeted	Amounts		A	Actual		ositive
	Original Final			Aı	mounts	(Negative)		
REVENUES:								
Investment income	\$	-	\$	-	\$	160	\$	160
Other		_		-		95,753	1	95,753
Total revenues						95,913		95,913
NET CHANGE IN FUND BALANCE						95,913		95,913
FUND BALANCE:								
Beginning of year		_		_		_		_
End of year	\$		\$	_	\$	95,913	\$	95,913

# City of Foster City and Estero Municipal Improvement District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Levee Protection Planning & Improvements Debt Service Fund For the fiscal year ended June 30, 2021

	Budgeted	Amoun		Actual			
	 Original		Final	 Amounts	(	Negative)	
REVENUES:							
Property taxes	\$ 4,685,023	\$	4,685,023	\$ 4,572,219	\$	(112,804)	
Intergovernmental	-		-	14,052		14,052	
Investment income	 -			 33,034		33,034	
Total revenues	 4,685,023		4,685,023	 4,619,305		(65,718)	
EXPENDITURES:							
Debt service:							
Interest	 4,530,023		4,530,023	 1,516,623		3,013,400	
<b>Total Expenditures</b>	4,530,023		4,530,023	1,516,623		3,013,400	
REVENUES OVER							
(UNDER) EXPENDITURES	 155,000		155,000	 3,102,682		2,947,682	
OTHER FINANCING SOURCES (USES):							
Issuance of long term debt	 5,137,000		5,137,000	 6,835,167		1,698,167	
Total other financing sources (uses)	 5,137,000		5,137,000	6,835,167		1,698,167	
NET CHANGE IN FUND BALANCE	5,292,000		5,292,000	9,937,849		4,645,849	
FUND BALANCE:							
Beginning of year	 -		-	 -		-	
End of year	\$ 5,292,000	\$	5,292,000	\$ 9,937,849	\$	4,645,849	



# **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for the financing of goods and services provided by one department to other departments on a cost reimbursement basis. Internal Service Funds used at the City/District are listed below:

The *Vehicle Rental Fund* accounts for vehicle replacement, acquisition and maintenance service charges and the related billings to various departments.

The *Equipment Replacement Fund* accounts for equipment replacement, acquisition and the related billings to various departments.

The *Self-Insurance Fund* accounts for charges to the various departments for general liability, litigation and for the related premium billings and administrative costs.

The *Information Technology Fund* accounts for communication and information service acquisitions and maintenance service charges and the related billings to various departments.

The *Building Maintenance Fund* provides management, maintenance and daily inspection of all City/District buildings and equipment.

The Longevity Recognition Benefits Fund accounts for post-retirement benefit obligation to eligible employees represented by Foster City Police Officer's Association (FCPOA), the San Mateo County Firefighters, local 2400, International Association of Firefighters, and the non-represented Safety Management Employees.

The *PEMHCA Benefits Plan Fund* accounts for retiree medical benefit obligations due to the CalPERS' Public Employees' Medical and Hospital Cared Act medical benefits plan.

The *Compensated Absences Fund* accounts for the payout of compensated absences (vacation and sick leaves) to governmental fund employees upon separation of employment.



## **Combining Statement of Fund Net Position**

### **Internal Service Funds**

June 30, 2021

		Vehicle Rental	equipment	Se	If Insurance	nformation echnology
ASSETS						
Current assets:						
Cash and investments	\$	6,044,511	\$ 6,103,280	\$	1,397,489	\$ 5,869,261
Accounts receivable		-	16,378		-	700
Inventory		66,887	 42,163		<del>-</del>	 <del>-</del>
Total current assets		6,111,398	 6,161,821		1,397,489	 5,869,961
Noncurrent assets:						
Capital assets:		21 522	706			
Non-depreciable		31,523	796		-	-
Depreciable		1,407,680	2,090,560		-	-
Depreciable - Intangible		1 420 202	 166,050		-	 
Total noncurrent assets		1,439,203	 2,257,406		1 207 100	5.000.001
Total assets		7,550,601	 8,419,227		1,397,489	5,869,961
DEFERRED OUTFLOW OF RESOURCES						
Related to Pension		150,128	-		-	247,341
Related to OPEB		23,485	 		-	35,298
Total deferred outflows of resources		173,613				 282,639
LIABILITIES						
Current liabilities:						
Accounts payable		5,480	2,329		18,287	14,465
Accrued payroll		15,913	-		-	27,839
Claims liability		-	-		86,000	-
Compensated absences - current portion		15,010	-		-	31,368
Other liability - current portion		-	-		-	-
Total current liabilities		36,403	2,329		104,287	73,672
Noncurrent liabilities:			 		<u> </u>	 
Compensated absences		20,121	-		_	74,785
Total OPEB liability		175,184	-		_	262,149
Net Pension Liability		1,066,640	-		_	1,184,512
Other liability-noncurrent portion		-	-		-	_
Total noncurrent liabilities		1,261,945				1,521,446
Total liabilities	-	1,298,348	 2,329		104,287	1,595,118
	-	, ,	 			
DEFERRED INFLOW OF RESOURCES		48,590				73,005
Related to OPEB		40,390	 			 73,003
Total deferred inflows of resources		48,590	 			 73,005
NET POSITION						
Net investment in capital assets		1,439,203	2,257,406		-	-
Unrestricted		4,938,073	 6,159,492		1,293,202	4,484,477
Total net position	\$	6,377,276	\$ 8,416,898	\$	1,293,202	\$ 4,484,477

Building Maintenance	Longevity Recognition Benefits	РЕМНСА	Compensated Absences	Total
\$ 8,166,200	\$ 2,492,351	\$ 6,027,317	\$ 3,149,386	\$ 39,249,795
91,411	-	- 0,027,517	- 5,115,500	108,489
	<u> </u>			109,050
8,257,611	2,492,351	6,027,317	3,149,386	39,467,334
-	-	-	-	32,319
-	-	-	-	3,498,240
	-			3,696,609
8,257,611	2,492,351	6,027,317	3,149,386	43,163,943
		******		
230,784	_	_	_	628,253
23,485	_	_	-	82,268
254,269				710,521
84,450	-	-	-	125,011
25,859	-	-	-	69,611
-	-	-	-	86,000
36,369	-	-	-	82,747
31,466				31,466
178,144				394,835
57,598	-	-	-	152,504
175,182	-	-	-	612,515
1,321,194	-	-	-	3,572,346
97,021				97,021
1,650,995				4,434,386
1,829,139			<del>-</del>	4,829,221
48,589				170,184
48,589				170,184
-	-	-	-	3,696,609
6,634,152	2,492,351	6,027,317	3,149,386	35,178,450
\$ 6,634,152	\$ 2,492,351	\$ 6,027,317	\$ 3,149,386	\$ 38,875,059

### City of Foster City and Estero Municipal Improvement District Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds

	 Vehicle Rental	quipment	Sel	f Insurance	nformation
OPERATING REVENUES:					
Charges for services	\$ 1,646,073	\$ 518,638	\$	530,796	\$ 2,130,749
Total operating revenues	 1,646,073	518,638		530,796	2,130,749
OPERATING EXPENSES:					
Personnel	510,645	-		-	837,017
Repairs and maintenance	295,826	5,958		-	542,122
General and administration	196,200	-		-	228,102
Depreciation	284,223	313,664		-	-
Contractual services	3,842	-		51,852	2,475
Insurance	69,004	-		549,143	-
Total operating expenses	1,359,740	319,622		600,995	1,609,716
OPERATING INCOME (LOSS)	 286,333	199,016		(70,199)	521,033
NONOPERATING REVENUES (EXPENSES):					
Gain (loss) on disposal of capital assets	19,611	(4,843)		-	-
Investment income (expense)	7,439	3,261		687	7,206
Miscellaneous	-	16,378		-	30,692
Total nonoperating revenues (expenses)	27,050	14,796		687	37,898
INCOME (LOSS) BEFORE					
CONTRIBUTIONS AND TRANSFERS	 313,383	 213,812		(69,512)	 558,931
CONTRIBUTIONS AND TRANSFERS:					
Capital contributions	-	65,229		-	-
Transfers in	-	17,409		-	-
Transfers out	 	 (400,000)			(17,409)
Total contributions and transfers	-	(317,362)		-	(17,409)
Changes in Net Position	313,383	(103,550)		(69,512)	541,522
NET POSITION:					
Beginning of the year	 6,063,893	 8,520,448		1,362,714	 3,942,955
End of the year	\$ 6,377,276	\$ 8,416,898	\$	1,293,202	\$ 4,484,477

	mpensated	Cor			ecognition	Re	Building	I
Total	Absences	A	ЕМНСА	Pl	Benefits	1	intenance	Ma
£ 0.074.214	427.212 P	ø.	104.570	¢.	224.160	¢.	2 202 006	e
\$ 8,974,214		\$	194,579	\$	224,160	\$	3,302,006	\$
8,974,214	427,213		194,579		224,160		3,302,006	
2,553,223	71,312		162,313		181,865		790,071	
1,171,729	-		-		-		327,823	
1,202,292	-		_		-		777,990	
597,887	-		-		-		-	
440,285	-		4,613		2,790		374,713	
618,147	-		-		-		-	
6,583,563	71,312		166,926		184,655		2,270,597	
2,390,651	355,901		27,653		39,505		1,031,409	
14,768	-		-		-		-	
89,346	4,226		38,735		15,920		11,872	
163,981	-		-		-		116,911	
268,095	4,226		38,735		15,920		128,783	
2,658,746	360,127		66,388		55,425		1,160,192	
65,229	-		-		-		-	
17,409 (617,409)	-		-		-		(200,000)	
(534,771)							(200,000)	
2,123,975	360,127		66,388		55,425		960,192	
36,751,084	2,789,259		5,960,929		2,436,926		5,673,960	
20,721,004	-,, -,-,		2,200,222		-,,,,,		2,0,3,000	

### **Combining Statement of Cash Flows**

**Internal Service Funds** 

		Vehicle Rental		Equipment eplacement	Sel	If Insurance		nformation echnology
CASH FLOWS FROM OPERATING ACTIVITIES: Cash received from inter-departmental charges Cash payments to suppliers for goods and services Cash payments to employees for services Cash received from others	\$	1,646,073 (608,266) (453,806)	\$	502,260 (3,629) - 16,378	\$	530,796 (532,708)	\$	2,130,049 (769,838) (823,619) 30,692
Net cash provided (used) by operating activities		584,001		515,009		(1,912)		567,284
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Transfers received Transfer paid		- -		17,409 (400,000)		- -		- (17,409)
Net cash provided (used) by noncapital financing activities				(382,591)				(17,409)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets		5,181		(141,269)		<u>-</u> _		<u>-</u> _
Net cash provided (used) by capital and related financing activities		5,181		(141,269)				
CASH FLOWS FROM INVESTING ACTIVITIES: Interest received on investments		7,439		3,261		687		7,206
Net cash provided (used) by investing activities		7,439		3,261		687		7,206
Net increase (decrease) in cash and cash equivalents		596,621		(5,590)		(1,225)		557,081
CASH AND CASH EQUIVALENTS: Beginning of year		5,447,890		6,108,870		1,398,714		5,312,180
End of year	\$	6,044,511	\$	6,103,280	\$	1,397,489	\$	5,869,261
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:  Operating income (loss)	\$	286,333	\$	199,016	\$	(70,199)	\$	521,033
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	Ψ	200,333	Ψ	177,010	y .	(70,133)	Ψ	321,033
Depreciation Miscellaneous revenues Changes in operating assets and liabilities: Decrease (increase) in:		284,223		313,664 16,378		-		30,692
Accounts receivable Deposit and prepaid items		- 657		(16,378)		-		(700)
Inventory Deferred outflow of resources		(20,930) (76,432)		-		-		(90,753)
Increase (decrease) in: Accounts payable Accrued payroll		(23,121) 1,256		2,329		18,287		2,861 834
Claims liability Compensated absences Total OPEB liability		15,017 (1,868)		- - -		50,000		15,818 (2,808)
Net pension liability Other liability Deferred inflow of resources		128,258 - (9,392)		- -		-		99,390 - (9,083)
Total adjustments		297,668		315,993		68,287		46,251
Net cash provided (used) by operating activities	\$	584,001	\$	515,009	\$	(1,912)	\$	567,284
NONCASH CAPITAL AND RELATED		/		- /				., .
FINANCING TRANSACTIONS:								
Capital contributions	\$		\$	65,229	\$		\$	
Total noncash capital and related financing transaction	\$		\$	65,229	\$	<del></del>	\$	
i otai noneasu capitai anu reisteu illisheng ti sussetuon	φ		Ψ	03,443	Ψ		Ψ	

Naintenance   Benefits   PEMHCA   Absences   Total		Building	R	Longevity				ompensated		
(1,523,252)         (2,790)         (4,613)         -         (3,445,096)           (783,286)         (181,865)         (162,313)         (71,312)         (2,476,201)           116,911         -         -         -         163,981           1,027,144         39,505         27,653         355,901         3,114,585           -         -         -         -         (617,409)           (200,000)         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         -         -         -         -         -         -         -         -         -         -<	M	laintenance		Benefits		РЕМНСА		Absences		Total
(1,523,252)         (2,790)         (4,613)         -         (3,445,096)           (783,286)         (181,865)         (162,313)         (71,312)         (2,476,201)           116,911         -         -         -         163,981           1,027,144         39,505         27,653         355,901         3,114,585           -         -         -         -         (617,409)           (200,000)         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         -         -         -         -         -         -         -         -         -         -<	¢.	2 217 771	Ф.	224.160	Φ.	104.570	•	427.212	Ф	0.071.001
(783,286)         (181,865)         (162,313)         (71,312)         (2,47c,201)           116,911         -         -         -         163,981           1.027,144         39,505         27,653         355,901         3,114,585           -         -         -         -         -         (617,409)           (200,000)         -         -         -         (617,409)           (200,000)         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -	\$		\$		\$		\$	427,213	\$	
116,911								-		
1,027,144				(181,865)		(162,313)		(71,312)		
17,409		116,911		-		-		-		163,981
(200,000)         -         -         -         (600,000)           -         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         -         (136,088)           -<		1,027,144		39,505		27,653		355,901		3,114,585
(200,000)         -         -         -         (600,000)           -         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         -         (136,088)           -<										
(200,000)         -         -         -         (600,000)           -         -         -         -         (600,000)           -         -         -         -         (136,088)           -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         (136,088)           -         -         -         -         -         -         (136,088)           -<										
(200,000)         .         .         .         .         (600,000)           .		-		-		-		-		
-         -         -         -         (136,088)           -         -         -         -         (136,088)           11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)         -         -         -         597,887           \$ (16,911)         -         -         -         657           \$ (88,329)         -         -         (102,313)         -         657           \$ (42,726)         -         -         (20,930)         (88,329)         -         -         (20,930)           \$ (42,726)         -         -         -         -         2,567         -         -         -         2,567         -         -         -         -         -         -         -         -         -         -         - <t< td=""><td></td><td>(200,000)</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>(617,409)</td></t<>		(200,000)								(617,409)
11,872         15,920         38,735         4,226         89,346           11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)		(200,000)				-		-		(600,000)
11,872         15,920         38,735         4,226         89,346           11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)										
11,872         15,920         38,735         4,226         89,346           11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)										
11,872         15,920         38,735         4,226         89,346           11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)										
11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)         (102,313)         (20,330)         667           \$ (88,329)         (20,536)         (88,329)         (20,536)           \$ (42,726)         (20,536)         477         (25,567)           \$ (1,638)         (30,000)         16,794         350,000           \$ (1,868)         352,506         (28,844)           \$ (16,6303)         723,934           \$ 1,027,144         \$ 39,505         \$ 2,7,653         \$ 355,901         \$ 3,114,585		-		-		-		-		(136,088)
11,872         15,920         38,735         4,226         89,346           839,016         55,425         66,388         360,127         2,467,843           7,327,184         2,436,926         5,960,929         2,789,259         36,781,952           \$ 8,166,200         \$ 2,492,351         \$ 6,027,317         \$ 3,149,386         \$ 39,249,795           \$ 1,031,409         \$ 39,505         \$ 27,653         \$ 355,901         \$ 2,390,651           \$ (85,235)         (102,313)         (20,330)         667           \$ (88,329)         (20,536)         (88,329)         (20,536)           \$ (42,726)         (20,536)         477         (25,567)           \$ (1,638)         (30,000)         16,794         350,000           \$ (1,868)         352,506         (28,844)           \$ (16,6303)         723,934           \$ 1,027,144         \$ 39,505         \$ 2,7,653         \$ 355,901         \$ 3,114,585										
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11,872										
11,872										
839,016       55,425       66,388       360,127       2,467,843         7,327,184       2,436,926       5,960,929       2,789,259       36,781,952         \$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651		11,872		15,920		38,735		4,226		89,346
7,327,184       2,436,926       5,960,929       2,789,259       36,781,952         \$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651         597,887         116,911       163,981         (85,235)       657         (20,930)         (88,329)       (20,930)         (88,329)       (20,930)         (42,726)       2,567         2,567         50,000         16,794       50,000         16,794       16,544         124,858       1352,506         (28,844)       723,934         (4,265)       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		11,872		15,920		38,735		4,226		89,346
7,327,184       2,436,926       5,960,929       2,789,259       36,781,952         \$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651         597,887         116,911       163,981         (85,235)       657         (20,930)         (88,329)       (20,930)         (88,329)       (20,930)         (42,726)       2,567         2,567         50,000         16,794       50,000         16,794       16,544         124,858       1352,506         (28,844)       723,934         (4,265)       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585										
\$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651         -       -       -       -       597,887         116,911       -       -       -       -       163,981         (85,235)       -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       -       2,567         -       -       -       -       2,567       -       -       2,567         -       -       -       -       -       50,000       -       -       47,629       -       -       -       47,629       - </td <td></td> <td>839,016</td> <td></td> <td>55,425</td> <td></td> <td>66,388</td> <td></td> <td>360,127</td> <td></td> <td>2,467,843</td>		839,016		55,425		66,388		360,127		2,467,843
\$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651         -       -       -       -       597,887         116,911       -       -       -       -       163,981         (85,235)       -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       -       2,567         -       -       -       -       2,567       -       -       2,567         -       -       -       -       -       50,000       -       -       47,629       -       -       -       47,629       - </td <td></td>										
\$ 8,166,200       \$ 2,492,351       \$ 6,027,317       \$ 3,149,386       \$ 39,249,795         \$ 1,031,409       \$ 39,505       \$ 27,653       \$ 355,901       \$ 2,390,651         -       -       -       -       597,887         116,911       -       -       -       -       163,981         (85,235)       -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       -       2,567         -       -       -       -       2,567       -       -       2,567         -       -       -       -       -       50,000       -       -       47,629       -       -       -       47,629       - </td <td></td>										
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597,887  116,911 163,981  (85,235) (102,313)  657  (20,930)  (88,329) (255,514)  (42,726) (42,370)  477 2,567  50,000  16,794 50,000  16,794 47,629  (1,868) (6,544)  124,858 (6,544)  124,858 (28,844)  (16,303) (28,844)  (16,303) (34,778)  (4,265) (34,778)  (4,265) 723,934  \$ 1,027,144 \$ 39,505 \$ 27,653 \$ 355,901 \$ 3,114,585	\$	8,166,200	\$	2,492,351	\$	6,027,317	\$	3,149,386	\$	39,249,795
597,887  116,911 163,981  (85,235) (102,313)  657  (20,930)  (88,329) (255,514)  (42,726) (42,370)  477 2,567  50,000  16,794 50,000  16,794 47,629  (1,868) (6,544)  124,858 (6,544)  124,858 (28,844)  (16,303) (28,844)  (16,303) (34,778)  (4,265) (34,778)  (4,265) 723,934  \$ 1,027,144 \$ 39,505 \$ 27,653 \$ 355,901 \$ 3,114,585	· ·	_				_				_
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597,887  116,911 163,981  (85,235) (102,313)  657  (20,930)  (88,329) (255,514)  (42,726) (42,370)  477 2,567  50,000  16,794 50,000  16,794 47,629  (1,868) (6,544)  124,858 (6,544)  124,858 (28,844)  (16,303) (28,844)  (16,303) (34,778)  (4,265) (34,778)  (4,265) 723,934  \$ 1,027,144 \$ 39,505 \$ 27,653 \$ 355,901 \$ 3,114,585										
116,911       -       -       -       163,981         (85,235)       -       -       -       (102,313)         -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       50,000         16,794       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       -       65,544         124,858       -       -       -       352,506         (28,844)       -       -       -       -       (34,778)         (4,265)       -       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585	\$	1,031,409	\$	39,505	\$	27,653	\$	355,901	\$	2,390,651
116,911       -       -       -       163,981         (85,235)       -       -       -       (102,313)         -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       50,000         16,794       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       -       65,544         124,858       -       -       -       352,506         (28,844)       -       -       -       -       (34,778)         (4,265)       -       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585										
116,911       -       -       -       163,981         (85,235)       -       -       -       (102,313)         -       -       -       -       657         -       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       50,000         16,794       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       -       65,544         124,858       -       -       -       352,506         (28,844)       -       -       -       -       (34,778)         (4,265)       -       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585										
(85,235)       -       -       -       (102,313)         -       -       -       657         -       -       -       (20,930)         (88,329)       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		-		-		-		-		
-       -       -       -       657         -       -       -       (20,930)         (88,329)       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		116,911		-		-		-		163,981
-       -       -       -       657         -       -       -       (20,930)         (88,329)       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585										
-       -       -       -       657         -       -       -       (20,930)         (88,329)       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585										
-       -       -       -       (20,930)         (88,329)       -       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		(85,235)		-		-		-		
(88,329)       -       -       -       (255,514)         (42,726)       -       -       -       (42,370)         477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       332,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		-		-		-		-		657
(42,726)       -       -       (42,370)         477       -       -       2,567         -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		-		-		-		-		
477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       -       352,506         (28,844)       -       -       -       -       (28,844)         (16,303)       -       -       -       -       723,934         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585         \$       -       \$       -       \$       65,229		(88,329)		-		-		-		(255,514)
477       -       -       -       2,567         -       -       -       -       50,000         16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       -       352,506         (28,844)       -       -       -       -       (28,844)         (16,303)       -       -       -       -       723,934         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585         \$       -       \$       -       \$       65,229										
16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       -       723,934         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585				-		-		-		(42,370)
16,794       -       -       -       47,629         (1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		477		-		-		-		2,567
(1,868)       -       -       -       (6,544)         124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585		-		-		-		-		50,000
124,858       -       -       -       352,506         (28,844)       -       -       -       (28,844)         (16,303)       -       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585         \$       -       \$       -       \$       65,229		16,794		-		-		-		47,629
(28,844)       -       -       -       (28,844)         (16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585         \$       -       \$       -       \$       65,229				-		-		-		(6,544)
(16,303)       -       -       -       (34,778)         (4,265)       -       -       -       723,934         \$ 1,027,144       \$ 39,505       \$ 27,653       \$ 355,901       \$ 3,114,585         \$       -       \$       -       \$       65,229		124,858		-		-		-		352,506
(4,265)     -     -     723,934       \$ 1,027,144     \$ 39,505     \$ 27,653     \$ 355,901     \$ 3,114,585       \$ -     \$ -     \$ -     \$ 65,229		(28,844)		-		-		-		(28,844)
\$     1,027,144     \$     39,505     \$     27,653     \$     355,901     \$     3,114,585       \$     -     \$     -     \$     -     \$     65,229		(16,303)		-		-		-		(34,778)
\$     1,027,144     \$     39,505     \$     27,653     \$     355,901     \$     3,114,585       \$     -     \$     -     \$     -     \$     65,229		(4,265)		-				-		723,934
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### STATISTICAL SECTION

Economic Conditions Reporting: The Statistical Section - an amendment of NCGA Statement 1. The statement is intended to improve understanding what the information in the Basic Financial Statements, Notes, and Required Supplementary Information says:

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City/District's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the City/District's most significant local revenue sources.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City/District's current level of outstanding debt and the ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City/District's financial activities take place.

### **Operating Information**

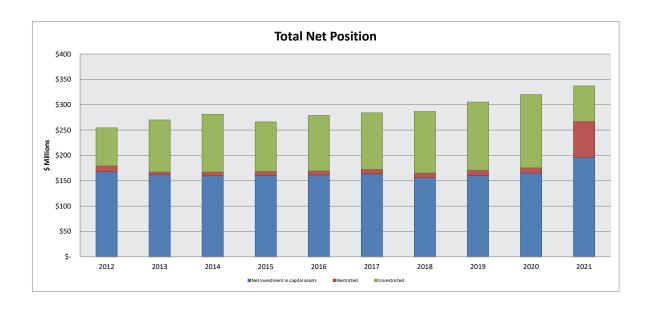
These schedules contain service data to help the reader understand how the information in the City/District's financial report relates to the services the City/District provides and the activities it performs.

Note: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant years.

### City of Foster City and Estero Municipal Improvement District Net Position by Component Last Ten Fiscal Years

(Accrual basis of accounting)

						Fiscal Yea	ır				
		2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Governmental activities	e	107 205 814 - 6	102,503,211 \$	102,532,106 \$	105,458,244 \$	105,267,654 \$	104,241,497 \$	104 266 565 - 8	102,668,101 \$	102,819,233 \$	129,905,492
Net investment in capital assets Restricted Unrestricted	3	106,295,814 \$ 11,760,967 50,530,026	5,488,986 75,633,529	7,528,560 82,551,190	7,666,923 68,977,993	8,164,308 79,035,368	8,875,532 83,096,489	104,366,565 \$ 9,353,747 82,200,472	10,389,000 95,333,932	102,819,233 \$ 10,601,909 102,269,338	71,387,356 22,213,233
Total governmental activities net position	\$	168,586,807 \$	183,625,726 \$	192,611,856 \$	182,103,160 \$	192,467,330 \$	196,213,518 \$	195,920,784 \$	208,391,033 \$	215,690,480 \$	223,506,081
Business-type activities											
Net Investment in capital assets	\$	61,458,480 \$	59,384,377 \$	57,308,122 \$	55,371,422 \$	56,208,645 \$	59,464,204 \$	51,691,503 \$	57,834,914 \$	62,401,864 \$	66,148,527
Restricted Unrestricted		24,362,221	26,947,956	31,262,566	28,654,572	30,219,485	28,425,170	39,096,553	38,964,497	41,885,954	47,396,460
Total business-type activities net position	\$	85,820,701 \$	86,332,333 \$	88,570,688 \$	84,025,994 \$	86,428,130 \$	87,889,374 \$	90,788,056 \$	96,799,411 \$	104,287,818 \$	113,544,987
Primary government											
Net Investment in capital assets	\$	167,754,294 \$	161,887,588 \$	159,840,228 \$	160,829,666 \$	161,476,299 \$	163,705,701 \$	156,058,068 \$	160,503,015 \$	165,221,097 \$	196,054,019
Restricted Unrestricted		11,760,967 74,892,247	5,488,986 102,581,485	7,528,560 113,813,756	7,666,923 97,632,565	8,164,308 109,254,853	8,875,532 111,521,659	9,353,747 121,297,025	10,389,000 134,298,429	10,601,909 144,155,292	71,387,356 69,609,693
Total primary government net position	\$	254,407,508 \$	269,958,059 \$	281,182,544 \$	266,129,154 \$	278,895,460 \$	284,102,892 \$	286,708,840 \$	305,190,444 \$	319,978,298 \$	337,051,068



# City of Foster City and Estero Municipal Improvement District Changes in Net Position

### **Last Ten Fiscal Years**

(Accrual basis of accounting)

	2012		2012		2014		2015		Fisca	Yea			2010		2010		2020		2021
Expenses	<u>2012</u>		<u>2013</u>		<u>2014</u>		2015		<u>2016</u>		<u>2017</u>		2018		2019		<u>2020</u>		<u>2021</u>
Governmental activities:																			
General government	\$ 3,596,5	on s	3,514,037		3,794,112		3,557,955	9	4,308,710	ç	5,042,007	ç	5,789,051		6,060,023	•	6,702,456	•	6,088,43
Police	9,393,1		9,316,093	Ψ	9,580,196	J	9,853,153	3	10,438,938	Ф	11,226,563	Ψ	14,100,954	J	15,022,253	J	15,697,931	3	14,797,43
Fire	8,222,3		7,685,722		7,756,948		8,301,670		7,929,490		8,789,853		10,801,237		11,033,747		11,035,146		11,287,60
Public works	5,253,0		5,718,340		4,353,289		4,650,758		4,335,309		4,760,961		5,707,187		5,430,742		5,376,875		4,575,34
Community development	2,215,1		2,078,968		1,965,069		2,176,539		2,417,650		2,590,742		3,073,843		2,907,622		2,980,907		3,254,32
Parks and recreation	7,978,5		8,387,726		8,516,392		8,808,422		8,750,077		10,085,864		10,777,390		11,096,170		11,256,138		10,678,37
Interest on long-term debt	7,570,5	-	- 0,507,720		0,510,552		- 0,000,122		-		-		-						1,516,62
Total governmental activities expenses	36,658,8	26	36,700,886		35,966,006		37,348,497		38,180,174		42,495,990		50,249,662		51,550,557		53,049,453		52,198,14
Business-type activities:																			
Water	9,782,3	0.4	10,336,188		9,846,110		10,596,613		11,824,224		13,398,161		14,599,582		14,074,075		14,978,448		14,711,672
Wastewater	5,909,1		6,554,771		6,412,706		7,140,529		6,356,799		7,166,712		7,722,767		8,151,224		7,876,915		8,203,42
Public transportation	201,6		0,554,771		0,412,700		7,140,327		0,550,777		7,100,712		7,722,707		0,131,224		7,070,713		0,203,42
Total business-type activities expenses	15,893,2		16,890,959	_	16,258,816		17,737,142		18,181,023		20,564,873		22,322,349	_	22,225,299		22,855,363		22,915,09
Total primary government expenses	\$ 52,552,0		53,591,845	\$	52,224,822	s	55,085,639	s	56,361,197	\$	63,060,863	\$	72,572,011	\$	73,775,856	s	75,904,816	s	75,113,24
														-				_	
Program Revenues																			
Governmental activities:																			
Charges for services:																			
Public works	\$ 115,0	60 \$	185,606	s	259,277	s	192,974	s	264,579	s	254,169	s	367,879	s	213,086	s	179,837	s	162,10
Parks and recreation	1,082,2		1,065,366	-	4,430,943	-	4,374,455	-	1,473,738	-	2,358,600	-	1,853,153	-	3,697,450	-	1,520,574	-	409,41
Other activities	2,420,6		1,755,523		3,626,944		4,586,595		4,589,520		5,919,975		6,066,430		4,173,106		3,409,238		4,074,12
Operating grants and contributions	1,483,9 449,9		1,479,057 938,348		1,471,641 1,374,066		2,655,353 709,800		3,137,709 290,669		1,262,548 586,884		1,236,057		1,136,501		1,302,269 979,700		1,572,22 1,347,46
Capital grants and contributions				_		_	12,519,177	_		_		_	2,218,653	_	1,115,882	_		_	
Total governmental activities program revenues	5,551,8	40	5,423,900	_	11,162,871	-	12,319,1//	_	9,756,215	_	10,382,176	-	11,742,172	_	10,336,025	-	7,391,618	_	7,565,33
Business-type activities:																			
Charges for services:																			
Water	10,328,4	67	10,495,752		10,550,591		10,230,148		11,635,584		12,574,363		14,833,965		15,382,698		16,552,780		17,678,89
Wastewater	7,509,2	81	6,970,730		7,400,022		7,921,198		8,464,663		9,168,192		10,723,302		12,121,747		13,649,963		15,690,00
Other activities	7,3	17			-		-		-		-		-		-		-		
Operating grants and contributions	100,7						_		-		-		-		_		-		
Capital grants and contributions		-	19,305		-		26,991		71,315		32,174		8,741		5,557		21,216		44
Total business-type activities program revenues	17,945,8	21	17,485,787		17,950,613		18,178,337		20,171,562		21,774,729		25,566,008		27,510,002		30,223,959		33,369,35
Total primary government program revenues	\$ 23,497,6		22,909,687	\$	29,113,484	s	30,697,514	s	29,927,777	\$	32,156,905	\$	37,308,180	\$	37,846,027	S	37,615,577	S	40,934,68
Net (Expense)/Revenue																			
Governmental activities	\$ (31,106,9	86) \$	(31,276,986)	\$	(24,803,135)	\$	(24,829,320)	S	(28,423,959)	\$	(32,113,814)	\$	(38,507,490)	\$	(41,214,532)	\$	(45,657,835)	S	(44,632,81
Business-type activities	2,052,5	81	594,828		1,691,797		441,195		1,990,539		1,209,856		3,243,659		5,284,703		7,368,596		10,454,26
Total primary government net expense	\$ (29,054,4	05) \$	(30,682,158)	<u>\$</u>	(23,111,338)	\$	(24,388,125)	S	(26,433,420)	\$	(30,903,958)	\$	(35,263,831)	\$	(35,929,829)	S	(38,289,239)	S	(34,178,55
General Revenues and Other Changes in Net Position																			
Governmental activities:																			
Taxes																			
Property taxes	\$ 19,140,4	35 \$	22,850,306	\$	22,618,342	s	22,824,950	s	25,042,950	\$	27,249,762	\$	29,697,500	\$	33,612,508	s	35,186,668	s	41,633,11
Franchise taxes	1,122,8	47	1,227,976		1,235,085		1,135,666		1,182,060		1,190,454		1,178,643		1,151,822		1,213,162		1,185,30
Sales taxes	4,853,3		4,413,470		3,684,963		3,955,873		3,892,638		3,780,217		4,141,017		4,513,774		4,424,946		4,073,47
Other taxes	2,596,0		3,090,178		3,524,950		4,660,905		4,853,059		5,011,598		5,628,469		6,570,639		5,559,014		2,922,41
Payments in lieu of taxes	2,5,0,0	-	5,070,170		3,521,550		1,000,700		1,055,055		5,011,570		3,020,103		0,570,055		5,555,611		2,722,11
The state of the s	2 221 0	07	1.520.026		2 (00 040		2 256 701		2 907 214		2 497 712		2 901 009		7 240 714		5 (72 200		2 101 90
Investment earnings	2,331,0	07	1,539,026		3,688,849		2,256,791		2,807,314		2,487,713		2,801,998		7,340,714		5,672,389		2,191,80
Gain (loss) on JPA investment		-	-		-		-		-						84,643		663,404		(1,54
Gain on sale of capital assets		-	-		-		-		-		37,071		101,798		(22,309)		-		
Miscellaneous	210,1		19,494,949		405,586		30,088,299		1,010,108		134,187		316,522		124,124		237,699		443,85
Transfers	(60,5		-	_	-	_		_	-	_	-	_	162,674	_	308,866	_	-	_	## 110 11
Total governmental activities	30,193,3	73	52,615,905		35,157,775	_	64,922,484		38,788,129	_	39,891,002	_	44,028,621		53,684,781		52,957,282		52,448,41
Business-type activities:																			
Property Tax		-	-		-		-		-		-		-		-		-		
Investment earnings	292,2	58	(141,502)	)	459,090		319,633		350,091		154,770		277,627		984,386		81,433		(1,247,73
Loss on sales of capital assets		-							-		(7,860)		(479)		-		(10,665)		
Miscellaneous	36,9	75	58,306		87,468		94,246		61,506		104,478		125,512		51,132		49,043		50,64
Transfers	60,5		-		-		-		-		-		(162,674)		(308,866)		-		
Total business-type activities	389,7	34	(83,196)	)	546,558		413,879		411,597		251,388		239,986		726,652		119,811		(1,197,09
Total primary government	\$ 30,583,1		52,532,709		35,704,333	S	65,336,363	s	39,199,726	\$	40,142,390	\$	44,268,607	\$	54,411,433	S	53,077,093	S	51,251,32
Extraordinary Items																			
Governmental activities:																			
Extraordinary items	(16,350,0	52)	(6,300,000)	)	(1,368,510)		1,131,265		-		-				-		-		
Total governmental activities	(16,350,0		(6,300,000)		(1,368,510)		1,131,265	_		_		_		_		_		_	
Total primary government	\$ (16,350,0		(6,300,000)	_	(1,368,510)		1,131,265	5		\$		5		5		5		5	
rotal primary government	0,000,000) ب	<i>22)</i> 3	(0,300,000)		(110,600,1)	3	1,131,203	3		,		,		٥	<del></del>	3		3	
Change in Nat Desisters																			
Change in Net Position	e //20/2	(5) 0	15 030 010		0.007.100		41 004 400		10.264.150		7 777 100		E 501 101		10.470.040		7 200 4/5		7015
Governmental activities	\$ (17,263,6		15,038,919 511,632	\$	8,986,130 2,238,355	S	41,224,429 855,074	\$	10,364,170 2,402,136	\$	7,777,188 1,461,244	\$	5,521,131 3,483,645	\$	12,470,249 6,011,355	8	7,299,447 7,488,407	2	7,815,60 9,257,16
																			9.257.16
Business-type activities  Total primary government	2,442,3 \$ (14,821,3		15,550,551	_	11,224,485	_	42,079,503	_	12,766,306	_	9,238,432	_	9,004,776	_	18,481,604	_	14,787,854	_	17,072,77

### City of Foster City and Estero Municipal Improvement District Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

(Modified accrual basis of accounting)

						Fiscal	Year					
		2012	2013	2014	2015	2016		2017	2018	2019	2020	2021
Revenues			· <u></u> -								<del></del>	
Taxes	S	27,014,176 \$	30,807,783 \$	29,972,228 \$	30,968,962 \$	33,196,631	\$	35,378,834	\$38,848,086	\$43,986,723	\$44,477,091	\$48,326,501
Licenses, fees and permits		2,200,437	1,354,501	2,676,476	3,954,102	3,399,578		4,564,176	5,066,971	3,687,802	3,399,595	3,472,940
Fines and penalties		179,717	193,654	197,969	168,838	162,589		187,670	227,271	123,403	90,960	68,347
Charges for services		1,640,114	1,637,289	2,621,851	2,510,647	2,671,725		2,940,785	2,757,324	2,302,304	1,807,364	1,841,360
Special assessments		-	-	3,289,634	3,288,613	429,000		1,146,000	540,000	2,240,000	480,000	-
Intergovernmental		1,994,051	2,010,089	2,688,202	1,563,429	1,400,996		1,552,362	1,666,254	2,450,199	1,915,314	2,438,138
Investment earnings		1,814,301	907,101	2,252,482	2,273,291	2,345,939		1,978,805	2,330,691	6,489,694	4,719,935	2,052,552
Other revenues	_	436,977	1,178,203	794,640	2,882,967	4,394,357		1,961,964	3,838,427	1,464,509	1,500,190	1,650,893
Total revenues	_	35,279,773	38,088,620	44,493,482	47,610,849	48,000,815		49,710,596	55,275,024	62,744,634	58,390,449	59,850,731
Expenditures												
General government		2,980,808	2,980,817	3,174,115	3,162,004	3,738,875		4,599,220	4,633,199	4,995,310	5,944,704	6,779,021
Police		9,171,064	9,078,222	9,321,559	9,693,710	10,621,454		11,344,717	12,075,308	14,649,843	14,000,196	16,127,520
Fire		8,148,675	7,689,490	7,705,260	8,028,295	8,243,689		9,189,623	9,221,643	11,280,149	9,389,379	11,931,423
Public works		2,876,718	3,343,143	1,967,187	2,331,632	2,050,278		2,510,297	3,286,106	3,142,559	3,114,099	2,860,679
Community development		2,229,747	1,967,382	1,936,205	6,928,167	2,487,145		2,600,470	2,747,238	2,803,275	2,884,972	3,874,174
Parks and recreation		6,780,597	6,879,810	7,107,443	7,182,946	7,312,735		8,229,008	8,218,254	9,049,950	9,386,057	10,544,668
Capital outlay		3,384,339	1,201,432	4,382,435	6,483,904	3,880,749		3,491,142	3,932,684	5,312,860	4,747,124	32,503,065
Debt service		3,304,337	1,201,432	4,302,433	0,403,704	3,000,747		3,471,142	3,732,004	3,312,000	4,747,124	32,303,003
Interest												1,516,623
Total expenditures		35,571,948	33,140,296	35,594,204	43,810,658	38,334,925		41,964,477	44,114,432	51,233,946	49,466,531	86,137,173
Excess of revenues over (under) expenditures		(292,175)	4,948,324	8,899,278	3,800,191	9,665,890		7,746,119	11,160,592	11,510,688	8,923,918	(26,286,442)
Excess of revenues over (under) expenditures		(292,173)	4,740,324	0,077,278	3,000,191	9,003,890		7,740,119	11,100,392	11,510,088	6,923,916	(20,200,442)
Other Financing Sources (uses)												
Proceeds from sale of capital assets		-	1,332,190	1,344,924	30,485,503	546,293		564,315	582,930	602,160	622,025	642,545
Issuance of long term debt		-	-	-	-	-		-	-	-	-	91,835,167
Transfers in		7,729,944	958,867	1,209,449	752,646	1,588,591		3,200,511	2,255,488	4,338,841	5,978,262	8,012,976
Transfers out	_	(7,799,024)	(3,608,867)	(1,209,449)	(630,646)	(1,751,789)		(3,200,511)	(2,255,488)	(7,387,275)	(5,255,112)	(7,412,976)
Total other financing sources (uses)		(69,080)	(1,317,810)	1,344,924	30,607,503	383,095		564,315	582,930	(2,446,274)	1,345,175	93,077,712
Extraordinary Item												
Extraordinary loss		(16,350,052)	(6,300,000)	(1,368,510)	<u> </u>	<u>-</u>			<u> </u>			
Total extraordinary item		(16,350,052)	(6,300,000)	(1,368,510)								
Net change in fund balances	\$	(16,711,307) \$	(2,669,486) \$	8,875,692 \$	34,407,694 \$	10,048,985	S	8,310,434 \$	11,743,522 \$	9,064,414 \$	10,269,093 \$	66,791,270
Debt service as a percentage of noncapital expenditures		0.00%	0.00%	0.00%	0.00%	0.00%		0.00%	0.00%	0.00%	0.00%	2.91%

# City of Foster City and Estero Municipal Improvement District Fund Balances, Governmental Funds

### **Last Ten Fiscal Years**

(Modified accrual basis of accounting)

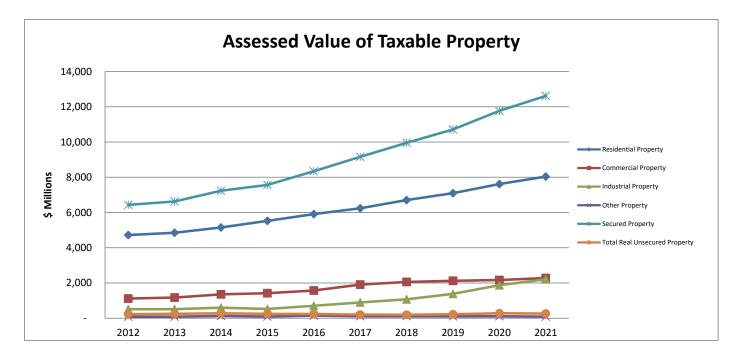
										Fisca	l Von									
		2012		2013		2014		2015		2016	i rea	2017		2018		2019		2020		2021
General Fund																				
Non-Spendable		32,448		34,769		36,126		31,380		39,730		48,595		56,029		48,231		19,415		18,475
Restricted		-		-		-		-		99,481		5,675		21,252		26,384		15,296		24,823
Committed		466,016		405,949		441,920		1,279,096		1,279,731		2,202,807		2,265,890		3,013,410		7,702,504		4,447,532
Assigned		964,536		510,417		676,878		619,948		138,174		28,093		125,010		8,240		-		-
Unassigned		20,272,893		19,025,588		23,746,768		30,303,100		39,628,699		43,397,590		50,980,152		52,180,181		50,858,876		52,979,962
Total general fund	\$	21,735,893	\$	19,976,723	\$	24,901,692	\$	32,233,524	\$	41,185,815	\$	45,682,760	\$	53,448,333	\$	55,276,446	\$	58,596,091	\$	57,470,792
All Other Governmental Funds																				
Non-Spendable		-		-		-		683		-		-		75		2,203		-		-
Restricted		10,357,852		4,546,308		7,227,787		7,263,706		7,685,968		8,003,371		8,542,352		9,314,094		9,901,721		71,105,763
Committed Unassigned		9,105,986		14,007,214		15,276,458		42,315,718		42,990,833		46,527,692 (40,773)		49,925,812		56,388,243		62,885,703 (133,436)		69,466,702 (1,908)
=	-		_	10.552.522	_		_	40.500.105	_		-		_		-		_		_	
Total all other governmental funds	\$	19,463,838	\$	18,553,522	\$	22,504,245	\$	49,580,107	\$	50,676,801	\$	54,490,290	\$	58,468,239	\$	65,704,540	\$	72,653,988	\$	140,570,557

# City of Foster City and Estero Municipal Improvement District Assessed Value of Taxable Property

### **Last Ten Fiscal Years**

(in thousands of dollars)

Fiscal Year					Total Real				Total Direct
Ended	Residential	Commercial	Industrial	Other	Secured	Unsecured	Total	Estimated	Tax
June 30,	Property	Property	Property	Property	Property	Property	Assessed	Full Market <sup>1</sup>	Rate <sup>2</sup>
									%
2012	4,721,378	1,116,185	512,381	83,466	6,433,410	226,067	6,659,477	6,659,477	0.28770
2013	4,851,575	1,174,781	514,770	84,880	6,626,006	250,130	6,876,136	6,876,136	0.28889
2014	5,150,785	1,356,302	600,059	129,427	7,236,573	278,889	7,515,462	7,515,462	0.22518
2015	5,524,789	1,420,944	527,049	92,869	7,565,651	248,396	7,814,047	7,814,047	0.22474
2016	5,909,653	1,573,865	707,140	150,091	8,340,749	237,511	8,578,260	8,578,260	0.22323
2017	6,240,204	1,910,182	898,130	112,187	9,160,703	206,769	9,367,472	9,367,472	0.22231
2018	6,704,861	2,059,294	1,074,561	113,666	9,952,382	200,384	10,152,766	10,152,766	0.22156
2019	7,096,609	2,125,413	1,385,304	105,123	10,712,449	225,163	10,937,612	10,937,612	0.22086
2020	7,613,917	2,168,754	1,872,191	110,446	11,765,308	280,863	12,046,171	12,046,171	0.23441
2021	8,037,085	2,280,491	2,211,821	89,233	12,618,630	265,823	12,884,453	12,884,453	0.23437



Source:

The HdL Company and San Mateo County Assessor 2011/12 - 2020/21 Combined Tax Rolls

Notes:

Thereafter, full cash value can be increased/decreased:

- a) to reflect annual inflation up to 2 percent; or
- b) to reflect fair market value at the time of ownership change; or
- c) to reflect fair value for new construction; or
- d) to reflect reassessed fair value after appeal.
- <sup>2</sup> California cities do not set their own direct tax rate. The state constitution establishes the rate at 1% and allocates a portion of that amount, by an annual calculation, to all the taxing entities within a tax rate area.

<sup>&</sup>lt;sup>1</sup> Article XIIIA, added to California Constitution by Proposition 13 in fiscal year 1978, fixed the base for valuation of property subject to taxes at the full cash value which appeared on the Assessor's 1976 assessment roll.

## City of Foster City and Estero Municipal Improvement District Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years

(Per \$100 of Assessed Value)

					Fiscal Y	l'ear				
Agency	2012	2013	<u>2014</u>	<u>2015</u>	2016	<u>2017</u>	2018	2019	2020	2021
Basic Levy <sup>1</sup>	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
Belmont Elementary	0.01970	0.01970	0.01830	0.01820	0.03620	0.03060	0.02780	0.02710	0.02050	0.02040
Belmont-Redwood Shores	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00520	0.00430	0.00410	0.00390
Foster City GO Bond	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.03600
Mid-Peninsula Regional Open Space	0.00000	0.00000	0.00000	0.00000	0.00080	0.00060	0.00090	0.00180	0.00160	0.00150
San Mateo Community College 2005 Series B	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00350	0.00370
San Mateo Foster City Elementary	0.03470	0.03380	0.04210	0.03880	0.04020	0.05460	0.05420	0.05300	0.04370	0.04620
San Mateo Junior College	0.01990	0.01940	0.01940	0.01900	0.02500	0.02470	0.02350	0.01750	0.02310	0.01760
San Mateo Union High	0.03830	0.03810	0.03550	0.04750	0.04660	0.04150	0.04330	0.04070	0.03850	0.04490
Sequoia Union High	0.03580	0.03560	0.03130	0.04330	0.04340	0.03910	0.03830	0.03650	0.03400	0.03150
Total Direct & Overlapping <sup>2</sup> Tax Rates	1.14840	1.14660	1.14660	1.16680	1.19220	1.19110	1.19320	1.18090	1.16900	1.20570
City's Share of 1% Levy Per Prop 133	0.25974	0.25974	0.25974	0.25974	0.25974	0.25974	0.25974	0.21971	0.23365	0.23366
General Obligation Debt Rate	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
Redevelopment Rate <sup>4</sup>	1.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
Total Direct Rate <sup>5</sup>	0.44624	0.44902	0.22518	0.22474	0.22323	0.22231	0.22156	0.22086	0.23441	0.23437

#### Notes:

'In 1978, California voters passed Proposition 13 which set the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of any voter approved bonds.

Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners.

3City's Share of 1% Levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. ERAF portion of the City's Levy has been subtracted where known.

\*Redevelopment Rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012/13 and years thereafter.

Total Direct Rate is the weighted average of all individual direct rates applied by the City/Agency preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For the purposes of this report, residual revenue is assumed to be distributed to the City/Agency in the same proportions as general fund revenue.

#### Source:

The HdL Company, 2011/12 - 2020/21 Direct and Overlapping Property Tax Rates Schedule San Mateo County Assessor 2011/12 -2020/21 Tax Rate Table

# City of Foster City and Estero Municipal Improvement District Principal Property Taxpayers Current Year and Ten Years Ago

		FY 2	2020/2021			FY 2	2011/2012	
<u>Taxpayer</u>		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
GILEAD SCIENCES INC	\$	2,536,132,893	1	19.68%	\$	413,069,021	1	6.20%
BMR LINCOLN CENTER LP	Ψ.	358,850,195	2	2.79%	Ψ	115,005,021	•	0.2070
HUDSON METRO CENTER LLC		348,864,031	3	2.71%				
VISA USA INC		267,072,483	4	2.07%				
TRUST PARKSIDE TOWERS CORPORATION		229,794,123	5	1.78%				
BEX FMCA LLC		196,156,804	6	1.52%				
AREOF VI US PILGRIM TRITON LLC		170,646,000	7	1.32%				
SF HILLSDALE 20102012 LLC		155,780,189	8	1.21%				
CV TRITON LLC		115,773,121	9	0.90%				
NORTHWESTERN MUTUAL LIFE		93,249,588	10	0.72%				
VISA INTERNATIONAL SERVICE ASSOCIATION						224,994,714	2	3.38%
SPK-METRO CENTER LLC						193,129,245	3	2.90%
APPLERA CORPORATION						152,622,454	4	2.29%
PARKSIDE TOWERS LP						129,000,000	5	1.94%
ELECTRONICS FOR IMAGING INC						78,240,239	6	1.17%
BRE PROPERTIES INC						73,946,659	7	1.11%
ESSEX HARBOR COVE APARTMENTS LP						72,300,348	8	1.09%
HINES VAF NO CALIFORNIA PROPERTIES LP						69,043,066	9	1.04%
BAYSIDE TOWERS INC						66,115,724	10	0.99%
Top Ten Total	_	4,472,319,427		34.71%		1,472,461,470		22.11%
City Total	\$	12,884,453,380			\$	6,659,477,367		

Source: The HdL Company and San Mateo County Assessor 2020/21 & 2011/12 Combined Tax Rolls and the SBE Non Unitary Tax Roll.

# City of Foster City and Estero Municipal Improvement District Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year	Taxes Levied	Collected w Fiscal Year o		Collections	Total Collecti	ons to Date
Ended June 30,	for the Fiscal Year <sup>1</sup>	Amount <sup>2</sup>	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy
2012	17,066,910	15,111,377	88.54%	(7,011)	15,104,366	88.50%
2013	17,614,023	17,312,886	98.29%	(45,095)	17,267,791	98.03%
2014	19,265,347	19,479,141	101.11% 3	(37,058)	19,442,083	100.92%
2015	20,152,567	20,126,637	99.87%	(11,207)	20,115,431	99.82%
2016	22,149,657	22,043,604	99.52%	(20,905)	22,022,699	99.43%
2017	24,188,847	23,973,655	99.11%	(1,320)	23,972,335	99.10%
2018	26,231,976	26,113,362	99.55%	(39,853)	26,073,509	99.40%
2019	28,275,807	29,782,771	105.33% 4	(14,773)	29,767,998	105.28%
2020	31,147,215	31,113,654	99.89%	(21,465)	31,092,189	99.82%
2021	33,307,478	34,471,265	103.49%	-	34,471,265	103.49%

#### **Notes:**

<sup>&</sup>lt;sup>1</sup> Information from County of San Mateo Controller's Office

<sup>&</sup>lt;sup>2</sup> Amount received after ERAF contribution

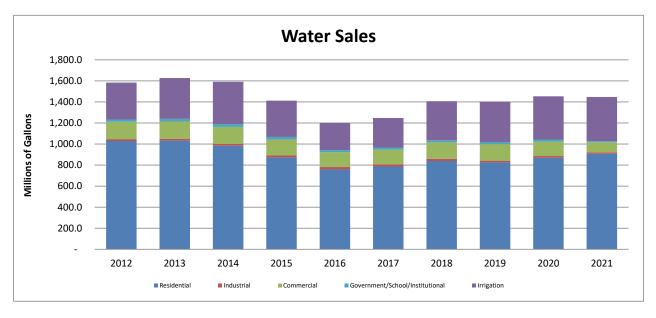
<sup>3</sup> Include \$350,463 from the dissolution of the Community Development Agency of Foster City as a result of AB1484.

<sup>&</sup>lt;sup>4</sup> San Mateo County Controller's Office changed the excess ERAF distribution. Included 45% excess ERAF amount distributed in August FY2019/2020.

# City of Foster City and Estero Municipal Improvement District Water Sales by Type of Customer Last Ten Fiscal Years

(in millions of gallons)

					Fiscal Ye	ar				
	2012	2013	2014	<u>2015</u>	<u>2016</u>	2017	2018	2019	2020	2021
Type of Customer										
Residential	1.029.2	1,032.1	984.3	873.0	758.5	786.8	838.9	825.4	870.0	907.0
Industrial	17.8	18.4	17.2	17.7	23.0	21.1	21.2	16.9	16.0	14.3
Commercial	164.3	163.8	161.2	151.1	140.0	138.9	156.0	157.2	136.7	95.1
Government/School/Institutional	21.3	24.9	27.4	25.9	20.6	20.2	20.6	20.5	20.8	11.3
Irrigation	351.1	388.0	401.4	344.6	258.4	280.4	370.1	384.0	410.1	419.1
Total	1,583.7	1,627.2	1,591.5	1,412.3	1,200.5	1,247.4	1,406.8	1,404.0	1,453.6	1,446.8



Source: Utility Billing of Financial Services Department

## City of Foster City and Estero Municipal Improvement District Water and Wastewater Rates Last Ten Fiscal Years

Water		2012		2013		2014		2015		2016		2017		2010		2019		2020		2021
Water (Mar Classical Mart)		<u>2012</u>	-	2013		<u>2014</u>		<u>2015</u>		<u>2016</u>		<u>2017</u>		<u>2018</u>		<u>2019</u>		<u>2020</u>		2021
Availability / Meter Charge (per Month)												40.00					_			
5/8 inch	\$	17.55		15.80	-	15.80		16.00		17.25		18.90		19.85		21.45	-	23.15	-	23.85
3/4 inch	\$	17.55			\$	15.80		16.00		17.25		18.90		19.85		21.45	-	23.15		23.85
1 inch	\$	43.90		39.50		27.65		28.00		28.75		31.50		33.08		35.75		38.58		39.75
1&1/2 inch	\$	87.75		79.00		79.00		80.00		69.00		75.60		79.40		85.80		92.60		95.40
2 inch	\$	140.40		126.40		126.40		128.00		92.00		100.80		105.87		114.40		123.47		127.20
3 inch	\$	245.70		221.20		221.20		224.00		201.25		220.50		231.58		250.25		270.08		278.25
4 inch	\$	386.10		347.60		347.60		352.00		362.25		396.90		416.85		450.45		486.15		500.85
6 inch	\$	737.10	-		\$	663.60	-	672.00		805.00		882.00	\$		\$	1,001.00		1,080.33		1,113.00
8 inch	\$	1,158.30	\$	1,042.80	\$	1,042.80	\$	1,056.00	\$	1,380.00	\$	1,512.00	\$	1,588.00	\$	1,716.00	\$	1,852.00	\$	1,908.00
Consumption Charge (per Unit*)																				
All Classes																				
Single Family Residential																				
0-10 units	\$	2.00	\$	2.35	\$	2.35	\$	2.49	\$	4.30	\$	4.72	\$	5.03	\$	5.43	\$	5.59	\$	5.76
11-20 units	\$	2.66	\$	3.13	\$	3.13	\$	3.32	\$	4.30	\$	4.72	\$	5.03	\$	5.43	\$	5.59	\$	5.76
> 20 units	\$	4.66	\$	4.70	\$	4.70	\$	4.98	\$	4.64	\$	5.95	\$	6.06	\$	6.10	\$	6.20	\$	6.41
Multi Family Residential																				
0-5 units	\$	2.00	\$	2.35	\$	2.35	\$	2.49	\$	4.30	\$	4.72	\$	5.03	\$	5.43	\$	5.59	\$	5.76
6-10 units	\$	2.66	\$	3.13	\$	3.13	\$	3.32	\$	4.30	\$	4.72	\$	5.03	\$	5.43	\$	5.59	\$	5.76
> 10 units	\$	4.66	\$	4.70	\$	4.70	\$	4.98	\$	4.67	\$	5.93	\$	5.62	\$	6.10	\$	6.20	\$	6.46
Irrigation																				
0-100% of annual water budget	\$	2.66	\$	3.13	\$	3.13	\$	3.32	\$	4.30	\$	4.72	\$	5.03	\$	5.43	\$	5.59	\$	5.76
> 100% of annual water budget	\$	4.66	\$	4.70	\$	4.70	\$	4.98	\$	5.65	\$	7.35	\$	7.21	\$	6.47	\$	6.17	\$	6.39
Commercial and Fire Line	\$	2.66	\$	3.13	\$	3.13	\$	3.32	\$	4.40	\$	4.97	\$	5.15	\$	5.54	\$	5.70	\$	5.88
Private Fire Protection Service																				
Availability / Meter Charge (per Month)																				
3/4 inch	\$	30.75	\$	27.65	\$	27.65	\$	28.00	\$	24.15	\$	26.46	\$	27.79	\$	30.03	\$	32.41	\$	33.39
1 inch	\$	30.75	\$	27.65	S	27.65	\$	28.00	S	24.15	S	26.46	\$	27.79	\$	30.03	s	32.41		33.39
1&1/2 inch	\$	30.75	\$	27.65	S	27.65	\$	28.00	S	24.15		26,46	\$	27.79	\$	30.03	s	32.41		33.39
2 inch	\$	49.15	\$	44.25		44.25		44.80	\$	32.20		35.34	\$	37.12		40.11		43.29		44.60
3 inch	\$	86.00	\$		\$	77.45		78.40		70.45		77.11		80.99		87.52		94.45		97.31
4 inch	\$	135.15	\$	121.70	\$	121.70	S	123.20	S	126.80	\$	138.92	s	145.90	\$	157.66	s	170.15	S	175.30
6 inch	\$				\$	232.30	\$	235.20		281.75		308.64	\$	324.15		350.28		378.04	\$	389.47
8 inch	\$	405.45		365.00	\$	365.00		369.60		483.00		529.20		555.80		600.60		648.20	\$	667.80
Wastewater																				
Residential (per Month)																				
Single Family	\$	46.05	\$	46.05	\$	46.05	\$	47.00	\$	51.47	\$	57.13	\$	65.27	\$	74.57	\$	85.20	\$	97.34
Townhouse	\$	38.75		38.75		38.75		39.55		43.23		47.99		54.83		62.64		71.57		81.77
Duplex	\$	38.75			\$		\$	39.55		43.23		47.99	\$	54.83		62.64		71.57		81.77
Apartment / Condominium	\$	38.75		38.75		38.75		39.55		43.23		47.99		54.83		62.64		71.57		81.77
Commercial (per Unit* of Water Billed)		30.73	Ψ	30.75	Ψ	30.73	•	37.00	Ψ	13.23	Ψ	.,,,,	Ψ	5 1105	Ψ	02.01		,115,	Ψ	01.77
Restaurant	\$	8.37	s	8.37	s	8.37	s	8.54	S	9.35	s	10.38	\$	11.86	s	13.55	s	15.48	S	17.69
Miscellaneous	\$	2.94			\$	2.94	\$	3.00		3.29		3.65		4.17		4.76		5.44		6.22
Institutional (per Unit* of Water Billed)		2.94	φ	2.74	φ	2.74	Φ	5.00	φ	3.29	φ	5.05	Φ	7.1/	φ	7.70	Φ	3.44	φ	0.22
School	s	1.66	\$	1.66	\$	1.66	\$	1.69	\$	2.16	\$	2.40	\$	2.74	2	3.13	s	3.58	2	4.09
Church	s S	1.66			\$	1.66	\$	1.69	\$	2.16		2.40	\$	2.74		3.13			\$	4.09
	s \$	1.66		1.66		1.66			\$	2.16		2.40		2.74		3.13		3.58		4.09
Public Facility	3	1.00	Ф	1.00	Φ	1.00	Þ	1.09	Φ	2.10	Φ	2.40	٥	2.74	Φ	3.13	Φ	3.38	Ф	4.09

Unit\* = 748 Gallons

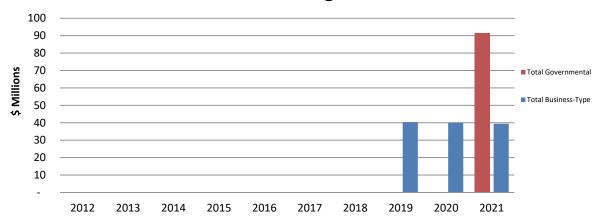
Source: City of Foster City Financial Services Department

# City of Foster City and Estero Municipal Improvement District Ratios of Outstanding Debt by Type Last Ten Fiscal Years

(dollars in thousands, except per capita)

		Governmenta	l Activities		Business-Type Activities			
Fiscal Year	General Obligation Bonds	Redevelopment Bonds	Special Assessment Bonds	Total	Wastewater Bonds	Total Primary Government	Percentage of Personal Income	Per Capita
2012	-	-	-	-	-	-	n/a	-
2013	-	-	-	-	-	-	n/a	_
2014	-	-	-	-	-	-	n/a	-
2015	-	-	-	-	-	-	n/a	-
2016	-	-	-	-	-	-	n/a	-
2017	-	-	-	-	-	-	n/a	-
2018	-	-	-	-	-	-	n/a	-
2019	-	-	-	-	40,380	40,380	0.019	1,198
2020	-	-	-	-	40,155	40,155	0.017	1,216
2021	91,522	-	-	91,522	39,414	130,936	0.054	3,987

# **Outstanding Debt**



Note: Details regarding the City/District's outstanding debt can be found in the notes to the financial statements.

# City of Foster City and Estero Municipal Improvement District Direct and Overlapping Governmental Activities Debt As of June 30, 2021

2020-21 Assessed Valuation:

\$12,863,302,434

	Total Debt		Ci	ity's Share of	
	Outstanding	Percentage	(	Overlapping	
DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:	06/30/21	Applicable (1)	D	ebt 06/30/21	
San Mateo Community College District	\$761,305,961	5.024%	\$	38,248,011	
San Mateo Union High School District	680,210,648	14.495%		98,596,533	
Sequoia Union High School District	494,220,000	0.004%		19,769	
San Mateo-Foster City School District	414,613,474	28.861%		119,661,595	
Belmont-Redwood Shores School District	58,487,840	0.028%		16,377	
Midpeninsula Regional Open Space District	86,400,000	0.004%		3,456	
Estero Municipal Improvement District	85,000,000	99.836%		84,860,600	
TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT			\$	341,406,341	ı
OVERLAPPING GENERAL FUND DEBT:					
San Mateo County General Fund Obligations	\$487,114,345	5.024%	\$	24,472,625	
San Mateo County Board of Education Certificates of Participation	6,840,000	5.024%		343,642	
Midpeninsula Regional Park District General Fund Obligations	106,000,600	0.004%		4,240	_
TOTAL OVERLAPPING GENERAL FUND DEBT			\$	24,820,507	,
TOTAL DIRECT DEBT			\$	84,860,600	
TOTAL OVERLAPPING DEBT			\$	281,366,248	
COMBINED TOTAL DEBT			\$	366,226,848	(2)

- (1) The percentage of overlapping debt applicable to the city is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the city divided by the district's total taxable assessed value.
- (2) Excludes tax and revenue anticipation notes, enterprise revenue, mortgage revenue bonds and non-bonded capital lease obligations.

### Ratios to 2020-21 Assessed Valuation:

Direct Debt (\$84,860,600)	0.66%
Total Direct and Overlapping Tax and Assessment Debt	2.65%
Combined Total Debt	2.85%

Source: California Municipal Statistics, Inc.

# City of Foster City and Estero Municipal Improvement District Legal Debt Margin Information Last Ten Fiscal Years

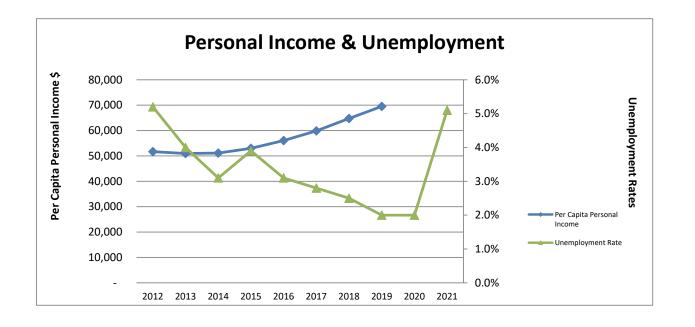
(dollars in thousands)

								Fisca	l Ye	ear							
	2012		<u>2013</u>		<u>2014</u>		<u>2015</u>	<u>2016</u>		<u>2017</u>		<u>2018</u>	20	19	<u>2020</u>		<u>2021</u>
Debt limit	\$ 984,013	\$	1,016,775	\$	1,112,856	\$	1,157,114	\$ 1,271,748	\$	1,389,831	\$	1,508,177 \$	1,6	526,260	\$ 1,792,703	\$	1,917,784
Total net debt applicable to limit	 	_		_		_		 	_		_				 	_	
Legal debt margin	\$ 984,013	\$	1,016,775	\$	1,112,856	\$	1,157,114	\$ 1,271,748	\$	1,389,831	\$	1,508,177 \$	1,6	26,260	\$ 1,792,703	\$	1,917,784
Total net debt applicable to the limit as a percentage of debt limit	0.00%		0.00%		0.00%		0.00%	0.00%		0.00%		0.00%		0.00%	0.00%		0.00%

Note: Under state finance law, the city's outstanding general obligation debt should not exceed 15 percent of total assessed property value.

# City of Foster City and Estero Municipal Improvement District **Demographic and Economic Statistics Last Ten Calendar Years**

Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income	Unemployment Rate
2012	30,895	1,608,593	51,690	5.2%
2013	31,120	1,638,863	50,947	4.0%
2014	32,168	1,645,399	51,120	3.1%
2015	32,187	1,759,601	52,998	3.9%
2016	33,201	1,862,311	56,051	3.1%
2017	33,225	2,004,795	59,862	2.8%
2018	33,490	2,181,678	64,751	2.5%
2019	33,693	2,296,218	69,512	2.0%
2020	33,033	2,403,747	73,191	2.0%
2021	32,842	n/a	n/a	5.1%



Sources:

Population: The HdL Company and State Department of Finance

Personal income: The HdL Company and State Employment Development Department for County of San Mateo 2000-2009 - Census Block Groups that overlap the City's boundaries

2010 and later - US Census Bureau, most recent American Community Survey

Unemployment Rate: The HdL Company and California Employment Development Department

# City of Foster City and Estero Municipal Improvement District Principal Employers

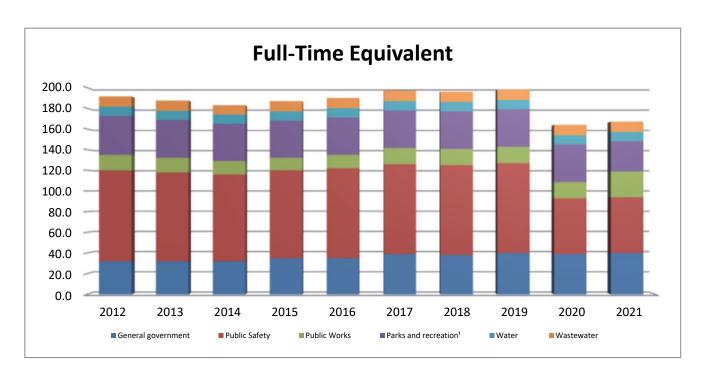
**Current Year and Ten Years Ago** 

		2021			2012	
<u>Employer</u>	Employees & Contractors	Rank	Percentage of Total City Employment	Employees & Contractors	Rank	Percentage of Total City Employment
GILEAD SCIENCES, INC.	8,481	1	41.20%	2,231	1	13.76%
VISA U.S.A. INC.	2,459	2	11.94%	1,435	2	8.85%
VISA TECHNOLOGY & OPERATIONS LLC,	1,006	3	4.89%	254	10	1.57%
FKA INOVANT LLC						
ZOOX INC	510	4	2.48%			
CYBERSOURCE CORPORATION	465	5	2.26%			
CSG CONSULTANTS, INC.	329	6	1.60%			
COSTCO WHOLESALE CORPORATION	276	7	1.34%	376	8	2.32%
IBM CORPORATION	248	8	1.20%	264	9	1.63%
QUALYS INC	247	9	1.20%			
SLEDGEHAMMER GAMES INC.	237	10	1.15%			
LIFE TECHNOLOGIES				1,328	3	8.19%
ELECTRONICS FOR IMAGING, INC.				1,219	4	7.52%
QUINSTREET, INC.				964	5	5.94%
SONY COMPUTER ENTERTAINMENT, LLC				742	6	4.58%
REARDEN COMMERCE, INC.				390	7	2.40%
Top Ten Total	14,258		69.26%	9,203		56.76%
City Total	20,587			16,217		

Source: 2012 and 2021 Business License Database of Financial Services Department

City of Foster City and Estero Municipal Improvement District Full-time Equivalent City Government Employees by Function/Program Last Ten Fiscal Years

			Fi	ull-time Eq	uivalent Er	nployees as	of June 30			
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function/Program										
General government										
Management services	14.0	13.0	13.0	13.0	13.0	14.0	14.0	15.0	15.0	16.0
Finance	8.0	8.0	8.0	9.0	9.0	10.0	10.0	10.0	10.0	10.0
Planning	5.0	6.0	6.0	7.0	7.0	8.0	7.0	7.0	7.0	7.0
Building	5.0	5.0	5.0	6.0	6.0	7.0	7.0	8.0	7.0	7.0
Police										
Officers	36.0	36.0	36.0	37.0	38.0	38.0	38.0	38.0	38.0	38.0
Civilians	15.0	13.0	13.0	13.0	15.0	15.0	16.0	16.0	16.0	16.0
Fire										
Firefighters and officers	35.0	35.0	33.0	33.0	32.0	32.0	31.0	31.0	0.0	0.0
Civilians	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	0.0	0.0
Other public works										
Engineering	6.0	5.0	4.0	4.0	5.0	6.0	6.0	6.0	6.0	7.0
Other¹	9.0	9.0	9.0	8.0	8.0	9.5	9.5	9.5	9.5	17.7
Parks and recreation <sup>1</sup>	37.5	36.5	36.0	36.0	36.0	36.5	36.5	36.5	36.5	29.3
Water	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0
Wastewater	10.0	10.0	9.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0
Total	191.5	187.5	183.0	187.0	190.0	197.0	196.0	198.0	164.0	167.0



Source: City Budget

# City of Foster City and Estero Municipal Improvement District Operating Indicators by Function/Program Last Ten Fiscal Years

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Function/Program										
Police										
Physical arrests	650	520	640	572	576	444	489	526	275	226
Parking violations	673	673	654	552	816	972	490	695	250	259
Traffic violations	2,693	2,774	3,012	2,078	1,746	1,661	1,757	1,427	710	256
Fire <sup>1</sup>										
Emergency responses	1,946	2,012	2,336	2,123	1,978	1,944	2,180	1,976	2,155	2,068
Fires extinguished	88	61	82	24	47	34	45	24	29	36
Inspections	1,143	1,029	1,108	1,201	1,102	1,080	1,100	1,040	647	348
Other public works										
Street resurfacing (miles)	1	1	2	2	2	5	5	4	1	4
Potholes repaired	45	36	40	32	35	27	120	105	66	46
Parks and recreation										
Athletic field permits issued	64	66	57	60	86	91	95	115	138	195
Community center admissions	7,582	7,580	5,837	3,794	5,611	5,546	5,773	5,912	4,103	2,691
Water										
New connections	7	1	1	13	26	28	7	39	18	16
Water mains breaks	6	3	11	6	17	4	22	21	15	9
Average daily consumption (thousands of gallons)	4,660	4,100	3,980	3,956	3,623	3,810	4,232	4,041	4,100	3,912
Peak daily consumption (thousands of gallons)	9,165	8,890	8,445	6,624	5,047	7,760	7,688	5,577	5,460	7,795
Wastewater										
Average daily sewage treatment (thousands of gallons)	2,267	2,200	2,652	2,040	2,350	2,430	2,390	2,457	2,356	1,979

Sources: Various city departments

Notes: <sup>1</sup> Foster City Fire Department was separated from the City on 01/13/2019. Fire Employees were transferred to San Mateo Consolidated Fire Department. However, data presented is for the full fiscal year (services was performed by Foster City Fire Department up to 1/12/2019 and San Mateo Consolidated Fire started from 1/13/2019).

# City of Foster City and Estero Municipal Improvement District Capital Asset Statistics by Function/Program Last Ten Fiscal Years

	Fiscal Year									
	2012	2013	<u>2014</u>	<u>2015</u>	<u>2016</u>	2017	2018	2019	2020	2021
Function/Program										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Zone offices	1	1	1	1	1	1	1	1	1	1
Patrol vehicles	12	11	10	10	10	10	10	10	10	10
Fire stations	1	1	1	1	1	1	1	1	1	1
Other public works										
Streets (miles)	54	54	54	54	54	54	54	54	54	54
Streetlights	2,062	2,031	2,031	2,031	2,025	2,025	2,022	2,022	2,022	2,022
Traffic signals	25	25	25	25	25	25	27	27	27	27
Parks and recreation										
Acreage	210	213	213	221	221	221	221	221	221	221
Playgrounds	21	21	21	21	21	21	21	21	21	21
Baseball/softball diamonds	8/3	8/3	8/3	8/3	8/3	8/3	8/3	8/3	8/3	8/3
Soccer/football fields	10/0	10/0	10/0	10/0	10/0	10/0	10/0	10/0	10/0	10/0
Community centers	3	3	3	3	3	3	3	3	3	3
Water										
Water mains (miles)	110	107	107	107	107	107	107	107	107	107
Fire hydrants	1,153	1,109	1,110	1,110	1,110	1,110	1,110	1,109	1,111	1,111
Storage capacity (thousands of gallons)	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000
Wastewater										
Sanitary Sewer (miles)	66	65	65	65	65	65	65	65	65	65
Treatment capacity (thousands of gallons)	52,130	52,130	52,130	52,130	52,130	52,130	52,130	52,130	52,130	52,130
Stormwater (miles)	83	81	81	81	81	81	81	81	81	81
Transit-minibuses	1	1	1	1	1	1	1	1	-	-

Sources: Various city departments